OMB APPROVAL

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Page 1 of 74		SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 Form 19b-4			le No. SR - 2009 - 065 mendment No.	
Proposed Rule Change by Financial Industry Regulatory Authority Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934						
Initial ✓	Amendment	Withdrawal	Section 19(b)(2)	Section 19(b)(3)(A) Rule	Section 19(b)(3)(B)	
Pilot	Extension of Time Period for Commission Action	Date Expires		19b-4(f)(2) 19b-	4(f)(4) 4(f)(5) 4(f)(6)	
Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document Exhibit 3 Sent As Paper Document						
Description Provide a brief description of the proposed rule change (limit 250 characters). Define Asset-Backed Securities, Mortgage-Backed Securities and Other Similar Securities as TRACE-Eligible Securities and Require the Reporting of Transactions in Such Securities to TRACE						
Contact Information Provide the name, telephone number and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the proposed rule change.						
First Na Title		Sharon Last Name Zackula Associate Vice President and Associate General Counsel				
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Telepho		Fax (202) 728-826	4			
Signature Pursuant to the requirements of the Securities Exchange Act of 1934, has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized officer. Date 10/01/2009						
Ву	Marc Menchel		Executive Vice Pres	ident and General Counse	I	
(Name) (Title)						
this form.	icking the button at right will digit A digital signature is as legally t and once signed, this form canno	pinding as a physical	Marc Menchel	marc.menchel@finra.org		

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 For complete Form 19b-4 instructions please refer to the EFFS website. The self-regulatory organization must provide all required information, presented in a Form 19b-4 Information clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the Remove proposal is consistent with the Act and applicable rules and regulations under the Act. The Notice section of this Form 19b-4 must comply with the guidelines for **Exhibit 1 - Notice of Proposed Rule Change** publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register Add Remove (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3) Copies of notices, written comments, transcripts, other communications. If such Exhibit 2 - Notices, Written Comments. documents cannot be filed electronically in accordance with Instruction F, they shall **Transcripts, Other Communications** be filed in accordance with Instruction G. Add Remove View Exhibit Sent As Paper Document Exhibit 3 - Form, Report, or Questionnaire Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is Add Remove View referred to by the proposed rule change. Exhibit Sent As Paper Document The full text shall be marked, in any convenient manner, to indicate additions to and **Exhibit 4 - Marked Copies** deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which Add Remove View it has been working. The self-regulatory organization may choose to attach as Exhibit 5 proposed **Exhibit 5 - Proposed Rule Text** changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be Add Remove View considered part of the proposed rule change. If the self-regulatory organization is amending only part of the text of a lengthy **Partial Amendment** proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if View the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.

1. <u>Text of Proposed Rule Change</u>

- (a) Pursuant to the provisions of Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"), ¹ Financial Industry Regulatory Authority, Inc. ("FINRA") is filing with the Securities and Exchange Commission ("SEC" or "Commission") a proposed rule change to amend the FINRA Rule 6700 Series (except for Rule 6740) and FINRA Rule 7730 to designate asset-backed securities, mortgage-backed securities and other similar securities (collectively defined hereinafter as "Asset-Backed Securities") as Trade Reporting and Compliance Engine ("TRACE") TRACE-Eligible Securities, and establish reporting, fee and other requirements relating to such securities as follows:
- (1) in Rule 6710, to amend the defined term: (A) "TRACE-Eligible Security" to include Asset-Backed Securities; and make certain technical changes in Rule 6710(a); (B) "Reportable TRACE Transaction" to include specific requirements regarding certain Asset-Backed Securities in Rule 6710(c); (C) "Agency Debt Security" to incorporate proposed defined terms in Rule 6710(l); and (D) "TRACE System Hours" to transfer the defined term from Rule 6730(a) to Rule 6710(bb);
- (2) in Rule 6710, to add the defined terms, "Sponsor," "Issuing Entity," "TBA," "Agency Pass-Through Mortgage-Backed Security," "Factor," "Specified Pool Transaction," "Stipulation Transaction," "Dollar Roll," and "Remaining Principal Balance," as, respectively, new paragraphs (s) through (aa);
 - (3) in Rule 6730, to provide for reporting of Asset-Backed Securities transactions;
- (4) in Rule 6750, to provide that information on a transaction in a TRACE-Eligible Security that is an Asset-Backed Security will not be disseminated;

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¹ 15 U.S.C. 78s(b)(1).

- (5) in Rule 6760, to require a member that is a Sponsor or an Issuing Entity of an Asset-Backed Security to provide notice as required under the Rule, and to modify the notification requirements to accept a mortgage pool number in certain circumstances;
- (6) in Rule 7730, to establish transaction reporting fees for Asset-Backed Securities that are TRACE-Eligible Securities at the same rates in effect for corporate bonds; for certain Asset-Backed Securities, to identify size (volume) for determining a trade reporting fee, and to provide that for purposes of Rule 7730(b), a transaction in an Agency Pass-Through Mortgage-Backed Security is not a List or Fixed Offering Price Transaction or a Takedown Transaction; and
- (7) in the Rule 6700 Series, except for Rule 6740, and Rule 7730 to incorporate certain technical, administrative and clarifying changes.

The text of the proposed rule change is attached as Exhibit 5.

- (b) Not applicable.
- (c) Not applicable.

2. <u>Procedures of the Self-Regulatory Organization</u>

At its meeting on April 16, 2009, the FINRA Board of Governors authorized the filing of the proposed rule change with the SEC. No other action by FINRA is necessary for the filing of the proposed rule change.

FINRA will announce the effective date of the proposed rule change in a Regulatory Notice to be published no later than 60 days following Commission approval. The effective date will be no later than 270 days following publication of the Regulatory Notice announcing Commission approval.

3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change</u>

(a) Purpose

I. Introduction

A. <u>Background</u>

FINRA proposes to expand TRACE to include Asset-Backed Securities, as defined in Rule 6710(m), as TRACE-Eligible Securities, requiring members to report transactions in such securities to TRACE. For purposes of this proposed rule change, the term "Asset-Backed Security" is broadly defined, and the reporting of such securities to TRACE will permit FINRA to obtain additional transaction information and observe patterns of trading, facilitating the oversight and regulation of the Asset-Backed Securities market. FINRA will study the reported data to determine the volume and trading in various types of Asset-Backed Securities.

Generally, FINRA's policy favors transparency in the debt securities markets, and for most TRACE-Eligible Securities, real-time dissemination of transaction information is provided for under Rule 6750(a). Although at this time FINRA does not propose that transaction information on Asset-Backed Securities be disseminated, FINRA believes that the transparency in corporate bonds provided by TRACE today has contributed to better pricing, more precise valuations and reduced investor costs. After FINRA has had an opportunity to review data over a period of time, FINRA may determine that dissemination of some transaction information for Asset-Backed Securities is warranted.²

FINRA used this approach previously when it implemented dissemination in phases for various types of corporate bonds. Similarly, any proposal to adopt dissemination protocols for Asset-Backed Securities will be subject to rulemaking under Section 19(b)(1) of the Act, 15 U.S.C. 78s(b)(1).

B. Summary of Proposed Amendments

To incorporate Asset-Backed Securities in TRACE, FINRA proposes significant amendments to Rule 6710, Rule 6730 and Rule 6750 and lesser amendments to Rule 6720, Rule 6760 and Rule 7730. In Rule 6710, FINRA proposes to revise the defined terms, "TRACE-Eligible Security" and "Reportable TRACE Transaction," and to add nine defined terms, most of which relate to the trading of Agency Pass-Through Mortgage-Backed Securities⁴ and other types of Asset-Backed Securities that are collateralized by mortgages or other assets that are self-amortizing. In Rule 6730, FINRA proposes more liberal trade reporting requirements for transactions in Asset-Backed Securities than those in effect for corporate bonds, modifications to the reporting requirements relating to particular structural aspects or other features of certain Asset-Backed Securities, and, in Rule 6750(b), not to disseminate transaction information on Asset-Backed Securities. The proposed amendments to Rule 6760 characterize a member that is a Sponsor or an Issuing Entity⁵ of an Asset-Backed Security as a managing underwriter, requiring such persons to provide notice as required under the rule. FINRA proposes amendments to Rule 7730 to apply the fees currently in effect under the rule at the same rates to transactions in Asset-Backed Securities; to provide that a transaction in an Agency Pass-Through Mortgage-Backed Security will not be treated as a List or Fixed

FINRA also proposes technical or clarifying amendments to "Agency Debt Security," "Asset-Backed Security" and "TRACE System Hours" as defined, respectively, in Rule 6710(1), Rule 6710(m) and Rule 6710(bb).

⁴ "Agency Pass-Through Mortgage-Backed Security" is defined in proposed Rule 6710(v) and discussed, <u>infra</u>.

⁵ "Sponsor" and "Issuing Entity" are defined in proposed Rule 6710(s) and proposed Rule 6710(t) and discussed, <u>infra</u>.

Offering Price Transaction or a Takedown Transaction for purposes of trade reporting fees; and to define size (volume) for purposes of the reporting fees payable for transactions in certain Asset-Backed Securities. Finally, several minor, technical or clarifying amendments are proposed to the Rule 6700 Series (except for Rule 6740) and Rule 7730.

II. Discussion

A. "TRACE-Eligible Security"; Other Defined Terms

TRACE-Eligible Security and Asset-Backed Security. Under Rule 6710(a), a TRACE-Eligible Security is a debt security that is U.S. dollar denominated and issued by a U.S. or foreign private issuer, and if a "restricted security" as defined in Securities Act Rule 144(a)(3), sold pursuant to Rule 144A; or is a U.S dollar denominated security that is issued or guaranteed by an Agency or a Government-Sponsored Enterprise ("GSE"). Securities excluded from "TRACE-Eligible Security" include U.S. Treasury Securities, foreign sovereign securities and other securities not issued by a private issuer, Money Market Instruments and Asset-Backed Securities.

[&]quot;Agency" is defined in Rule 6710(k) and "Government-Sponsored Enterprise" ("GSE") is defined in Rule 6710(n).

[&]quot;U.S. Treasury Security" is defined in Rule 6710(p); "Money Market Instrument" is defined in Rule 6710(o); and "Asset-Backed Security" is defined in Rule 6710(m).

In Rule 6710(m), "Asset-Backed Security" is defined broadly to include a security that is defined as such under Securities Act Regulation AB, 8 a mortgage-backed security, a

Securities Act Regulation AB, Section 1101(c) defines "asset-backed security" as:

- (1) 'Asset-backed security' means a security that is primarily serviced by the cash flows of a discrete pool of receivables or other financial assets, either fixed or revolving, that by their terms convert into cash within a finite time period, plus any rights or other assets designed to assure the servicing or timely distributions of proceeds to the security holders; provided that in the case of financial assets that are leases, those assets may convert to cash partially by the cash proceeds from the disposition of the physical property underlying such leases.
- (2) The following additional conditions apply in order to be considered an asset-backed security:
 - (i) Neither the depositor nor the issuing entity is an investment company under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.) nor will become an investment company as a result of the assetbacked securities transaction.
 - (ii) The activities of the issuing entity for the asset-backed securities are limited to passively owing or holding the pool of assets, issuing the asset-backed securities supported or serviced by those assets, and other activities reasonably incidental thereto.
 - (iii) No non-performing assets are part of the asset pool as of the measurement date.
 - (iv) Delinquent assets do not constitute 50% or more, as measured by dollar volume, of the asset pool as of the measurement date.
 - (v) With respect to securities that are backed by leases, the portion of the securitized pool balance attributable to the residual value of the physical property underlying the leases, as determined in accordance with the transaction agreements for the securities, does not constitute:
 - (A) For motor vehicle leases, 65% or more, as measured by dollar volume, of the securitized pool balance as of the measurement date.

collateralized mortgage obligation, a synthetic asset-backed security, or any instrument involving or based on the securitization of mortgages or other credits or assets, including but not limited to a collateralized debt obligation, a collateralized bond obligation, a

- (B) For all other leases, 50% or more, as measured by dollar volume, of the securitized pool balance as of the measurement date.
- (3) Notwithstanding the requirement in paragraph (c)(1) of this section that the asset pool be a discrete pool of assets, the following are considered to be a discrete pool of assets for purposes of being considered an asset-backed security:
 - (i) Master Trusts. The offering related to the securities contemplates adding additional assets to the pool that backs such securities in connection with future insurances of asset-backed securities backed by such pool. The offering related to the securities also may contemplate additions to the asset pool, to the extent consistent with paragraphs (c)(3)(ii) and (c)(3)(iii) of this section, in connection with maintaining minimum pool balances in accordance with the transaction agreements for master trusts with revolving periods or receivables or other financial assets that arise under revolving accounts.
 - (ii) Prefunding Periods. The offering related to the securities contemplates a prefunding account where a portion of the proceeds of that offering is to be used for the future acquisition of additional pool assets, if the duration of the prefunding period does not extend for more than one year from the date of insurance of the securities and the portion of the proceeds for such prefunding account does not involve in excess of:
 - (A) For master trusts, 50% of the aggregate principal balance of the total asset pool whose cash flows support the securities; and
 - (B) For other offerings, 50% of the proceeds of the offering.
 - (iii) Revolving Periods. The offering related to the securities contemplates a revolving period where cash flows from the pool assets may be used to acquire additional pool assets, provided, that, for securities backed by receivables or other financial assets that do not arise under revolving accounts, the revolving period does not extend for more than three years from the date of issuance of the securities and the additional pool assets are of the same general character as the original pool assets.

collateralized debt obligation of Asset-Backed Securities or a collateralized debt obligation of collateralized debt obligations. These instruments include any instrument involving or based on the securitization of mortgages or other credits or assets, such as asset-backed securities backed by a pool credit card receivables, automobile loans, student loans, or Small Business Administration loans. The term includes Asset-Backed Securities that are issued or guaranteed by an Agency or a GSE.

