#### Required fields are shown with yellow backgrounds and asterisks.

Page 1 of * 39		WASHINGT	CHANGE COMMIS ON, D.C. 20549 n 19b-4		File No. * SR 2022       - * 014         Amendment No. (req. for Amendments *)	
Filing by Finar	ncial Industry Regulatory Authority					
Pursuant to Rul	le 19b-4 under the Securities Exchange	Act of 1934				
Initial *	Amendment *	Withdrawal	Section 19(I	b)(2) * Section 19(b)(	(3)(A) * Section 19(b)(3)(B) *	
Pilot	Extension of Time Period for Commission Action *	Date Expires *		Rule 19b-4(f)(1) 19b-4(f)(2) 19b-4(f)(3) ✓	19b-4(f)(4) 19b-4(f)(5) 19b-4(f)(6)	
Notice of pro	oposed change pursuant to the Payment (e)(1) *	t, Clearing, and Settler Section 806(e)(2) *	ment Act of 2010	Security-Based Swap Securities Exchange Section 3C(b)(2) *	p Submission pursuant to the Act of 1934	
Exhibit 2 Se	nt As Paper Document	Exhibit 3 Sent As Pa	aper Document			
	rief description of the action (limit 250 ch rule change to amend FINRA Rules 41 <sup>2</sup>					
<b>Contact Information</b> Provide the name, telephone number, and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the action.						
First Name '	* Michael	Last Name *	Garawski			
Title *	Associate General Counsel					
E-mail *	Michael.garawski@finra.org					
Telephone *	(202) 728-8835	Fax	(202) 728-8264			
Signature         Pursuant to the requirements of the Securities Exchange of 1934, Financial Industry Regulatory Authority has duty caused this filing to be signed on its behalf by the undersigned thereunto duty authorized.         Date       05/26/2022						
Ву	Kosha Dalal		Vice President and A	ssociate General Counsel		
form. A digital	(Name *) g the signature block at right will initiate digitally signir signature is as legally binding as a physical signature his form cannot be changed.	ig the , and	Kosha Dala	Digitally signed by Kosha Dalal Date: 2022.05.26 17:19:34 -04'00'		

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549						
	WASHINGTON, D.C. 20049					
For complete Form 19b-4 instructions please refer to the EFFS website.						
Form 19b-4 Information * Add Remove View	The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.					
FINRA-2022-014 19b-4.docx						
Exhibit 1 - Notice of Proposed Rule Change *	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register					
Add Remove View	Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must					
FINRA-2022-014 Exhibit 1.docx	include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities					
	Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)					
Exhibit 1A - Notice of Proposed Rule Change, Security-Based Swap Submission, or Advanced Notice by Clearing Agencies *	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws					
Add Remove View	must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR					
	240.0-3)					
Exhibit 2- Notices, Written Comments, Transcripts, Other Communications	Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.					
Add Remove View						
	Exhibit Sent As Paper Document					
Exhibit 3 - Form, Report, or Questionnaire	Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.					
Add Remove View						
	Exhibit Sent As Paper Document					
Exhibit 4 - Marked Copies	The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the					
Add Remove View	immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.					
Exhibit 5 - Proposed Rule Text	The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4.					
Add Remove View	Exhibit 5 shall be considered part of the proposed rule change					
FINRA-2022-014 Exhibit 5.docx						
Partial Amendment	If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with					
	the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall					
Add Remove View	be clearly identified and marked to show deletions and additions.					

# 1. <u>Text of the Proposed Rule Change</u>

(a) Pursuant to the provisions of Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act" or "Exchange Act"),<sup>1</sup> the Financial Industry Regulatory Authority, Inc. ("FINRA") is filing with the Securities and Exchange Commission ("SEC" or "Commission") a proposed rule change to amend FINRA Rules 4111 and 9561 to make non-substantive and technical amendments.

The text of the proposed rule change is attached as Exhibit 5.

(b) Not applicable.

(c) Not applicable.

# 2. <u>Procedures of the Self-Regulatory Organization</u>

The FINRA Board of Governors authorized the filing of the proposed rule change with the SEC. No other action by FINRA is necessary for the filing of the proposed rule change.

FINRA has filed the proposed rule change for immediate effectiveness and has requested that the SEC waive the requirement that the proposed rule change not become operative for 30 days after the date of the filing, so FINRA can implement the proposed rule change immediately.