FINRA proposes to amend the defined term "TRACE-Eligible Security" in Rule 6710(a) to include all Asset-Backed Securities as broadly defined in Rule 6710(m) as TRACE-Eligible Securities. The specific exclusion of Asset-Backed Securities in the definition of "TRACE-Eligible Security" will be deleted. The proposed amendment will include in TRACE a significant, high dollar volume and increasing number of debt securities.

In addition, in Rule 6710(m) FINRA proposes minor amendments to the term, "Asset-Backed Security," which will clarify but will not change the scope or meaning of the definition. As amended, the definition will provide:

"Asset-Backed Security" means a security collateralized by any type of financial asset, such as loans, leases, mortgages, or secured or unsecured receivables, and includes but is not limited to an asset-backed security as used in Securities Act Regulation AB, Section 1101(c), a mortgage-backed security, a collateralized mortgage obligation, a synthetic asset-backed security, a

The defined term "Agency Debt Security" in Rule 6710(1) does not include an Asset-Backed Security, even if such security is issued or guaranteed by an Agency or a GSE.

collateralized debt obligation, a collateralized bond obligation, a collateralized debt obligation of Asset-Backed Securities or a collateralized debt obligation of collateralized debt obligations.

Reportable TRACE Transaction. FINRA recently amended the Rule 6700 Series to require members to report primary market transactions, which harmonized the reporting requirements regarding such transactions with the requirements of The Municipal Securities Rulemaking Board ("MSRB"). Neither FINRA, with respect to TRACE-Eligible Securities, nor the MSRB, with respect to municipal securities, require that the initial sale from an issuer to an underwriter(s) or an initial purchaser(s) be reported as a primary market transaction.

FINRA proposes to amend the term "Reportable TRACE Transaction" in Rule 6710(c) to provide that, for Agency Pass-Through Mortgage-Backed Securities, all transactions, including the initial sale of an Agency Pass-Through Mortgage-Backed Security from an Issuing Entity or a Sponsor to an underwriter or an initial purchaser, are Reportable TRACE Transactions. FINRA proposes that such initial sales in an Agency Pass-Through Mortgage-Backed Security be reported due to the particular origination process, including the manner in which such securities are sold initially. In most cases, the origination of a TRACE-Eligible Security involves an offering where an issuer sells securities to one or more underwriters or initial purchasers that then resell such securities. However, due in part to the TBA process, and their status as exempt securities, Agency

Securities Exchange Act Release No. 60726 (September 28, 2009), __ FR ____ (October __, 2009) (Order Approving SR-FINRA-2009-010) (hereinafter "SEC Order Approving TRACE Expansion – Agency Debt Securities"). The MSRB requires the reporting of primary market transactions in municipal securities under MSRB Rule G-14.

Pass-Through Mortgage-Backed Securities generally are not sold in traditional private offerings (or a traditional public offering). Consequently, requiring the reporting of the initial transaction may be the only opportunity to elicit necessary information for a regulatory audit trail of Asset-Backed Securities. In addition, the proposed amendments clarify that similar primary market sale transactions from the issuer to an underwriter or initial purchaser in other TRACE-Eligible Securities will continue not to be Reportable TRACE Transactions.

FINRA also proposes to streamline the definition, "Agency Debt Security," in Rule 6710(l) by using proposed defined terms and to transfer the defined term "TRACE System Hours" from Rule 6730(a) to Rule 6710(bb), with a minor amendment to clarify that the TRACE system operates only on business days.

New Defined Terms

FINRA proposes to add to Rule 6710 the following defined terms: "Sponsor" as proposed Rule 6710(s); "Issuing Entity" as proposed Rule 6710(t); "TBA" as proposed Rule 6710(u); "Agency Pass-Through Mortgage-Backed Security" as proposed Rule 6710(v); "Factor" as proposed Rule 6710(w); "Specified Pool Transaction" as proposed Rule 6710(x), "Stipulation Transaction" as proposed Rule 6710(y); "Dollar Roll" as proposed Rule 6710(z); and "Remaining Principal Balance" as proposed Rule 6710(aa).

Sponsor and Issuing Entity. In Asset-Backed Securities, the Sponsor of an Asset-Backed Security is the person (i.e., usually a non-natural "person" such as a corporation) that decides to issue a security and determines its structure, pool and features. FINRA proposed to incorporate the definition of "Sponsor" adopted by the Commission in Securities Act Regulation AB, Item 1101(l) as proposed Rule 6710(s). Securities Act

Regulation AB, Item 1101(l) defines "Sponsor" as "the person who organizes and initiates an asset-backed securities transaction by selling or transferring assets, either directly or indirectly, including through an affiliate, to the issuing entity." ¹¹

The Sponsor of an Asset-Backed Bond is generally not the issuer. In Asset-Backed Securities, the issuer is often a trust, or special purpose vehicle ("SPV") or special purpose entity ("SPE") that is established solely to issue the Asset-Backed Securities and hold the pool of assets that back the asset-backed security, and, in SEC Regulation AB, is referred to as the "issuing entity." For purposes of TRACE, FINRA proposes to define "Issuing Entity" as the term is defined in Securities Act Regulation AB, Item 1101(f) in proposed Rule 6710(t). Securities Act Regulation AB, Item 1101(f) defines an issuing entity as "the trust or other entity created at the direction of the sponsor or depositor that owns or holds the pool assets and in whose name the asset-backed securities supported or serviced by the pool assets are issued." Among other things, under the TRACE provisions, members that are Sponsors or Issuing Entities are required to provide notice to FINRA Operations under Rule 6760.

TBA. FINRA proposes to add the defined term "TBA" as proposed Rule 6710(u). "TBA" stands for "to be announced" and refers to a transaction in an Agency Pass-Through Mortgage-Backed Security, as defined in proposed Rule 6710(v) and discussed in the following paragraph, where the parties agree to specific terms (i.e., face amount of the security, coupon, maturity, the Agency or GSE under which the mortgage pools will be issued or guaranteed, price and clearance and settlement in conformity with

Securities Act Regulation AB, Item 1101(l), 17 CFR 229.1101(l).

Securities Act Regulation AB, Item 1101(f), 17 CFR 229.1101(f).

the uniform practices established as "good delivery" on a standard pre-announced settlement date for such instruments), but do not identify the specific pool(s) of mortgages that will be delivered on settlement date.¹³

<u>Agency Pass-Through Mortgage-Backed Security</u>. Proposed Rule 6710(v) defines Agency Pass-Through Mortgage-Backed Security to mean:

a mortgage-backed security issued by an Agency or a Government-Sponsored Enterprise, for which the timely payment of principal and interest is guaranteed by an Agency or a Government-Sponsored Enterprise, representing ownership interests in a pool or pools of residential mortgage loans with the security structured to "pass through" the principal and interest payments made by the mortgagees to the owners of the pool(s) on a pro rata basis.

Several of the defined terms and other amendments to the Rule 6700 Series and Rule 7730 in this proposed rule change address issues that are specific to transactions in Agency Pass-Through Mortgage-Backed Securities.

"TBA" means "to be announced" and refers to a transaction in an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) where the parties agree that the seller will deliver to the buyer an Agency Pass-Through Mortgage-Backed Security of a specified face amount and coupon from a specified Agency or Government Sponsored Enterprise program representing a pool (or pools) of mortgages (that are not specified by unique pool number), at a specified price, and the parties will clear and settle the transaction in conformity with the uniform practices established as "good delivery" for such transactions and will not impose any special conditions or stipulations.

Specifically, proposed Rule 6710(u) provides:

Remaining Principal Balance and Factor. The related terms, "Remaining Principal Balance" and "Factor" are defined, respectively, in proposed Rule 6710(aa) and proposed Rule 6710(w). Factors and Remaining Principal Balances are relevant in the pricing and valuation of mortgage-backed securities and certain other types of Asset-Backed Securities that are backed by mortgage pools or other pools containing assets that are self-amortizing. Proposed Rule 6710(aa) defines "Remaining Principal Balance" to mean:

for an Asset-Backed Security backed by a pool of mortgages or other assets that are self-amortizing, the total unpaid principal balance of all such mortgages, or the equivalent remaining value of such self-amortizing assets held in the asset pool, at a specific time, such as the Time of Execution.

A "Factor" is used by dealers and other market professionals to calculate the Remaining Principal Balance of an Asset-Backed Security that is backed by a pool of mortgages or other self-amortizing assets. Specifically, proposed Rule 6710(w) defines "Factor" as:

the decimal value representing the proportion of the outstanding principal value of a security to its original principal value.

For example, at issuance, the Factor for every mortgage-backed security and certain other types of Asset-Backed Securities for which a Factor is used is 1.0. Over time, the Factor for the specific security changes, reflecting the Remaining Principal Balance of the pool

of assets for such security. ¹⁴ In a transaction in an Asset-Backed Security that is backed by mortgages or other assets that are self-amortizing, under proposed amendments to Rule 6730(d)(2), discussed <u>infra</u>, a member will be required to report a Factor, which is used to price the security. However, not all types of Asset-Backed Securities are priced using a Factor.

Specified Pool Transaction; Stipulation Transaction; Dollar Roll. In proposed Rule 6710(x), Rule 6710(y), and Rule 6710(z), respectively, FINRA defines three special types of transactions that occur solely in Agency Pass-Through Mortgage-Backed Securities. The term "Specified Pool Transaction" is defined in proposed Rule 6710(x). A "Specified Pool Transaction" is a transaction in an Agency Pass-Through Mortgage-Backed Security that requires the seller to deliver at settlement "one or more pools of mortgages that, at the Time of Execution, are identified by their unique pool identification numbers and original principal value." The conditions limiting the seller's delivery options affect pricing, and FINRA proposes that such transactions be reported with an indicator, as discussed infra.

In proposed Rule 6710(y), the term "Stipulation Transaction" is defined to mean a transaction:

in an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) where, at the Time of Execution, the parties agree that the seller will deliver to the buyer an Agency Pass-Through

For example, a mortgage-backed security with an original face value of \$10 million that has a Factor of .5 on April 15, 2009 has a Remaining Principal Balance of \$5 million as of April 15, 2009 (assuming all mortgage payments and prepayments have been included in the calculation of the Factor).

Mortgage-Backed Security of a specified face amount and coupon from a specified Agency or Government-Sponsored Enterprise program that represents a pool (or pools) of mortgages, at a specified price, and the parties stipulate that the pool or pools to be delivered meet certain conditions that preclude settlement of the transaction in conformity with the uniform practices established as "good delivery" for an Agency Pass-Through Mortgage-Backed Security effected TBA.

A transaction in an Agency Pass-Through Mortgage-Backed Security that is a Stipulation Transaction differs from a "Specified Pool Transaction" because good delivery, although conditioned by the special stipulations, is not limited to specific pools that the parties have identified by pool number. Again, the special conditions that limit the seller's flexibility as to delivery affect pricing, and FINRA proposes that such trades be reported with an indicator.

The term "Dollar Roll," as defined in proposed Rule 6710(z), describes simultaneous transactions that are executed pursuant to an agreement between a buyer and seller of an Agency Pass-Through Mortgage-Backed Security. At the time of the transactions, the initial buyer of the Agency Pass-Through Mortgage-Backed Security pays a specific purchase price, agrees to a settlement date, and also agrees to reverse the purchase transaction at a later occurring settlement date, at a different price, and deliver to the initial seller of such securities the same or substantially similar securities. FINRA

also proposes amendments to Rule 6730 requiring a member to report any of such transactions with an indicator, as discussed, infra. 15

B. Reporting

Rule 6730(a) requires members to report transactions to TRACE within 15 minutes of the Time of Execution, with certain exceptions for trades executed during non-TRACE System Hours. ¹⁶ The 15 minute reporting requirement applies to all TRACE-Eligible Securities transactions, except primary market transactions that are List or Fixed Offering Price Transactions or Takedown Transactions. ¹⁷ Rule 6730(a) through (d) list the information that must be reported, including certain trade reporting indicators and modifiers that are required for some transaction reports.

End-of-Day Reporting

FINRA proposes to liberalize the reporting period for Asset-Backed Securities transactions. Under proposed Rule 6730(a)(6), members executing Asset-Backed Securities transactions will have until the end of the business day – until the TRACE system closes – to report such transactions. If a transaction in an Asset-Backed Security is executed after 5:00 p.m. Eastern Time, a broker-dealer will have until the end of the

"Dollar Roll" means a simultaneous sale and purchase of an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) for different settlement dates, where the initial seller agrees to take delivery, upon settlement of the re-purchase transaction, of the same or substantially similar securities.

Specifically, proposed Rule 6710(z) provides:

Rule 6730(a)(1) through (4) provides exceptions to the standard 15 minute reporting requirement if a member executes a transaction after or before TRACE System Hours or less than 15 minutes before the TRACE system closes.

See SEC Order Approving TRACE Expansion – Agency Debt Securities.

next business day to report the transaction under proposed Rule 6730(a)(6)(B)(i). In addition, if a broker-dealer executes an Asset-Backed Securities transaction at any time outside of the TRACE System Hours, the broker-dealer will have until the end of the TRACE System Hours on the next business day to report such transactions under Rule 6730(a)(6)(B)(ii) and (iii). ¹⁸

Generally, transactions must be reported within 15 minutes of the Time of Execution to facilitate better pricing and to enhance transparency. The more liberal end-of-day reporting requirements proposed for Asset-Backed Securities transactions are appropriate because, although pricing and other transaction information will be reviewed for surveillance, Asset-Backed Securities transactions initially will not be disseminated publicly to market participants. Also, the end-of-day reporting provisions will provide broker-dealers operational flexibility and will ease compliance burdens, particularly during the implementation of the proposed changes. FINRA will work with broker-dealers and third party vendors to ensure effective and cost efficient implementation.

Additional Reporting Requirements for Asset-Backed Securities

Security Identification. Rule 6730(c)(1) requires a member to identify a TRACE-Eligible Security by a CUSIP number or a FINRA symbol in each transaction report.

In Rule 6730(a)(6)(B)(iii), the proposed reporting requirements for transactions in Asset-Backed Securities that a broker-dealer executes on a Saturday, a Sunday, or a federal or religious holiday when the TRACE system is closed include specific information requirements and have parallels to the reporting requirements for transactions reported under Rule 6730(a)(4).

The extended reporting period that was recently approved by the SEC for List or Fixed Offering Price Transactions and Takedown Transaction permits T + 1 reporting only of those transactions that occur at the fixed price stated in the offering materials and are executed on the first day of an offering. See SEC Order Approving TRACE Expansion – Agency Debt Securities.

However, certain Asset-Backed Securities may be traded without an assigned CUSIP. FINRA proposes to amend Rule 6730(c)(1) to permit a member, when a CUSIP number is not available at the Time of Execution (or will not be assigned), to provide a similar numeric identifier, such as a mortgage pool number or a FINRA symbol. (FINRA symbols are assigned by FINRA Operations upon request.)

<u>Size (Volume)</u>. Currently, members report the size (or volume) of a transaction for TRACE-Eligible Securities by reporting the number of bonds, as provided in Rule 6730(c)(2) and Rule 6730(d)(2). The TRACE System converts the information to a dollar value for purposes of the dissemination of transaction information. The stated reporting requirement includes the assumption that one bond represents a specific par amount, typically \$1,000 par (or principal) value.²⁰

For certain Asset-Backed Securities, such as Agency Pass-Through Mortgage-Backed Securities, the principal value – the value of the collateral of the mortgages or other assets backing the security – declines over time (e.g., the mortgages in the pool of mortgages pay down their mortgages). In such cases, the size (volume) of such Asset-Backed Securities is the original face value or principal amount of the security at issuance, stated in dollars, and thereafter, the Remaining Principal Balance. The Remaining Principal Balance is calculated by multiplying the original face value by a Factor. FINRA proposes to amend Rule 6730(d)(2), which provides guidance on how to report size (volume) under Rule 6730(c)(2). In a transaction in an Asset-Backed Security

For example, a member reports a trade of 10 bonds and the total par value of \$10,000 is displayed.

Occasionally, the value of the collateral increases – for example, in "interest only" mortgages, the loan balances may increase.

for which par value is not used to measure the size (volume) of a transaction, the proposed amendments to Rule 6730(d)(2) will require a member to report the original face value of such security and, in a second field, the Factor the member used at the Time of Execution. Generally, FINRA expects that the Factor a member uses to execute a transaction will be the Factor that was most recently published by the Sponsor or Issuing Entity of the security or other source providing such information periodically to market participants.

Price. Rule 6730(c)(3) and Rule 6730(d)(1) require members to report price. If a price field is not available, members are required to report the contract amount and the accrued interest. Accrued interest is not a component of the total sale price of Asset-Backed Securities. To harmonize the reporting provision in connection with the reporting of Asset-Backed Securities, proposed amended Rule 6730(d)(1) will require members to report accrued interest only if applicable.

Settlement Modifiers. FINRA proposes several amendments to Rule 6730(d)(4) providing for modifiers and indicators that will distinguish certain trades executed at special prices or subject to other conditions affecting price. FINRA proposes to amend Rule 6730(d)(4)(B) to clarify that many securities are conventionally settled on T + 3, by stating this specifically, instead of using the phrase "regular way." The change is necessary because the T + 3 convention for settlement of many securities does not apply to certain Asset-Backed Securities to be included in TRACE. In addition, FINRA proposes additional amendments to Rule 6730(d)(4)(B) to reflect settlement conventions

In some cases, certain types of Asset-Backed Securities transactions routinely may settle a number of months after trade date.

regarding Agency Pass-Through Mortgage-Backed Securities and the settlement of other Asset-Backed Securities. Transactions in Agency Pass-Through Mortgage-Backed Securities, by industry convention, are assigned one of four monthly settlement dates according to the type of Agency Pass-Through Mortgage-Backed Security to be settled.²³ The proposed amendments to Rule 6730(d)(4)(B) will not require a member to use a settlement modifier for a transaction in an Agency Pass-Through Mortgage-Backed Security that the parties will settle in conformity with the uniform practices established as "good delivery" for such transactions on the next occurring monthly date announced for settlement of such securities. However, if the parties will settle other than in conformity with the uniform practices established as "good delivery" for such transactions, under the amendments members will be required to report using the settlement modifier (".sNN"), indicating the number of days until settlement (e.g., ".s55"). In addition, the proposed amendments to Rule 6730(d)(4)(B) will require members to report transactions in all other types of Asset-Backed Securities using the settlement modifier (".sNN") and providing the specified number of days to settlement (e.g., ".s55").

Indicators for Specified Pool Transactions; Stipulation Transactions; Dollar Rolls.

As discussed above, transactions in Agency Pass-Through Mortgage-Backed Securities that are Specified Pool Transactions or Stipulation Transactions contain additional terms

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Industry professionals involved in transactions in Agency Pass-Through Mortgage-Backed Securities effected TBA developed a convention for "regular way" settlement of these instruments. According to the type of security, such securities are settled monthly on specified settlement dates, which are announced for each month several months in advance. In total, four monthly Settlement Dates (A through D), per month, were established and published, to establish settlement conventions for the various types of securities being originated and traded.

and conditions, which affect price. Price also is impacted in a Dollar Roll, which is a third type of transaction also discussed above that occurs in Agency Pass-Through Mortgage-Backed Securities. FINRA proposes indicators that a member must use when reporting a Specified Pool Transaction, a Stipulation Transaction, a Dollar Roll, and a transaction that is both a Dollar Roll and a Stipulation Transaction in, respectively, proposed Rule 6730(d)(4)(E)(i), (ii), (iii) and (iv).

Agency Pass-Through Mortgage-Backed Security Initial Sale. FINRA recently amended the Rule 6700 Series to require that primary market transactions be reported to TRACE. The reporting requirements for primary market transactions that are List or Fixed Offering Price transactions and Takedown Transactions are set forth in Rule 6730(a)(5), and extend the reporting period to the close of the TRACE system on T + 1. FINRA proposes that these reporting requirements will not apply to a transaction in an Agency Pass-Through Mortgage-Backed Security, which are not sold in a traditional underwriting or placement as envisioned and incorporated in the definitions of List or Fixed Offering Price Transaction and Takedown Transaction.

C. Dissemination

Generally, FINRA's policy favors transparency in the debt securities markets, and for most TRACE-Eligible Securities, real-time dissemination of transaction information is provided for under Rule 6750(a). Dissemination of the information occurs immediately upon receipt of the transaction report. The exceptions to the policy favoring dissemination in Rule 6750(b) are currently limited to transactions effected pursuant to Securities Act Rule 144A, transfers of certain proprietary positions effected in connection

with broker-dealer mergers or other broker-dealer consolidations, and List or Fixed Offering Price Transactions and Takedown Transactions. ²⁴

However, at this time, FINRA proposes not to disseminate information on transactions in Asset-Backed Securities in proposed Rule 6750(b)(4). The reporting of Asset-Backed Securities transactions will permit FINRA to obtain additional information, observe patterns of trading and otherwise engage in more in-depth surveillance of the Asset-Backed Securities market. FINRA will study the collected data to determine the volume and trading in various types of Asset-Backed Securities. FINRA may determine that dissemination of transaction information is warranted with respect to Asset-Backed Securities after it has had an opportunity to review data over a period of time. FINRA used this approach previously when it implemented dissemination in phases for various types of corporate bonds.

D. Other Amendments to Rule 6700 Series

Rule 6760. Currently, Rule 6760 requires members that are managing underwriters to notify FINRA that a new TRACE-Eligible Security is about to offered and sold in a primary offering. FINRA must have this information in the TRACE system to facilitate timely transaction reporting by all members that have effected transactions in

TRACE-Eligible Securities transactions that are not disseminated are set forth in Rule 6750(b). Rule 6750(b)(1) applies as to transactions in TRACE-Eligible Securities that are affected as Securities Act Rule 144A transactions. Under Rule 6750(b)(2), FINRA does not disseminate information on a transfer of proprietary securities positions between a member and another member or non-member broker-dealer where the transfer: (A) is effected in connection with a merger of one broker-dealer with the other broker-dealer or a direct or indirect acquisition of one broker-dealer by the other broker-dealer or the other broker-dealer's parent company, and (B) is not in furtherance of a trading or investment strategy. Under recently approved Rule 6750(b)(3), FINRA will not disseminate List or Fixed Offering Price Transactions and Takedown Transactions.

a newly issued TRACE-Eligible Security. For TRACE-Eligible Securities that are Asset-Backed Securities, for the purposes of Rule 6760, FINRA proposes to amend Rule 6760(a) to characterize a Sponsor and an Issuing Entity of an Asset-Backed Security, if members, as managing underwriters, and require them, like underwriters or initial purchasers of Asset-Backed Securities, to provide FINRA Operations notice of a new Asset-Backed Security and information that identifies the new security by CUSIP (or if a CUSIP number is not available, a similar numeric identifier (e.g., a mortgage pool number) or a FINRA symbol) and describes the security.

For an Asset-Backed Security, FINRA proposes to amend the notice requirements in Rule 6760(b) to require the names of the Issuing Entity and the Sponsor, in addition to the CUSIP (or an alternative identifier) and other currently required information (i.e., coupon rate; maturity; the time the new issue is priced, and, if different, the time that the first transaction in the distribution or offering is executed; a brief description of the security type; and if the security will be traded subject to Securities Act Rule144A).

FINRA also proposes minor technical, stylistic, or conforming changes to the Rule 6700 Series, including renumbering certain provisions, incorporating the term TRACE System Hours in certain provisions, and restating certain requirements regarding settlement and settlement modifiers.

E. Fees

FINRA proposes that the current trade reporting fees set forth in Rule 7730 also apply to the reporting of transactions in Asset-Backed Securities. Because Asset-Backed Securities transaction information will not be disseminated, there will not be any market data available, and thus no market data fees are proposed. For transactions in Asset-

Backed Securities, such as Agency Pass-Through Mortgage-Backed Securities, for which par value is not used to determine the size (or volume) of a transaction, FINRA clarifies how transaction fees will be assessed. For purposes of trade reporting fees, proposed Rule 7730(b)(1)(B) provides that transaction size for such securities will be the lesser of the original face amount or Remaining Principal Balance.