# 3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

(a) Purpose

On July 30, 2021, the Commission approved rules concerning firms with a significant history of misconduct, including new Rule 4111 (Restricted Firm

15 U.S.C. 78s(b)(1).

1

Obligations), amendments to Rule 9559 (Hearing Procedures for Expedited Proceedings Under the Rule 9550 Series), and new Rule 9561 (Procedures for Regulating Activities Under Rule 4111).<sup>2</sup> The rules allow FINRA to impose obligations on broker-dealers with significantly higher levels of risk-related disclosures than other similarly sized peers based on numeric, threshold-based criteria.<sup>3</sup> Specifically, Rule 4111 requires members that are identified as "Restricted Firms" to deposit cash or qualified securities in a segregated account, adhere to specified conditions or restrictions, or comply with a combination of such obligations.<sup>4</sup>

The annual Rule 4111 process through which FINRA will determine which members are Restricted Firms, and the obligations to impose on them, has several steps and includes features that narrowly focus the obligations on the firms of most concern.<sup>5</sup> The first step is the annual calculation.<sup>6</sup> Specifically, for each member, the Department of Member Regulation ("Department") will compute annually the member's "Preliminary Identification Metrics" to determine if it meets the "Preliminary Criteria for

See Securities Exchange Act Release No. 92525 (July 30, 2021), 86 FR 42925 (August 5, 2021) (Order Approving File No. SR-FINRA-2020-041, as Modified by Amendment Nos. 1 and 2) ("SEC Order"); see also Securities Exchange Act Release No. 92525 (July 30, 2021), 86 FR 49589 (September 3, 2021) (Order Approving File No. SR-FINRA-2020-041, as Modified by Amendment Nos. 1 and 2) (Correction).

<sup>&</sup>lt;sup>3</sup> <u>See SEC Order, 86 FR 42925, 42926.</u>

<sup>&</sup>lt;sup>4</sup> <u>See SEC Order, 86 FR 42925, 42926; see also Rule 4111(i)(16) (defining "Restricted Firm").</u>

<sup>&</sup>lt;sup>5</sup> <u>See SEC Order, 86 FR 42925, 42927.</u>

<sup>&</sup>lt;sup>6</sup> See Rule 4111(b).

Identification."<sup>7</sup> The date, each calendar year, as of which the Department calculates the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification is the "Evaluation Date."<sup>8</sup>

For a member that meets the Preliminary Criteria for Identification during the annual calculation, the Department will conduct an Initial Department Evaluation.<sup>9</sup> If the Department determines that the member warrants further review, and such member has met the Preliminary Criteria for the first time, the member will have a one-time staff-reduction opportunity to no longer meet the Preliminary Criteria for Identification.<sup>10</sup> A member that still meets the Preliminary Criteria for Identification after the staff-reduction opportunity, or that does not have a one-time staff-reduction opportunity available, will proceed to a Consultation.<sup>11</sup>

After the Consultation, the Department will issue a Department decision concerning the member.<sup>12</sup> A Department decision will indicate whether the member is designated as a Restricted Firm.<sup>13</sup> For a member that is designated as a Restricted Firm, the Department decision also will state the obligations that are imposed on that member.<sup>14</sup>

- <sup>9</sup> <u>See Rule 4111(c)(1).</u>
- <sup>10</sup> <u>See Rule 4111(c)(2).</u>
- <sup>11</sup> <u>See</u> Rule 4111(c); 4111(d).
- <sup>12</sup> See Rule 4111(e).
- <sup>13</sup> <u>See Rule 4111(e)(1).</u>
- <sup>14</sup> <u>See Rule 4111(e)(1)(B) and (C).</u>

 <sup>&</sup>lt;sup>7</sup> <u>See</u> Rule 4111(b); Rule 4111(i)(9) (definition of "Preliminary Criteria for Identification") and (i)(10) (definition of "Preliminary Identification Metrics").

<sup>&</sup>lt;sup>8</sup> <u>See</u> Rule 4111(i)(5).