In proposed Rule 7730(b)(1)(D), FINRA proposes that transactions in an Agency Pass-Through Mortgage-Backed Security not be considered List or Fixed Offering Price Transactions or Takedown Transactions for purposes of the reporting fees in Rule 7730(b), which will eliminate any possible application to Agency Pass-Through Mortgage-Backed Security transactions of the recently adopted provision in Rule 7730(b)(1)(C). Rule 7730(b)(1)(C) provides that a member that reports a List or Fixed Offering Price Transaction or a Takedown Transaction shall not be charged the standard trade reporting fee assessed under Rule 7730(b)(1).

Finally, FINRA proposes minor technical, stylistic, or conforming changes to Rule 7730, including changes to conform the fee chart to the changes in the rule text.

As noted in Item 2 of this filing, FINRA will announce the effective date of the proposed rule change in a <u>Regulatory Notice</u> to be published no later than 60 days following Commission approval. The effective date will be no later than 270 days following publication of the <u>Regulatory Notice</u> announcing Commission approval.

(b) Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act, ²⁵ which requires, among other things, that FINRA rules

²⁵ 15 U.S.C. 78<u>o</u>-3(b)(6).

must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest and Section 15A(b)(5) of the Act,²⁶ which requires, among other things, that FINRA rules provide for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility or system that FINRA operates or controls in that: (i) the proposed rule change will enhance FINRA's surveillance of the debt market in connection with Asset-Backed Securities transactions generally; and (ii) the proposed fee proposal provides for reporting fees that mirror the fees currently in effect for corporate bonds, and are reasonable and equitably allocated among members.

4. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

6. Extension of Time Period for Commission Action

FINRA does not consent at this time to an extension of the time period for Commission action specified in Section 19(b)(2) of the Act.²⁷

²⁶ 15 U.S.C. 78<u>o</u>-3(b)(5).

²⁷ 15 U.S.C. 78s(b)(2).

7. Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated Effectiveness Pursuant to Section 19(b)(2)

Not applicable.

8. Proposed <u>Rule Change Based on Rules of Another Self-Regulatory</u> Organization or of the Commission

Not applicable.

9. Exhibits

Exhibit 1. Completed notice of proposed rule change for publication in the

Federal Register.

Exhibit 5. Proposed rule text.

EXHIBIT 1

SECURITIES AND EXCHANGE COMMISSION (Release No. 34- ; File No. SR-FINRA-2009-065

Self-Regulatory Organizations; Financial Industry Regulatory Authority, Inc.; Notice of Filing of Proposed Rule Change to Define Asset-Backed Securities, Mortgage-Backed Securities and Other Similar Securities as TRACE-Eligible Securities and Require the Reporting of Transactions in Such Securities to TRACE

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on , Financial Industry Regulatory Authority, Inc. ("FINRA") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by FINRA. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change</u>

FINRA is proposing to amend the FINRA Rule 6700 Series (except for Rule 6740) and FINRA Rule 7730 to designate asset-backed securities, mortgage-backed securities and other similar securities (collectively defined hereinafter as "Asset-Backed Securities") as Trade Reporting and Compliance Engine ("TRACE") TRACE-Eligible Securities, and establish reporting, fee and other requirements relating to such securities as follows:

¹⁵ U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

- (1) in Rule 6710, to amend the defined term: (A) "TRACE-Eligible Security" to include Asset-Backed Securities; and make certain technical changes in Rule 6710(a); (B) "Reportable TRACE Transaction" to include specific requirements regarding certain Asset-Backed Securities in Rule 6710(c); (C) "Agency Debt Security" to incorporate proposed defined terms in Rule 6710(l); and (D) "TRACE System Hours" to transfer the defined term from Rule 6730(a) to Rule 6710(bb);
- (2) in Rule 6710, to add the defined terms, "Sponsor," "Issuing Entity," "TBA," "Agency Pass-Through Mortgage-Backed Security," "Factor," "Specified Pool Transaction," "Stipulation Transaction," "Dollar Roll," and "Remaining Principal Balance," as, respectively, new paragraphs (s) through (aa);
 - (3) in Rule 6730, to provide for reporting of Asset-Backed Securities transactions;
- (4) in Rule 6750, to provide that information on a transaction in a TRACE-Eligible Security that is an Asset-Backed Security will not be disseminated;
- (5) in Rule 6760, to require a member that is a Sponsor or an Issuing Entity of an Asset-Backed Security to provide notice as required under the Rule, and to modify the notification requirements to accept a mortgage pool number in certain circumstances;
- (6) in Rule 7730, to establish transaction reporting fees for Asset-Backed Securities that are TRACE-Eligible Securities at the same rates in effect for corporate bonds; for certain Asset-Backed Securities, to identify size (volume) for determining a trade reporting fee, and to provide that for purposes of Rule 7730(b), a transaction in an Agency Pass-Through Mortgage-Backed Security is not a List or Fixed Offering Price Transaction or a Takedown Transaction; and

(7) in the Rule 6700 Series, except for Rule 6740, and Rule 7730 to incorporate certain technical, administrative and clarifying changes.

The text of the proposed rule change is available on FINRA's Web site at http://www.finra.org, at the principal office of FINRA and at the Commission's Public Reference Room.

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, FINRA included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. FINRA has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

- A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u>
 <u>Basis for, the Proposed Rule Change</u>
- 1. Purpose

Introduction

(A) <u>Background</u>

FINRA proposes to expand TRACE to include Asset-Backed Securities, as defined in Rule 6710(m), as TRACE-Eligible Securities, requiring members to report transactions in such securities to TRACE. For purposes of this proposed rule change, the term "Asset-Backed Security" is broadly defined, and the reporting of such securities to TRACE will permit FINRA to obtain additional transaction information and observe patterns of trading, facilitating the oversight and regulation of the Asset-Backed

Securities market. FINRA will study the reported data to determine the volume and trading in various types of Asset-Backed Securities.

Generally, FINRA's policy favors transparency in the debt securities markets, and for most TRACE-Eligible Securities, real-time dissemination of transaction information is provided for under Rule 6750(a). Although at this time FINRA does not propose that transaction information on Asset-Backed Securities be disseminated, FINRA believes that the transparency in corporate bonds provided by TRACE today has contributed to better pricing, more precise valuations and reduced investor costs. After FINRA has had an opportunity to review data over a period of time, FINRA may determine that dissemination of some transaction information for Asset-Backed Securities is warranted.³

(B) Summary of Proposed Amendments

To incorporate Asset-Backed Securities in TRACE, FINRA proposes significant amendments to Rule 6710, Rule 6730 and Rule 6750 and lesser amendments to Rule 6720, Rule 6760 and Rule 7730. In Rule 6710, FINRA proposes to revise the defined terms, "TRACE-Eligible Security" and "Reportable TRACE Transaction," and to add nine defined terms, most of which relate to the trading of Agency Pass-Through Mortgage-Backed Securities and other types of Asset-Backed Securities that are

FINRA used this approach previously when it implemented dissemination in phases for various types of corporate bonds. Similarly, any proposal to adopt dissemination protocols for Asset-Backed Securities will be subject to rulemaking under Section 19(b)(1) of the Act, 15 U.S.C. 78s(b)(1).

FINRA also proposes technical or clarifying amendments to "Agency Debt Security," "Asset-Backed Security" and "TRACE System Hours" as defined, respectively, in Rule 6710(1), Rule 6710(m) and Rule 6710(bb).

⁵ "Agency Pass-Through Mortgage-Backed Security" is defined in proposed Rule 6710(v) and discussed, <u>infra</u>.

collateralized by mortgages or other assets that are self-amortizing. In Rule 6730, FINRA proposes more liberal trade reporting requirements for transactions in Asset-Backed Securities than those in effect for corporate bonds, modifications to the reporting requirements relating to particular structural aspects or other features of certain Asset-Backed Securities, and, in Rule 6750(b), not to disseminate transaction information on Asset-Backed Securities. The proposed amendments to Rule 6760 characterize a member that is a Sponsor or an Issuing Entity⁶ of an Asset-Backed Security as a managing underwriter, requiring such persons to provide notice as required under the rule. FINRA proposes amendments to Rule 7730 to apply the fees currently in effect under the rule at the same rates to transactions in Asset-Backed Securities; to provide that a transaction in an Agency Pass-Through Mortgage-Backed Security will not be treated as a List or Fixed Offering Price Transaction or a Takedown Transaction for purposes of trade reporting fees; and to define size (volume) for purposes of the reporting fees payable for transactions in certain Asset-Backed Securities. Finally, several minor, technical or clarifying amendments are proposed to the Rule 6700 Series (except for Rule 6740) and Rule 7730.

Discussion

(A) "TRACE-Eligible Security"; Other Defined Terms

TRACE-Eligible Security and Asset-Backed Security. Under Rule 6710(a), a TRACE-Eligible Security is a debt security that is U.S. dollar denominated and issued by a U.S. or foreign private issuer, and if a "restricted security" as defined in Securities Act Rule 144(a)(3), sold pursuant to Rule 144A; or is a U.S dollar denominated security that

[&]quot;Sponsor" and "Issuing Entity" are defined in proposed Rule 6710(s) and proposed Rule 6710(t) and discussed, <u>infra</u>.

is issued or guaranteed by an Agency or a Government-Sponsored Enterprise ("GSE"). Securities excluded from "TRACE-Eligible Security" include U.S. Treasury Securities, foreign sovereign securities and other securities not issued by a private issuer, Money Market Instruments and Asset-Backed Securities. 8

In Rule 6710(m), "Asset-Backed Security" is defined broadly to include a security that is defined as such under Securities Act Regulation AB, 9 a mortgage-backed security,

- (1) 'Asset-backed security' means a security that is primarily serviced by the cash flows of a discrete pool of receivables or other financial assets, either fixed or revolving, that by their terms convert into cash within a finite time period, plus any rights or other assets designed to assure the servicing or timely distributions of proceeds to the security holders; provided that in the case of financial assets that are leases, those assets may convert to cash partially by the cash proceeds from the disposition of the physical property underlying such leases.
- (2) The following additional conditions apply in order to be considered an asset-backed security:
 - (i) Neither the depositor nor the issuing entity is an investment company under the Investment Company Act of 1940 (15 U.S.C. 80a-1 et seq.) nor will become an investment company as a result of the assetbacked securities transaction.
 - (ii) The activities of the issuing entity for the asset-backed securities are limited to passively owing or holding the pool of assets, issuing the asset-backed securities supported or serviced by those assets, and other activities reasonably incidental thereto.
 - (iii) No non-performing assets are part of the asset pool as of the measurement date.

[&]quot;Agency" is defined in Rule 6710(k) and "Government-Sponsored Enterprise" ("GSE") is defined in Rule 6710(n).

[&]quot;U.S. Treasury Security" is defined in Rule 6710(p); "Money Market Instrument" is defined in Rule 6710(o); and "Asset-Backed Security" is defined in Rule 6710(m).

Securities Act Regulation AB, Section 1101(c) defines "asset-backed security" as:

- (iv) Delinquent assets do not constitute 50% or more, as measured by dollar volume, of the asset pool as of the measurement date.
- (v) With respect to securities that are backed by leases, the portion of the securitized pool balance attributable to the residual value of the physical property underlying the leases, as determined in accordance with the transaction agreements for the securities, does not constitute:
 - (A) For motor vehicle leases, 65% or more, as measured by dollar volume, of the securitized pool balance as of the measurement date.
 - (B) For all other leases, 50% or more, as measured by dollar volume, of the securitized pool balance as of the measurement date.
- (3) Notwithstanding the requirement in paragraph (c)(1) of this section that the asset pool be a discrete pool of assets, the following are considered to be a discrete pool of assets for purposes of being considered an asset-backed security:
 - (i) Master Trusts. The offering related to the securities contemplates adding additional assets to the pool that backs such securities in connection with future insurances of asset-backed securities backed by such pool. The offering related to the securities also may contemplate additions to the asset pool, to the extent consistent with paragraphs (c)(3)(ii) and (c)(3)(iii) of this section, in connection with maintaining minimum pool balances in accordance with the transaction agreements for master trusts with revolving periods or receivables or other financial assets that arise under revolving accounts.
 - (ii) Prefunding Periods. The offering related to the securities contemplates a prefunding account where a portion of the proceeds of that offering is to be used for the future acquisition of additional pool assets, if the duration of the prefunding period does not extend for more than one year from the date of insurance of the securities and the portion of the proceeds for such prefunding account does not involve in excess of:
 - (A) For master trusts, 50% of the aggregate principal balance of the total asset pool whose cash flows support the securities; and
 - (B) For other offerings, 50% of the proceeds of the offering.

a collateralized mortgage obligation, a synthetic asset-backed security, or any instrument involving or based on the securitization of mortgages or other credits or assets, including but not limited to a collateralized debt obligation, a collateralized bond obligation, a collateralized debt obligation of Asset-Backed Securities or a collateralized debt obligation of collateralized debt obligations. These instruments include any instrument involving or based on the securitization of mortgages or other credits or assets, such as asset-backed securities backed by a pool credit card receivables, automobile loans, student loans, or Small Business Administration loans. The term includes Asset-Backed Securities that are issued or guaranteed by an Agency or a GSE. 10

FINRA proposes to amend the defined term "TRACE-Eligible Security" in Rule 6710(a) to include all Asset-Backed Securities as broadly defined in Rule 6710(m) as TRACE-Eligible Securities. The specific exclusion of Asset-Backed Securities in the definition of "TRACE-Eligible Security" will be deleted. The proposed amendment will include in TRACE a significant, high dollar volume and increasing number of debt securities.