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These obligations can include a "Restricted Deposit Requirement," specified conditions or restrictions on the operations and activities of the member and its associated persons, or both.<sup>15</sup> Rule 4111(e) includes provisions concerning, in pertinent part, the Department's 30-day deadline for rendering, and issuing notice of, its decision.<sup>16</sup>

To implement Rule 4111, FINRA created two new expedited proceedings.<sup>17</sup> Rule 9561(a) governs a new expedited proceeding that allows a member to request a prompt review of the Department's determinations. Rule 9561(b) governs a new expedited proceeding to address a member's failure to comply with any requirements, conditions or restrictions imposed on it pursuant to Rule 4111 and Rule 9561(a). The procedures for the Rule 9561(b) expedited proceeding include, in pertinent part, provisions concerning the notices that the Department may issue to commence a Rule 9561(b) expedited proceeding and the contents of those notices.<sup>18</sup> Rule 9561(b) is expressly referenced in Rule 4111(h), which concerns notices of a member's failures to comply with a Restricted Deposit Requirement or conditions or restrictions imposed pursuant to Rule 4111.

Rules 4111 and 9561, and the amendments to Rule 9559, became effective on January 1, 2022.<sup>19</sup> The first Evaluation Date for Rule 4111 will be June 1, 2022.<sup>20</sup>

<sup>18</sup> <u>See Rule 9561(b)(1) and (3).</u>

<sup>&</sup>lt;sup>15</sup> <u>See Rule 4111(e)(1)(B) and (C); see also Rule 4111(d)(1); Rule 4111(i)(15) (defining "Restricted Deposit Requirement").</u>

<sup>&</sup>lt;sup>16</sup> <u>See Rule 4111(e)(1) and (e)(2).</u>

<sup>&</sup>lt;sup>17</sup> <u>See SEC Order, 86 FR 42925, 42926.</u>

<sup>&</sup>lt;sup>19</sup> <u>See Regulatory Notice</u> 21-34 (September 2021).

See Information Notice, February 1, 2022 (FINRA Announces Rule 4111 (Restricted Firm Obligations) Evaluation Date). As FINRA explained in that Information Notice, FINRA plans to actually perform the annual calculation at

FINRA is proposing technical, non-substantive changes to Rules 4111 and 9561, for clarity and consistency, and to avoid unintended consequences of the 30-day deadline currently specified in Rule 4111(e). Specifically, FINRA is proposing amendments to: (1) Rule 4111(b), which concerns the annual calculation of the Preliminary Criteria for Identification, to delete the reference to "on a calendar-year basis," as the Evaluation Date establishes the operative time periods under the rule; (2) Rule 4111(e), to modify and clarify when the 30-day time period commences for the Department to render, and issue notice of, its decisions; (3) Rule 4111(h), to more closely align its description of the notices issued pursuant to Rule 9561(b) with the text of Rule 9561(b); (4) Rule 9561(b)(3), to modify the second sentence to use the phrase "suspension or cancellation of membership," to be consistent with how the phrase "suspension or cancellation of membership" is used throughout Rule 9561; and (5) Rules 4111(f)(3), (i)(2), and (i)(15), to remove the capitalization from the term "Associated Person," to be consistent with how the term is used throughout the FINRA Rulebook.

### Proposed Amendments to Rule 4111(b)

Rule 4111(b) currently provides that, for each member, the Department will compute "annually (on a calendar-year basis) the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification." FINRA proposes to delete from Rule 4111(b) the words "on a calendar-year basis."

least 30 days after the June 1, 2022 Evaluation Date, to account for the time between when relevant disclosure events occurred and when firms must report those events on the Uniform Registration Forms. <u>See Rule 4111(i)(17)</u> (defining "Uniform Registration Forms" for purposes of Rule 4111).

What establishes the relevant time periods for the Rule 4111 annual calculation is the Evaluation Date. The Evaluation Date is defined as "the date, each calendar year, as of which the Department calculates the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification."<sup>21</sup> The first Evaluation Date under Rule 4111 will be June 1, 2022, and FINRA expects that, in subsequent years, the Evaluation Dates also will be on June 1.<sup>22</sup> Because the Evaluation Date establishes the operative time periods for the Rule 4111 annual calculation, FINRA is proposing to delete from Rule 4111(b) the words "on a calendar-year basis."

## Proposed Amendments to Rule 4111(e)

FINRA is proposing to make technical, non-substantive changes to the provisions in Rule 4111(e) that concern the timing of the Department decisions, to modify and clarify when the 30-day time period commences for the Department to render, and issue notice of, its decisions.

See Rule 4111(i)(5). The Evaluation Date impacts numerous aspects of the annual Rule 4111 calculation—including, among other things, the dates of the "Evaluation Period," the "Preliminary Identification Metrics," the number of "Registered Persons In-Scope," and the number of "Registered Persons Associated with Previously Expelled Firms"—and which firm-size "Preliminary Identification Metrics Thresholds" apply. See Rule 4111(i)(6) (defining the "Evaluation Period"); 4111(i)(10) (defining "Preliminary Identification Metrics"); 4111(i)(13) (defining "Registered Persons In-Scope"); 4111(i)(4)(F) (defining "Registered Persons Associated with Previously Expelled Firms"); 4111(i)(11) (defining the "Preliminary Identification Metrics Thresholds"); 4111(i)(11) (defining the "Preliminary Identification Metrics Thresholds).

See Information Notice, February 1, 2022 (FINRA Announces Rule 4111 (Restricted Firm Obligations) Evaluation Date). FINRA also has explained, both in <u>Regulatory Notice</u> 21-34 and <u>Information Notice</u>, February 1, 2022, that FINRA will evaluate whether future adjustments of the annual Evaluation Date are warranted and would announce any changes in such date sufficiently in advance.

Currently, Rule 4111(e)(1) provides, in pertinent part, that "[f]ollowing the Consultation, but no later than 30 days from the date of the latest letter provided to the member under paragraph (d)(2) of this Rule, the Department shall render a Department Decision ....." Similarly, Rule 4111(e)(2) provides, in pertinent part, that "[n]o later than 30 days following the latest letter provided to the member under paragraph (d)(2) of this Rule, the Department shall issue a notice of the Department's decision pursuant to Rule 9561(a) ...." The letters that FINRA can provide pursuant to Rule 4111(d)(2) include ones that schedule the Consultation and ones that postpone the commencement of the Consultation for good cause shown.<sup>23</sup> Rule 4111(d)(2) requires that the Department provide the written Consultation scheduling letter to the member firm "at least seven days prior to the Consultation." Rule 4111(d)(2) further provides that "[p]ostponements shall not exceed 30 days unless the member establishes the reasons a longer postponement is necessary."

FINRA's intent was to provide the Department with a reasonable amount of time following the Consultation to evaluate the information that a member provides during the Consultation and prepare its decision. However, commencing the 30-day deadline period from the "date of the latest letter to the member under [Rule 4111(d)(2)]" could result in the Department having little to no time to prepare its decision after the Consultation, especially when the Department sends a written letter granting a postponement of a Consultation for good cause shown. When a postponement is granted, the amount of time the Department would have to prepare its decision would depend on how far in advance of the postponed Consultation the Department sends the letter granting the

23 <u>See Rule 4111(d)(2).</u>

postponement request. In some cases, depending on how long a postponement is granted, postponement letters could be provided 30 days or more before a postponed Consultation, leaving the Department with no time to prepare a decision following the postponed Consultation or evaluate the information provided by the member during the Consultation.<sup>24</sup>

Commencing the 30-day decision deadline period from the "date of the latest letter provided to the member under [Rule 4111(d)(2)]" also could have other unintended impacts on the Rule 4111 process. Rule 4111(d)(2) requires the Department to provide a written letter scheduling the Consultation "at least seven days prior to the Consultation," but the "latest letter" provisions in Rule 4111(e) could create a disincentive for the Department to provide more than seven days' notice of the Consultation; each additional day of notice provided would translate into one less day for the Department to prepare its decision following the Consultation. Likewise, Rule 4111(d)(2) provides that postponements of Consultations "shall not exceed 30 days unless the member establishes the reasons a longer postponement is necessary," but the "latest letter" provisions could create a disincentive for the Department to grant postponements of a length that would leave it with little or no time to prepare its decisions.

FINRA is also seeking to provide clarity to members on when the 30-day decision deadline period would begin, because the "latest letter" provisions may create potential ambiguity as to what communication starts, or restarts, the 30-day clock. For example, there could be occasions when the Department, after sending an initial letter scheduling the Consultation, needs to send subsequent scheduling letters that revise minor

<sup>24</sup> <u>See Rule 4111(d)(2).</u>

scheduling details (e.g., adjustments to the day, starting time, or location of the Consultation; changes to audio or video conferencing details). In such situations, it may not be clear which scheduling letter would qualify as the "latest" letter from which the 30-day decision deadline period commences.