⁽iii) Revolving Periods. The offering related to the securities contemplates a revolving period where cash flows from the pool assets may be used to acquire additional pool assets, provided, that, for securities backed by receivables or other financial assets that do not arise under revolving accounts, the revolving period does not extend for more than three years from the date of issuance of the securities and the additional pool assets are of the same general character as the original pool assets.

The defined term "Agency Debt Security" in Rule 6710(1) does not include an Asset-Backed Security, even if such security is issued or guaranteed by an Agency or a GSE.

In addition, in Rule 6710(m) FINRA proposes minor amendments to the term, "Asset-Backed Security," which will clarify but will not change the scope or meaning of the definition. As amended, the definition will provide:

"Asset-Backed Security" means a security collateralized by any type of financial asset, such as loans, leases, mortgages, or secured or unsecured receivables, and includes but is not limited to an asset-backed security as used in Securities Act Regulation AB, Section 1101(c), a mortgage-backed security, a collateralized mortgage obligation, a synthetic asset-backed security, a collateralized debt obligation, a collateralized bond obligation, a collateralized debt obligation of Asset-Backed Securities or a collateralized debt obligation of collateralized debt obligations.

Reportable TRACE Transaction. FINRA recently amended the Rule 6700 Series to require members to report primary market transactions, which harmonized the reporting requirements regarding such transactions with the requirements of The Municipal Securities Rulemaking Board ("MSRB"). Neither FINRA, with respect to TRACE-Eligible Securities, nor the MSRB, with respect to municipal securities, require that the initial sale from an issuer to an underwriter(s) or an initial purchaser(s) be reported as a primary market transaction.

Securities Exchange Act Release No. 60726 (September 28, 2009), __FR ___ (October __, 2009) (Order Approving SR-FINRA-2009-010) (hereinafter "SEC Order Approving TRACE Expansion – Agency Debt Securities"). The MSRB requires the reporting of primary market transactions in municipal securities under MSRB Rule G-14.

FINRA proposes to amend the term "Reportable TRACE Transaction" in Rule 6710(c) to provide that, for Agency Pass-Through Mortgage-Backed Securities, all transactions, including the initial sale of an Agency Pass-Through Mortgage-Backed Security from an Issuing Entity or a Sponsor to an underwriter or an initial purchaser, are Reportable TRACE Transactions. FINRA proposes that such initial sales in an Agency Pass-Through Mortgage-Backed Security be reported due to the particular origination process, including the manner in which such securities are sold initially. In most cases, the origination of a TRACE-Eligible Security involves an offering where an issuer sells securities to one or more underwriters or initial purchasers that then resell such securities. However, due in part to the TBA process, and their status as exempt securities, Agency Pass-Through Mortgage-Backed Securities generally are not sold in traditional private offerings (or a traditional public offering). Consequently, requiring the reporting of the initial transaction may be the only opportunity to elicit necessary information for a regulatory audit trail of Asset-Backed Securities. In addition, the proposed amendments clarify that similar primary market sale transactions from the issuer to an underwriter or initial purchaser in other TRACE-Eligible Securities will continue not to be Reportable TRACE Transactions.

FINRA also proposes to streamline the definition, "Agency Debt Security," in Rule 6710(1) by using proposed defined terms and to transfer the defined term "TRACE System Hours" from Rule 6730(a) to Rule 6710(bb), with a minor amendment to clarify that the TRACE system operates only on business days.

New Defined Terms

FINRA proposes to add to Rule 6710 the following defined terms: "Sponsor" as proposed Rule 6710(s); "Issuing Entity" as proposed Rule 6710(t); "TBA" as proposed Rule 6710(u); "Agency Pass-Through Mortgage-Backed Security" as proposed Rule 6710(v); "Factor" as proposed Rule 6710(w); "Specified Pool Transaction" as proposed Rule 6710(x), "Stipulation Transaction" as proposed Rule 6710(y); "Dollar Roll" as proposed Rule 6710(z); and "Remaining Principal Balance" as proposed Rule 6710(aa).

Sponsor and Issuing Entity. In Asset-Backed Securities, the Sponsor of an Asset-Backed Security is the person (<u>i.e.</u>, usually a non-natural "person" such as a corporation) that decides to issue a security and determines its structure, pool and features. FINRA proposed to incorporate the definition of "Sponsor" adopted by the Commission in Securities Act Regulation AB, Item 1101(1) as proposed Rule 6710(s). Securities Act Regulation AB, Item 1101(1) defines "Sponsor" as "the person who organizes and initiates an asset-backed securities transaction by selling or transferring assets, either directly or indirectly, including through an affiliate, to the issuing entity." ¹²

The Sponsor of an Asset-Backed Bond is generally not the issuer. In Asset-Backed Securities, the issuer is often a trust, or special purpose vehicle ("SPV") or special purpose entity ("SPE") that is established solely to issue the Asset-Backed Securities and hold the pool of assets that back the asset-backed security, and, in SEC Regulation AB, is referred to as the "issuing entity." For purposes of TRACE, FINRA proposes to define "Issuing Entity" as the term is defined in Securities Act Regulation AB, Item 1101(f) in proposed Rule 6710(t). Securities Act Regulation AB, Item 1101(f)

¹² Securities Act Regulation AB, Item 1101(1), 17 CFR 229.1101(1).

defines an issuing entity as "the trust or other entity created at the direction of the sponsor or depositor that owns or holds the pool assets and in whose name the asset-backed securities supported or serviced by the pool assets are issued." Among other things, under the TRACE provisions, members that are Sponsors or Issuing Entities are required to provide notice to FINRA Operations under Rule 6760.

TBA. FINRA proposes to add the defined term "TBA" as proposed Rule 6710(u). "TBA" stands for "to be announced" and refers to a transaction in an Agency Pass-Through Mortgage-Backed Security, as defined in proposed Rule 6710(v) and discussed in the following paragraph, where the parties agree to specific terms (i.e., face amount of the security, coupon, maturity, the Agency or GSE under which the mortgage pools will be issued or guaranteed, price and clearance and settlement in conformity with the uniform practices established as "good delivery" on a standard pre-announced settlement date for such instruments), but do not identify the specific pool(s) of mortgages that will be delivered on settlement date. ¹⁴

"TBA" means "to be announced" and refers to a transaction in an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) where the parties agree that the seller will deliver to the buyer an Agency Pass-Through Mortgage-Backed Security of a specified face amount and coupon from a specified Agency or Government Sponsored Enterprise program representing a pool (or pools) of mortgages (that are not specified by unique pool number), at a specified price, and the parties will clear and settle the transaction in conformity with the uniform practices established as "good delivery" for such transactions and will not impose any special conditions or stipulations.

Securities Act Regulation AB, Item 1101(f), 17 CFR 229.1101(f).

Specifically, proposed Rule 6710(u) provides:

<u>Agency Pass-Through Mortgage-Backed Security</u>. Proposed Rule 6710(v) defines Agency Pass-Through Mortgage-Backed Security to mean:

a mortgage-backed security issued by an Agency or a Government-Sponsored Enterprise, for which the timely payment of principal and interest is guaranteed by an Agency or a Government-Sponsored Enterprise, representing ownership interests in a pool or pools of residential mortgage loans with the security structured to "pass through" the principal and interest payments made by the mortgagees to the owners of the pool(s) on a pro rata basis.

Several of the defined terms and other amendments to the Rule 6700 Series and Rule 7730 in this proposed rule change address issues that are specific to transactions in Agency Pass-Through Mortgage-Backed Securities.

Remaining Principal Balance and Factor. The related terms, "Remaining Principal Balance" and "Factor" are defined, respectively, in proposed Rule 6710(aa) and proposed Rule 6710(w). Factors and Remaining Principal Balances are relevant in the pricing and valuation of mortgage-backed securities and certain other types of Asset-Backed Securities that are backed by mortgage pools or other pools containing assets that are self-amortizing. Proposed Rule 6710(aa) defines "Remaining Principal Balance" to mean:

for an Asset-Backed Security backed by a pool of mortgages or other assets that are self-amortizing, the total unpaid principal balance of all such mortgages, or the equivalent remaining value of such self-amortizing assets held in the asset pool, at a specific time, such as the Time of Execution.

A "Factor" is used by dealers and other market professionals to calculate the Remaining Principal Balance of an Asset-Backed Security that is backed by a pool of mortgages or other self-amortizing assets. Specifically, proposed Rule 6710(w) defines "Factor" as:

the decimal value representing the proportion of the outstanding principal value of a security to its original principal value.

For example, at issuance, the Factor for every mortgage-backed security and certain other types of Asset-Backed Securities for which a Factor is used is 1.0. Over time, the Factor for the specific security changes, reflecting the Remaining Principal Balance of the pool of assets for such security. ¹⁵ In a transaction in an Asset-Backed Security that is backed by mortgages or other assets that are self-amortizing, under proposed amendments to Rule 6730(d)(2), discussed <u>infra</u>, a member will be required to report a Factor, which is used to price the security. However, not all types of Asset-Backed Securities are priced using a Factor.

Specified Pool Transaction; Stipulation Transaction; Dollar Roll. In proposed Rule 6710(x), Rule 6710(y), and Rule 6710(z), respectively, FINRA defines three special types of transactions that occur solely in Agency Pass-Through Mortgage-Backed Securities. The term "Specified Pool Transaction" is defined in proposed Rule 6710(x).

For example, a mortgage-backed security with an original face value of \$10 million that has a Factor of .5 on April 15, 2009 has a Remaining Principal Balance of \$5 million as of April 15, 2009 (assuming all mortgage payments and prepayments have been included in the calculation of the Factor).

A "Specified Pool Transaction" is a transaction in an Agency Pass-Through Mortgage-Backed Security that requires the seller to deliver at settlement "one or more pools of mortgages that, at the Time of Execution, are identified by their unique pool identification numbers and original principal value." The conditions limiting the seller's delivery options affect pricing, and FINRA proposes that such transactions be reported with an indicator, as discussed <u>infra</u>.

In proposed Rule 6710(y), the term "Stipulation Transaction" is defined to mean a transaction:

in an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) where, at the Time of Execution, the parties agree that the seller will deliver to the buyer an Agency Pass-Through Mortgage-Backed Security of a specified face amount and coupon from a specified Agency or Government-Sponsored Enterprise program that represents a pool (or pools) of mortgages, at a specified price, and the parties stipulate that the pool or pools to be delivered meet certain conditions that preclude settlement of the transaction in conformity with the uniform practices established as "good delivery" for an Agency Pass-Through Mortgage-Backed Security effected TBA.

A transaction in an Agency Pass-Through Mortgage-Backed Security that is a Stipulation Transaction differs from a "Specified Pool Transaction" because good delivery, although conditioned by the special stipulations, is not limited to specific pools that the parties have identified by pool number. Again, the special conditions that limit the seller's

flexibility as to delivery affect pricing, and FINRA proposes that such trades be reported with an indicator.

The term "Dollar Roll," as defined in proposed Rule 6710(z), describes simultaneous transactions that are executed pursuant to an agreement between a buyer and seller of an Agency Pass-Through Mortgage-Backed Security. At the time of the transactions, the initial buyer of the Agency Pass-Through Mortgage-Backed Security pays a specific purchase price, agrees to a settlement date, and also agrees to reverse the purchase transaction at a later occurring settlement date, at a different price, and deliver to the initial seller of such securities the same or substantially similar securities. FINRA also proposes amendments to Rule 6730 requiring a member to report any of such transactions with an indicator, as discussed, infra. ¹⁶

(B) Reporting

Rule 6730(a) requires members to report transactions to TRACE within 15 minutes of the Time of Execution, with certain exceptions for trades executed during non-TRACE System Hours. ¹⁷ The 15 minute reporting requirement applies to all TRACE-Eligible Securities transactions, except primary market transactions that are List

Specifically, proposed Rule 6710(z) provides:

[&]quot;Dollar Roll" means a simultaneous sale and purchase of an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) for different settlement dates, where the initial seller agrees to take delivery, upon settlement of the re-purchase transaction, of the same or substantially similar securities.