For these reasons, FINRA is proposing to amend Rule 4111(e)(1) and (e)(2) to require that the Department decision be rendered, and that notice of that decision be issued, no later than 30 days from the Consultation. This would ensure that the Department always has a reasonable amount of time to evaluate the information provided by a member during, and prepare its decisions after, the Consultation, and clarify when the 30-day decision deadline period begins.

### Proposed Amendments to Rule 4111(h)

FINRA also is proposing non-substantive, technical changes to Rule 4111(h), to more closely align its description of the notices issued pursuant to Rule 9561(b) with the text of Rule 9561(b).

Currently, Rule 4111(h) provides that FINRA may issue a notice "pursuant to Rule 9561(b)" directing a member that is not in compliance with the Restricted Deposit Requirement or the conditions or restrictions imposed to "suspend all or a portion of its business." The general description in Rule 4111(h) of the notices that may be issued pursuant to Rule 9561(b), however, does not align with how Rule 9561(b) describes them. In this regard, the phrase "suspension or cancellation of membership" (and, likewise, the phrase "suspension or cancellation") is used throughout Rule 9561(b). For example, Rule 9561(b)(1) provides that if a member fails to comply with any Rule 4111 Requirements imposed,<sup>25</sup> the Department, after receiving authorization from FINRA's Chief Executive Officer or such other executive officer as the Chief Executive Officer may designate, may issue a "suspension or cancellation" notice to such member stating that the failure to comply with the Rule 4111 Requirements within seven days of service of the notice will result in a "suspension or cancellation of membership." These phrases also are used in the title of Rule 9561(b)(1), as well as in Rule 9561(b)(3), (4), and (6).<sup>26</sup> In addition, Rule 4111(h) does not currently describe how notices issued pursuant to Rule 9561(b) shall state that the failure to comply within seven days of service of the notice will result in a suspension or cancellation of membership.<sup>27</sup>

Rule 4111(h) was intended to be entirely consistent with Rule 9561(b), as reflected by the fact that Rule 4111(h) expressly provides that FINRA may issue a notice "pursuant to Rule 9561(b)." Thus, for purposes of consistency and clarity, FINRA proposes to amend Rule 4111(h) to provide that, pursuant to the procedure set forth in Rule 9561(b), FINRA may issue a suspension or cancellation notice to a member that is not in compliance with a Restricted Deposit Requirement or conditions or restrictions

<sup>27</sup> <u>See</u> Rule 9561(b)(1).

<sup>&</sup>lt;sup>25</sup> In Rule 9561, "the Rule 4111 Requirements" refer collectively to the requirements, conditions or restrictions to which a Restricted Firm is subject. <u>See</u> Rule 9561(a)(1).

See Rule 9561(b)(1) (titled "Notice of Suspension or Cancellation"), 9561(b)(3) (explaining that the notice shall explain that a Hearing Officer "may approve or withdraw the suspension or cancellation of membership"), 9561(b)(4) (explaining the effective date of a "suspension or cancellation"), and 9561(b)(6) (explaining the effective date of a "suspension or cancellation" when no hearing is timely requested); see also Rule 9559(n)(6) ("In any action brought under Rule 9561(b), the Hearing Officer may approve or withdraw the suspension or cancellation of membership").

imposed by Rule 4111, stating that the failure to comply within seven days of service of the notice will result in a suspension or cancellation of membership.

#### Proposed Amendments to Rule 9561(b)(3)

FINRA also is proposing technical amendments to modify the second sentence of Rule 9561(b)(3) to use the phrase "suspension or cancellation of membership," to be consistent with how the phrase "suspension or cancellation of membership" is used throughout Rule 9561.

Rule 9561(b)(3) governs the contents of a Rule 9561(b)(1) notice of suspension or cancellation of membership. Currently, the second sentence of Rule 9561(b)(3) provides, in pertinent part, that "[t]he notice shall state when the suspension will take effect and explain what the respondent must do to avoid such suspension." This use of the word "suspension" is inconsistent with how the phrase "suspension or cancellation" (and, similarly, "suspension or cancellation of membership") is used throughout Rule 9561(b), including in a later sentence in Rule 9561(b)(3).<sup>28</sup> Accordingly, for consistency and clarity, FINRA proposes to modify the second sentence of Rule 9561(b)(3) to use the phrase "suspension or cancellation of membership."