Rule 6730(a)(1) through (4) provides exceptions to the standard 15 minute reporting requirement if a member executes a transaction after or before TRACE System Hours or less than 15 minutes before the TRACE system closes.

or Fixed Offering Price Transactions or Takedown Transactions. ¹⁸ Rule 6730(a) through (d) list the information that must be reported, including certain trade reporting indicators and modifiers that are required for some transaction reports.

End-of-Day Reporting

FINRA proposes to liberalize the reporting period for Asset-Backed Securities transactions. Under proposed Rule 6730(a)(6), members executing Asset-Backed Securities transactions will have until the end of the business day – until the TRACE system closes – to report such transactions. If a transaction in an Asset-Backed Security is executed after 5:00 p.m. Eastern Time, a broker-dealer will have until the end of the next business day to report the transaction under proposed Rule 6730(a)(6)(B)(i). In addition, if a broker-dealer executes an Asset-Backed Securities transaction at any time outside of the TRACE System Hours, the broker-dealer will have until the end of the TRACE System Hours on the next business day to report such transactions under Rule 6730(a)(6)(B)(ii) and (iii). ¹⁹

Generally, transactions must be reported within 15 minutes of the Time of Execution to facilitate better pricing and to enhance transparency.²⁰ The more liberal

See SEC Order Approving TRACE Expansion – Agency Debt Securities.

In Rule 6730(a)(6)(B)(iii), the proposed reporting requirements for transactions in Asset-Backed Securities that a broker-dealer executes on a Saturday, a Sunday, or a federal or religious holiday when the TRACE system is closed include specific information requirements and have parallels to the reporting requirements for transactions reported under Rule 6730(a)(4).

The extended reporting period that was recently approved by the SEC for List or Fixed Offering Price Transactions and Takedown Transaction permits T + 1 reporting only of those transactions that occur at the fixed price stated in the offering materials and are executed on the first day of an offering. See SEC Order Approving TRACE Expansion – Agency Debt Securities.

end-of-day reporting requirements proposed for Asset-Backed Securities transactions are appropriate because, although pricing and other transaction information will be reviewed for surveillance, Asset-Backed Securities transactions initially will not be disseminated publicly to market participants. Also, the end-of-day reporting provisions will provide broker-dealers operational flexibility and will ease compliance burdens, particularly during the implementation of the proposed changes. FINRA will work with broker-dealers and third party vendors to ensure effective and cost efficient implementation.

Additional Reporting Requirements for Asset-Backed Securities

Security Identification. Rule 6730(c)(1) requires a member to identify a TRACE-Eligible Security by a CUSIP number or a FINRA symbol in each transaction report. However, certain Asset-Backed Securities may be traded without an assigned CUSIP. FINRA proposes to amend Rule 6730(c)(1) to permit a member, when a CUSIP number is not available at the Time of Execution (or will not be assigned), to provide a similar numeric identifier, such as a mortgage pool number or a FINRA symbol. (FINRA symbols are assigned by FINRA Operations upon request.)

<u>Size (Volume)</u>. Currently, members report the size (or volume) of a transaction for TRACE-Eligible Securities by reporting the number of bonds, as provided in Rule 6730(c)(2) and Rule 6730(d)(2). The TRACE System converts the information to a dollar value for purposes of the dissemination of transaction information. The stated reporting requirement includes the assumption that one bond represents a specific par amount, typically \$1,000 par (or principal) value.²¹

For example, a member reports a trade of 10 bonds and the total par value of \$10,000 is displayed.

For certain Asset-Backed Securities, such as Agency Pass-Through Mortgage-Backed Securities, the principal value – the value of the collateral of the mortgages or other assets backing the security – declines over time (e.g., the mortgagees in the pool of mortgages pay down their mortgages).²² In such cases, the size (volume) of such Asset-Backed Securities is the original face value or principal amount of the security at issuance, stated in dollars, and thereafter, the Remaining Principal Balance. The Remaining Principal Balance is calculated by multiplying the original face value by a Factor. FINRA proposes to amend Rule 6730(d)(2), which provides guidance on how to report size (volume) under Rule 6730(c)(2). In a transaction in an Asset-Backed Security for which par value is not used to measure the size (volume) of a transaction, the proposed amendments to Rule 6730(d)(2) will require a member to report the original face value of such security and, in a second field, the Factor the member used at the Time of Execution. Generally, FINRA expects that the Factor a member uses to execute a transaction will be the Factor that was most recently published by the Sponsor or Issuing Entity of the security or other source providing such information periodically to market participants.

Price. Rule 6730(c)(3) and Rule 6730(d)(1) require members to report price. If a price field is not available, members are required to report the contract amount and the accrued interest. Accrued interest is not a component of the total sale price of Asset-Backed Securities. To harmonize the reporting provision in connection with the reporting of Asset-Backed Securities, proposed amended Rule 6730(d)(1) will require members to report accrued interest only if applicable.

Occasionally, the value of the collateral increases – for example, in "interest only" mortgages, the loan balances may increase.

Settlement Modifiers. FINRA proposes several amendments to Rule 6730(d)(4) providing for modifiers and indicators that will distinguish certain trades executed at special prices or subject to other conditions affecting price. FINRA proposes to amend Rule 6730(d)(4)(B) to clarify that many securities are conventionally settled on T + 3, by stating this specifically, instead of using the phrase "regular way." The change is necessary because the T + 3 convention for settlement of many securities does not apply to certain Asset-Backed Securities to be included in TRACE. 23 In addition, FINRA proposes additional amendments to Rule 6730(d)(4)(B) to reflect settlement conventions regarding Agency Pass-Through Mortgage-Backed Securities and the settlement of other Asset-Backed Securities. Transactions in Agency Pass-Through Mortgage-Backed Securities, by industry convention, are assigned one of four monthly settlement dates according to the type of Agency Pass-Through Mortgage-Backed Security to be settled.²⁴ The proposed amendments to Rule 6730(d)(4)(B) will not require a member to use a settlement modifier for a transaction in an Agency Pass-Through Mortgage-Backed Security that the parties will settle in conformity with the uniform practices established as "good delivery" for such transactions on the next occurring monthly date announced for settlement of such securities. However, if the parties will settle other than in conformity

In some cases, certain types of Asset-Backed Securities transactions routinely may settle a number of months after trade date.

Industry professionals involved in transactions in Agency Pass-Through Mortgage-Backed Securities effected TBA developed a convention for "regular way" settlement of these instruments. According to the type of security, such securities are settled monthly on specified settlement dates, which are announced for each month several months in advance. In total, four monthly Settlement Dates (A through D), per month, were established and published, to establish settlement conventions for the various types of securities being originated and traded.

with the uniform practices established as "good delivery" for such transactions, under the amendments members will be required to report using the settlement modifier (".sNN"), indicating the number of days until settlement (e.g., ".s55"). In addition, the proposed amendments to Rule 6730(d)(4)(B) will require members to report transactions in all other types of Asset-Backed Securities using the settlement modifier (".sNN") and providing the specified number of days to settlement (e.g., ".s55").

Indicators for Specified Pool Transactions; Stipulation Transactions; Dollar Rolls. As discussed above, transactions in Agency Pass-Through Mortgage-Backed Securities that are Specified Pool Transactions or Stipulation Transactions contain additional terms and conditions, which affect price. Price also is impacted in a Dollar Roll, which is a third type of transaction also discussed above that occurs in Agency Pass-Through Mortgage-Backed Securities. FINRA proposes indicators that a member must use when reporting a Specified Pool Transaction, a Stipulation Transaction, a Dollar Roll, and a transaction that is both a Dollar Roll and a Stipulation Transaction in, respectively, proposed Rule 6730(d)(4)(E)(i), (ii), (iii) and (iv).

Agency Pass-Through Mortgage-Backed Security Initial Sale. FINRA recently amended the Rule 6700 Series to require that primary market transactions be reported to TRACE. The reporting requirements for primary market transactions that are List or Fixed Offering Price transactions and Takedown Transactions are set forth in Rule 6730(a)(5), and extend the reporting period to the close of the TRACE system on T + 1. FINRA proposes that these reporting requirements will not apply to a transaction in an Agency Pass-Through Mortgage-Backed Security, which are not sold in a traditional

underwriting or placement as envisioned and incorporated in the definitions of List or Fixed Offering Price Transaction and Takedown Transaction.

(C) Dissemination

Generally, FINRA's policy favors transparency in the debt securities markets, and for most TRACE-Eligible Securities, real-time dissemination of transaction information is provided for under Rule 6750(a). Dissemination of the information occurs immediately upon receipt of the transaction report. The exceptions to the policy favoring dissemination in Rule 6750(b) are currently limited to transactions effected pursuant to Securities Act Rule 144A, transfers of certain proprietary positions effected in connection with broker-dealer mergers or other broker-dealer consolidations, and List or Fixed Offering Price Transactions and Takedown Transactions. 25

However, at this time, FINRA proposes not to disseminate information on transactions in Asset-Backed Securities in proposed Rule 6750(b)(4). The reporting of Asset-Backed Securities transactions will permit FINRA to obtain additional information, observe patterns of trading and otherwise engage in more in-depth surveillance of the Asset-Backed Securities market. FINRA will study the collected data to determine the volume and trading in various types of Asset-Backed Securities. FINRA may determine

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TRACE-Eligible Securities transactions that are not disseminated are set forth in

Rule 6750(b). Rule 6750(b)(1) applies as to transactions in TRACE-Eligible Securities that are affected as Securities Act Rule 144A transactions. Under Rule 6750(b)(2), FINRA does not disseminate information on a transfer of proprietary securities positions between a member and another member or non-member broker-dealer where the transfer: (A) is effected in connection with a merger of one broker-dealer with the other broker-dealer or a direct or indirect acquisition of one broker-dealer by the other broker-dealer or the other broker-dealer's parent company, and (B) is not in furtherance of a trading or investment strategy. Under recently approved Rule 6750(b)(3), FINRA will not disseminate List or Fixed Offering Price Transactions and Takedown Transactions.

that dissemination of transaction information is warranted with respect to Asset-Backed Securities after it has had an opportunity to review data over a period of time. FINRA used this approach previously when it implemented dissemination in phases for various types of corporate bonds.

(D) Other Amendments to Rule 6700 Series

Rule 6760. Currently, Rule 6760 requires members that are managing underwriters to notify FINRA that a new TRACE-Eligible Security is about to offered and sold in a primary offering. FINRA must have this information in the TRACE system to facilitate timely transaction reporting by all members that have effected transactions in a newly issued TRACE-Eligible Security. For TRACE-Eligible Securities that are Asset-Backed Securities, for the purposes of Rule 6760, FINRA proposes to amend Rule 6760(a) to characterize a Sponsor and an Issuing Entity of an Asset-Backed Security, if members, as managing underwriters, and require them, like underwriters or initial purchasers of Asset-Backed Securities, to provide FINRA Operations notice of a new Asset-Backed Security and information that identifies the new security by CUSIP (or if a CUSIP number is not available, a similar numeric identifier (e.g., a mortgage pool number) or a FINRA symbol) and describes the security.

For an Asset-Backed Security, FINRA proposes to amend the notice requirements in Rule 6760(b) to require the names of the Issuing Entity and the Sponsor, in addition to the CUSIP (or an alternative identifier) and other currently required information (i.e., coupon rate; maturity; the time the new issue is priced, and, if different, the time that the first transaction in the distribution or offering is executed; a brief description of the security type; and if the security will be traded subject to Securities Act Rule144A).

FINRA also proposes minor technical, stylistic, or conforming changes to the Rule 6700 Series, including renumbering certain provisions, incorporating the term TRACE System Hours in certain provisions, and restating certain requirements regarding settlement and settlement modifiers.

(E) Fees

FINRA proposes that the current trade reporting fees set forth in Rule 7730 also apply to the reporting of transactions in Asset-Backed Securities. Because Asset-Backed Securities transaction information will not be disseminated, there will not be any market data available, and thus no market data fees are proposed. For transactions in Asset-Backed Securities, such as Agency Pass-Through Mortgage-Backed Securities, for which par value is not used to determine the size (or volume) of a transaction, FINRA clarifies how transaction fees will be assessed. For purposes of trade reporting fees, proposed Rule 7730(b)(1)(B) provides that transaction size for such securities will be the lesser of the original face amount or Remaining Principal Balance.

In proposed Rule 7730(b)(1)(D), FINRA proposes that transactions in an Agency Pass-Through Mortgage-Backed Security not be considered List or Fixed Offering Price Transactions or Takedown Transactions for purposes of the reporting fees in Rule 7730(b), which will eliminate any possible application to Agency Pass-Through Mortgage-Backed Security transactions of the recently adopted provision in Rule 7730(b)(1)(C). Rule 7730(b)(1)(C) provides that a member that reports a List or Fixed Offering Price Transaction or a Takedown Transaction shall not be charged the standard trade reporting fee assessed under Rule 7730(b)(1).

Finally, FINRA proposes minor technical, stylistic, or conforming changes to Rule 7730, including changes to conform the fee chart to the changes in the rule text.

FINRA will announce the effective date of the proposed rule change in a Regulatory Notice to be published no later than 60 days following Commission approval. The effective date will be no later than 270 days following publication of the Regulatory Notice announcing Commission approval.

2. Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act, ²⁶ which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest and Section 15A(b)(5) of the Act, ²⁷ which requires, among other things, that FINRA rules provide for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility or system that FINRA operates or controls in that: (i) the proposed rule change will enhance FINRA's surveillance of the debt market in connection with Asset-Backed Securities transactions generally; and (ii) the proposed fee proposal provides for reporting fees that mirror the fees currently in effect for corporate bonds, and are reasonable and equitably allocated among members.

²⁶ 15 U.S.C. 78<u>o</u>-3(b)(6).

²⁷ 15 U.S.C. 780-3(b)(5).

B. Self-Regulatory Organization's Statement on Burden on Competition

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>

Within 35 days of the date of publication of this notice in the <u>Federal Register</u> or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the self-regulatory organization consents, the Commission will:

- (A) by order approve such proposed rule change, or
- (B) institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic Comments:

 Use the Commission's Internet comment form (http://www.sec.gov/rules/sro.shtml); or Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number
 SR-FINRA-2009-065 on the subject line.

Paper Comments:

Send paper comments in triplicate to Florence E. Harmon, Deputy
 Secretary, Securities and Exchange Commission, 100 F Street, NE,
 Washington, DC 20549-1090.

All submissions should refer to File Number SR-FINRA-2009-065. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (<u>http://www.sec.gov/rules/sro.shtml</u>). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, 100 F Street, NE., Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of FINRA. All comments received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number SR-FINRA-2009-065 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority. $^{28}\,$

Florence E. Harmon

Deputy Secretary

²⁸

EXHIBIT 5

Exhibit 5 shows the text of the proposed rule change. Proposed new language appears <u>underlined</u>; proposed deletions appear in [brackets].

* * * * *

6700. TRADE REPORTING AND COMPLIANCE ENGINE (TRACE) 6710. Definitions

The terms used in this Rule 6700 Series shall have the same meaning as those defined in the FINRA By-Laws and rules unless otherwise specified. For the purposes of this Rule 6700 Series, the following terms have the following meaning:

- (a) "TRACE-Eligible Security" means a debt security that is United States ("U.S.") dollar-denominated and issued by a U.S. or foreign private issuer, and, if a "restricted security" as defined in Securities Act Rule 144(a)(3), sold pursuant to Securities Act Rule 144A; or is a debt security that is U.S. dollar-denominated and issued or guaranteed by an Agency as defined in paragraph (k) or a Government-Sponsored Enterprise as defined in paragraph (n). "TRACE-Eligible Security" does not include a debt security that is:
 - (1) Issued by a foreign sovereign or is a U.S. Treasury Security as defined in paragraph (p); or
 - (2) A Money Market Instrument as defined in paragraph (o).[; or]
 - [(3) An Asset-Backed Security as defined in paragraph (m).]
 - (b) No Change.
- (c) "Reportable TRACE Transaction" means any transaction in a TRACE-Eligible Security except <u>a</u> transaction[s] that [are]<u>is</u> not reported as specified in Rule 6730(e), and a sale from an issuer to an underwriter(s) or initial purchaser(s) as part of an offering, except an initial sale of an Agency Pass-Through Mortgage Backed Security as

defined in paragraph (v) from an Issuing Entity as defined in paragraph (t) or a Sponsor as defined in paragraph (s) to any purchaser.

- (d) (k) No Change.
- (l) "Agency Debt Security" means a debt security (i) issued or guaranteed by an Agency as defined in paragraph (k); or (ii) issued or guaranteed by a Government-Sponsored Enterprise as defined in paragraph (n). The term excludes a U.S. Treasury Security as defined in paragraph (p) and an Asset-Backed Security as defined in paragraph (m), where an Agency or a Government-Sponsored Enterprise is the S[s]ponsor as defined in paragraph (s) (or similar person) or Issuing Entity as defined in paragraph (t) (or similar person). [of the trust or other entity that issues the Asset-Backed Security,] or [is] the guarantor of the Asset-Backed Security.
- (m) "Asset-Backed Security" means a security collateralized by any type of financial asset, such as loans, leases, mortgages, or secured or unsecured receivables, and includes but is not limited to an asset-backed security as used in Securities Act Regulation AB, Section 1101(c), a mortgage-backed security, a collateralized mortgage obligation, a synthetic asset-backed security, [or any instrument involving or based on the securitization of mortgages or other credits or assets, including but not limited to] a collateralized debt obligation, a collateralized bond obligation, a collateralized debt obligation of Collateralized debt obligations.
 - (n) (r) No Change.
- (s) "Sponsor" has the same meaning as defined in Securities Act Regulation AB, Item 1101(1).

- (t) "Issuing Entity" has the same meaning as defined in Securities Act Regulation AB, Item 1101(f).
- (u) "TBA" means "to be announced" and refers to a transaction in an Agency

 Pass-Through Mortgage-Backed Security as defined in paragraph (v) where the parties

 agree that the seller will deliver to the buyer an Agency Pass-Through Mortgage-Backed

 Security of a specified face amount and coupon from a specified Agency or Government
 Sponsored Enterprise program representing a pool (or pools) of mortgages (that are not specified by unique pool number), at a specified price, and the parties will clear and settle the transaction in conformity with the uniform practices established as "good delivery" for such transactions and will not impose any special conditions or stipulations.
- (v) "Agency Pass-Through Mortgage-Backed Security" means a mortgage-backed security issued by an Agency or a Government-Sponsored Enterprise, for which the timely payment of principal and interest is guaranteed by an Agency or a Government-Sponsored Enterprise, representing ownership interests in a pool or pools of residential mortgage loans with the security structured to "pass through" the principal and interest payments made by the mortgagees to the owners of the pool(s) on a pro rata basis.
- (w) "Factor" means the decimal value representing the proportion of the outstanding principal value of a security to its original principal value.
- (x) "Specified Pool Transaction" means a transaction in an Agency Pass-Through

 Mortgage-Backed Security as defined in paragraph (v) requiring the delivery at

 settlement of one or more pools of mortgages that, at the Time of Execution, are

 identified by their unique pool identification numbers and original principal value.

- (y) "Stipulation Transaction" means a transaction in an Agency Pass-Through

 Mortgage-Backed Security as defined in paragraph (v) where, at the Time of Execution,
 the parties agree that the seller will deliver to the buyer an Agency Pass-Through

 Mortgage-Backed Security of a specified face amount and coupon from a specified
 Agency or Government-Sponsored Enterprise program that represents a pool (or pools)
 of mortgages, at a specified price, and the parties stipulate that the pool or pools to be
 delivered meet certain conditions that preclude settlement of the transaction in
 conformity with the uniform practices established as "good delivery" for an Agency PassThrough Mortgage-Backed Security effected TBA.
- (z) "Dollar Roll" means a simultaneous sale and purchase of an Agency Pass-Through Mortgage-Backed Security as defined in paragraph (v) for different settlement dates, where the initial seller agrees to take delivery, upon settlement of the re-purchase transaction, of the same or substantially similar securities.
- (aa) "Remaining Principal Balance" or "RPB" means, for an Asset-Backed

 Security backed by a pool of mortgages or other assets that are self-amortizing, the total

 unpaid principal balance of all such mortgages, or the equivalent remaining value of such

 self-amortizing assets held in the asset pool, at a specific time, such as the Time of

 Execution.
- (bb) "TRACE System Hours" means the hours the TRACE system is open, which are 8:00 a.m. Eastern Time through 6:29:59 p.m. Eastern Time on a business day, unless otherwise announced by FINRA.

6720. Participation in TRACE

(a) No Change.

(b) Participant Obligations in TRACE

Upon execution and receipt by FINRA of the TRACE Participant application agreement, a TRACE Participant may commence input of trade information in TRACE-Eligible Securities. TRACE Participants may access the service via a FINRA-approved facility during [the hours of operation] TRACE System Hours.

6730. Transaction Reporting

(a) When and How Transactions are Reported

Each member that is a Party to a Transaction in a TRACE-Eligible Security must report the transaction. A member must report transaction information within 15 minutes of the Time of Execution, except as otherwise provided below, or the transaction report will be "late." The member must transmit the report to TRACE during TRACE System Hours. [the hours the TRACE system is open, which are 8:00 a.m. Eastern Time through 6:29:59 p.m. Eastern Time, unless otherwise announced by FINRA ("TRACE system hours").] Specific trade reporting obligations during a 24-hour cycle are set forth below.

(1) Transactions Executed During TRACE System Hours

Transactions in TRACE-Eligible Securities executed on a business day at or after 8:00 a.m. Eastern Time through 6:29:59 p.m. Eastern Time (standard TRACE System Hours) must be reported within 15 minutes of the Time of Execution. If a transaction is executed on a business day less than 15 minutes before 6:30 p.m. Eastern Time, a member may report the transaction the next business day within 15 minutes after the TRACE system opens. If reporting the

next business day, the member must indicate "as/of" and provide the actual transaction date.

(2) - (4) No Change.

(5) Reporting List or Fixed Offering Price Transactions and Takedown Transactions

A List or Fixed Offering Price Transaction or a Takedown Transaction that is executed on a business day at or after 12:00 a.m. Eastern Time through 11:59:59 p.m. Eastern Time must be reported not later than T + 1 during TRACE S[s]ystem H[h]ours. If a member reports the transaction on T + 1, the member must indicate "as/of" and provide the actual transaction date. If a List or Fixed Offering Price or a Takedown Transaction is executed on a Saturday, a Sunday or a federal or religious holiday on which the TRACE system is closed, at any time during that day (determined using Eastern Time), a member must report the next business day at any time during TRACE S[s]ystem H[h]ours. The transaction must be reported as follows: the date of execution must be the first business day (the same day the report must be made); the execution time must be "12:01:00 a.m. Eastern Time" (stated in military time as "00:01:00"); and the modifier, "special price," must be selected. In addition, the transaction must not be designated "as/of". When the reporting method chosen provides a "special price memo" field, the member must enter the actual date and Time of Execution in the field. This paragraph (a)(5) shall not apply to a transaction in an Agency Pass-Through Mortgage-Backed Security.

(6) Reporting Asset-Backed Securities Transactions

- (A) A transaction in an Asset-Backed Security executed on a business day at or after 12:00 a.m. Eastern Time through 5:00 p.m. Eastern Time must be reported the same day during TRACE System Hours.
 - (B) If a transaction in an Asset-Backed Security is executed on:
 - (i) a business day after 5:00 p.m. Eastern Time but before the TRACE system closes, a member may report the transaction the next business day at any time during TRACE System Hours, indicate "as/of" and provide the actual transaction date.
 - (ii) a business day at or after 6:30 p.m. Eastern Time
 through 11:59:59 p.m. Eastern Time, a member must report the
 transaction the next business day at any time during TRACE
 System Hours, indicate "as/of" and provide the actual transaction
 date.
 - on which the TRACE system is closed, at any time during that day (determined using Eastern Time), a member must report the next business day at any time during TRACE System Hours. The transaction must be reported as follows: the date of execution must be the first business day (the same day the report must be made); the execution time must be "12:01:00 a.m. Eastern Time" (stated in military time as "00:01:00"); and the modifier, "special price," must be selected. In addition, the transaction must not be designated "as/of". When the reporting method chosen provides a

"special price memo" field, the member must enter the actual date and Time of Execution in the field.

- ([6]7) Members have an ongoing obligation to report transaction information promptly, accurately, and completely. The member may employ an agent for the purpose of submitting transaction information. However, the primary responsibility for the timely, accurate, and complete reporting of transaction information remains the non-delegable duty of the member obligated to report the transaction.
- ([7]8) A member may be required to report as soon as practicable to the Market Regulation Department on a paper form, the transaction information required under Rule 6730 if electronic submission into TRACE is not possible. Transactions that can be reported into TRACE, including transactions executed on a Saturday, a Sunday or a <u>federal or religious</u> holiday as provided in paragraphs (a)(4), [and paragraph] (a)(5) <u>and (a)(6)</u> above, and transactions that can be submitted on the trade date or on a subsequent date on an "as/of" basis, shall not be reported on a paper form.
- (b) No Change.

(c) Transaction Information To Be Reported

Each TRACE trade report shall contain the following information:

- (1) CUSIP number or <u>if a CUSIP number is not available at the Time of Execution</u>, a similar numeric identifier (e.g., a mortgage pool number) or a FINRA symbol;
- (2) Number of bonds <u>or, for transactions in certain Asset-Backed</u>

 Securities, the transaction size (volume) as required by paragraph (d)(2) below;

- (3) (7) No Change.
- (8) Time of <u>Execution</u> [trade execution];
- (9) (12) No Change.

(d) Procedures for Reporting Price, Capacity, Volume

(1) Price

For principal transactions, report the price, which must include the mark-up or mark-down. (However, if a price field is not available, report the contract amount and, if applicable, the accrued interest.) For agency transactions, report the price, which must exclude the commission. (However, if a price field is not available, report the contract amount and, if applicable, the accrued interest.)

Then, report the commission, stated in points per bond (e.g., for corporate bonds, [with] 1 point equals [to] \$10.00 per bond).

(2) Size (Volume)

Except for Asset-Backed Securities where par value is not used to determine the size (volume) of a transaction, [For agency and principal transactions,] report the actual number of bonds traded, with \$1,000 par value equal to 1 bond. If a bond has a par value of less than \$1,000 ("baby bond") or the par value is not an even multiple of \$1,000, report the fractional portion of \$1,000 in decimals. For Asset-Backed Securities where par value is not used to determine the size (volume) of a transaction, report the original face value of such security and the Factor the member used to execute the transaction.

(3) Crosses

For in-house cross transactions, a member must report two transactions, which are the member's purchase transaction and the member's sale transaction.

(4) Modifiers; Indicators

Members shall append the applicable trade report modifiers or indicators as specified by FINRA to all transaction reports.

(A) No Change.

(B) Settlement Modifiers

If a transaction (other than a transaction in an Agency PassThrough Mortgage-Backed Security) will be settled other than on T + 3, or
a transaction in an Agency Pass-Through Mortgage-Backed Security will
be settled other than in conformity with the uniform practices established
as "good delivery" for such transactions on the next occurring monthly
date announced for settlement of such securities, select the modifier:

- (i) ".c," to indicate agreement to settle on the same day the transaction is executed;
- (ii) ".nd," to indicate agreement to settle on the next day;
 or
- (iii) ".sNN," when (i) and (ii) do not apply, to indicate

 agreement to settle in a specified number of days, (e.g., .sNN (such
 as ".s05"or ".s45") applies to transactions in Asset-Backed

 Securities, including an Agency Pass-Through Mortgage-Backed

 Security if the parties will settle the transaction other than in
 conformity with the uniform practices established as "good
 delivery" for the Agency Pass-Through Mortgage-Backed Security
 on the next occurring monthly date announced for settlement of
 such security). [If a transaction is to be settled other than the

regular way, report the settlement terms by selecting the appropriate modifier. If the parties agree to settlement on the same day the transaction is executed (i.e., cash settlement), select the modifier, ".c." If a trade will be settled the next day, select the modifier, ".nd." If a trade will be settled other than on the date of trade, the next day, or T+3, select the modifier, ".sNN," and enter the appropriate number of days (e.g., if a trade will be settled in 5 business days, the reporting party will enter ".s05" in the data field).]

 $(\mathbf{C}) - (\mathbf{D})$ No Change.

(E) Asset-Backed Security Indicators

Select the indicator:

- (i) ".O," if the transaction is a Specified Pool Transaction;
- (ii) ".N," if the transaction is a Stipulation Transaction;
- (iii) ".D," if the transaction is a Dollar Roll;

<u>or</u>

(iv) ".L," if the transaction is a Dollar Roll and a Stipulation Transaction.

(e) Reporting Requirements $[F]\underline{f}$ or Certain Transactions and Transfers of Securities

The following shall not be reported:

- (1) (6) No Change.
- (f) No Change.

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6750. Dissemination of Transaction Information

- (a) No Change.
- (b) Transaction Information Not Disseminated

FINRA will not disseminate information on a transaction in a TRACE-Eligible Security that is:

- (1) No Change.
- (2) a transfer of proprietary securities positions between a member and another member or non-member broker-dealer where the transfer (A) is effected in connection with a merger of one broker-dealer with the other broker-dealer or a direct or indirect acquisition of one broker-dealer by the other broker-dealer or the other broker-dealer's parent company and (B) is not in furtherance of a trading or investment strategy. Such transfers shall be reported in the manner prescribed by FINRA to denote that they are submitted for regulatory purposes and not for dissemination. Members must provide FINRA at least three business days advance written notice of their intent to use this exception, including the basis for their determination that the transfer meets the terms of the exception. Members must report such transfers on the same day as the ultimate transfer of the positions on their books and records, unless later reporting is warranted under specific circumstances; [or]
- (3) a List or Fixed Offering Price Transaction or a Takedown Transaction; or[.]
 - (4) an Asset-Backed Security.

6760. Obligation To Provide Notice

(a) Members Required to Provide Information and Notice

- (1) In order to facilitate trade reporting and dissemination of transactions in TRACE-Eligible Securities, a member that is the managing underwriter, or if a managing underwriter is not appointed, an underwriter, or, if there are no underwriters, an initial purchaser, of a distribution or offering, excluding a secondary distribution or offering, of a debt security that, upon issuance will be a TRACE-Eligible Security ("new issue"), must obtain and provide information to FINRA Operations as required below. For purposes of this Rule, a member that is a Sponsor or an Issuing Entity of an Asset-Backed Security shall be treated as a managing underwriter. If a managing underwriter (or a lead initial purchaser) is not appointed by the issuer, an underwriter, or, if there are no underwriters, an initial purchaser must provide the information required under this Rule. If a managing underwriter (or a lead initial purchaser) is not appointed, and there are multiple underwriters (or initial purchasers), the underwriters (or initial purchasers) may submit a single notice containing the required information to FINRA Operations.
 - (2) No Change.

(b) Notices

For such new issues, the managing underwriter, or if a managing underwriter is not appointed, an underwriter, or, if there are no underwriters, an initial purchaser must provide to FINRA Operations: (1) the CUSIP number or if a CUSIP number is not available, a similar numeric identifier (e.g., a mortgage pool number) or a FINRA symbol ([or, a TRACE symbol, which is] assigned by FINRA upon request); (2) the issuer name,

or, for an Asset-Backed Security, the names of the Issuing Entity and the Sponsor; (3) the coupon rate; (4) the maturity; (5) whether Securities Act Rule 144A applies; (6) the time that the new issue is priced, and, if different, the time that the first transaction in the distribution or offering is executed; (7) a brief description of the issue (e.g., senior subordinated note, senior note); and, (8) such other information FINRA deems necessary to properly implement the reporting and dissemination of a TRACE-Eligible Security, or if any of items (2) through (8) has not been determined or a CUSIP number (or a similar numeric identifier or a FINRA symbol as referenced above) will not be assigned or is not available when notice must be given, such other information as FINRA deems necessary. The managing underwriter, or if a managing underwriter is not appointed, an underwriter, or, if there are no underwriters, an initial purchaser must obtain the CUSIP number (or a similar numeric identifier or a FINRA symbol as referenced above) or [a similar numeric identifier)] and provide it and the information listed as (2) through (8) prior to the execution of the first transaction in the distribution or offering. For distributions or offerings of new issues that are priced and commence on the same business day between 9:30 a.m. Eastern Time and 4:00 p.m. Eastern Time, the person or persons required to provide information to FINRA Operations must provide as much of the information set forth above that is available prior to the execution of the first transaction in the distribution or offering and all other information required under this Rule within 15 minutes of the Time of Execution of the first transaction in such distribution or offering. The managing underwriter, or if a managing underwriter is not appointed, an underwriter, or, if there are no underwriters, an initial purchaser must make a good faith determination that the security is a TRACE-Eligible Security before submitting the information to FINRA Operations.

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7700. CHARGES FOR OTC REPORTING FACILITY, OTC BULLETIN BOARD AND TRADE REPORTING AND COMPLIANCE ENGINE SERVICES

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7730. Trade Reporting and Compliance Engine (TRACE)

The following charges shall be paid by participants for the use of the Trade Reporting and Compliance Engine ("TRACE"):

System Fees	Transaction Reporting	Market Data Fees
Level I Trade Report Only	Fees Trades up to and including	BTDS Professional Real-
Level 1 Trade Report Only	Trades up to and merading	D1D5 1101cssional Real
Web Browser Access —	\$200,000 par value —	Time Data Display —
\$20/month per user ID	\$0.475/trade.[;] (For Asset-	\$60/month per terminal per
	Backed Securities where	Data Set of Real-Time
Level II Full Service Web	par value is not used to	TRACE transaction data, or
Browser Access —	determine the size (volume)	a flat fee of \$7,500/month
Subscription for a single	of a transaction, for	per Data Set of Real-Time
user ID or the first user ID -	purposes of trade reporting	TRACE transaction data,
\$50/month (includes one	fees, size (volume) is the	entitling Professionals to
Data Set); \$80/month	lesser of original face value	make unlimited internal use
(includes two Data Sets)	or Remaining Principal	of such Data Set(s) on any
	Balance (or the equivalent)	number of interrogation or
Subscription for additional	at the Time of Execution of	display devices
user IDs -	the transaction.)	
\$80/month per user ID		
(includes one Data Set);	Trades between \$200,001	

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\$140/month per user ID	and \$999,999 par value —	
(includes two Data Sets)	\$0.000002375 times the par	
	value of the transaction	
	(i.e., \$0.002375/\$1000) <u>.[;]</u>	
	(See note above regarding	
	certain Asset-Backed	
	Securities.)	
	Trades of \$1,000,000 par	
	value or more —	
	\$2.375/trade. (See note	
	above regarding certain	
	Asset-Backed Securities.)	
CTCI/Third Party —	Cancel/Correct —	Vendor Real-Time Data
\$25/month/per firm	\$1.50/trade	Feed — \$1,500/month per
		Data Set of Real-Time
		TRACE transaction data for
		receipt of continuous Real-
		Time TRACE transaction
		data in such Data Sets,
		except for qualifying Tax-
		Exempt Organizations, or
		\$250/month per Data Set of

	Snapshot Real-Time
	TRACE transaction data for
	daily receipt of such Data
	Set(s)
"As/of" Trade Late –	Vendor Real-Time Data
\$3/trade	Feed — \$400/month per
	Data Set of Real-Time
	TRACE transaction data for
	such Data Set(s) for
	qualifying Tax-Exempt
	Organizations
	BTDS Non-Professional
	Real-Time Data Display —
	No charge

(a) No Change.

(b) Transaction Reporting Fees

For each transaction in a TRACE-Eligible Security that is reportable to FINRA pursuant to the Rule 6700 Series, the following charges shall be assessed against each member responsible for reporting the transaction:

(1) Trade Reporting Fee

(A) A member shall be charged a Trade Reporting Fee based upon a sliding scale ranging from \$0.475 to \$2.375 per transaction based on the size of the reported transaction. Except as set forth in paragraph (B)

below, [T]trades up to and including \$200,000 par value will be charged a \$0.475 fee per trade; trades between \$200,001 par value and \$999,999 par value will be charged a fee of \$0.000002375 times the par value of the transaction (i.e., \$0.002375 per \$1,000) per trade; and trades of \$1,000,000 par value or more will be charged a fee of \$2.375 per trade.

- (B) For Asset-Backed Securities where par value is not used to determine the size (volume) of a transaction, for purposes of trade reporting fees, the size (volume) of a transaction is the lesser of the original face value or the Remaining Principal Balance. A member shall be charged a trade reporting fee based upon the sliding scale as set forth in subparagraph (A) above.
- (C) A member that is required to report a List or Fixed Offering Price Transaction or a Takedown Transaction shall not be charged the fees in [this sub]paragraphs (b)(1)(A) and (B) for such transactions.
- (D) For purposes of Rule 7730(b), a transaction in an Agency

 Pass-Through Mortgage-Backed Security is not considered a List or Fixed

 Offering Price Transaction or a Takedown Transaction.
- (2) (3) No Change.
- (c) No Change.

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