#### Other Technical, Non-Substantive Changes

FINRA also proposes to amend various provisions in Rule 4111 to remove the capitalization of the term "Associated Persons."<sup>29</sup> This would be consistent with how,

<sup>&</sup>lt;sup>28</sup> See Rule 9561(b)(1), (3), (4) and (6); see also Rule 9559(n)(6).

<sup>&</sup>lt;sup>29</sup> The capitalized term "Associated Persons" is in Rule 4111(f)(3) (concerning requests by Previously Designated Restricted Firms for withdrawals from a Restricted Deposit Requirement), (i)(2) (defining "Covered Pending Arbitration Claim"), and (i)(15) (defining "Restricted Deposit Requirement").

throughout the FINRA Rulebook, the term "associated person" is generally not capitalized.<sup>30</sup>

As noted in Item 2 of this filing, FINRA has filed the proposed rule change for immediate effectiveness and has requested that the SEC waive the requirement that the proposed rule change not become operative for 30 days after the date of the filing, so FINRA can implement the proposed rule change immediately.<sup>31</sup>

(b) Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,<sup>32</sup> which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public

<sup>&</sup>lt;sup>30</sup> The definition of "Covered Pending Arbitration Claim" in Rule 4111(i)(2) was modeled on the definition of the same term in Rule 1011(c), which is in the Rule 1000 Series (Member Application and Associated Person Registration). <u>See</u> Securities Exchange Act Release No. 90527 (November 27, 2020), 85 FR 78540, 78541-42 n.10 (December 4, 2020) (Notice of Filing of SR-FINRA-2020-041). In Rule 1011(c), as well as in some other provisions in the Rule 1000 Series, the term "Associated Person" is capitalized. The Rule 1000 Series, however, has a specific definition of the term "Associated Person" that applies specifically to the Rule 1000 Series. <u>See</u> Rule 1011(b).

<sup>&</sup>lt;sup>31</sup> FINRA notes that the proposed rule change would impact all members, including members that have elected to be treated as capital acquisition brokers ("CABs"), given that the CAB rule set incorporates the impacted FINRA rules by reference. The proposed rule change would not impact, however, member firms that are funding portals, because the Funding Portal rule set neither incorporates the impacted FINRA rules by reference nor contains parallel rule provisions. <u>See</u> Funding Portal Rule 900(a) (excepting FINRA Rule 9561 from the application of the FINRA Rule 9000 Series to funding portals).

<sup>&</sup>lt;sup>32</sup> 15 U.S.C. 78<u>o</u>-3(b)(6).

interest. The proposed rule change will make non-substantive, technical amendments that FINRA believes will provide greater clarity and consistency to its rules.

## 4. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act. The proposed rule change brings clarity and consistency to FINRA rules without adding any burden on firms.

# 5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

## 6. Extension of Time Period for Commission Action

Not applicable.

# 7. <u>Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for</u> <u>Accelerated Effectiveness Pursuant to Section 19(b)(2) or Section 19(b)(7)(D)</u>

The proposed rule change is effective upon filing pursuant to Section 19(b)(3) of the Act<sup>33</sup> and paragraph (f)(6) of Rule 19b-4 thereunder,<sup>34</sup> in that the proposed rule change does not significantly affect the protection of investors or the public interest; does not impose any significant burden on competition; and does not become operative for 30 days after filing or such shorter time as the Commission may designate.

FINRA requests that the Commission waive the requirement that the rule change, by its terms, not become operative for 30 days after the date of the filing as set forth in

<sup>&</sup>lt;sup>33</sup> 15 U.S.C. 78s(b)(3).

<sup>&</sup>lt;sup>34</sup> 17 CFR 240.19b-4(f)(6).

Rule 19b-4(f)(6)(iii),<sup>35</sup> so FINRA can implement the proposed rule change immediately to make the non-substantive, technical amendments to FINRA rules. In accordance with Rule 19b-4(f)(6),<sup>36</sup> FINRA submitted written notice of its intent to file the proposed rule change, along with a brief description and text of the proposed rule change, at least five business days prior to the date of filing, or such shorter time as the Commission may designate, as specified in Rule 19b-4(f)(6)(iii) under the Act.<sup>37</sup>

# 8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory</u> <u>Organization or of the Commission</u>

Not applicable.

9. <u>Security-Based Swap Submissions Filed Pursuant to Section 3C of the Act</u> Not applicable.

# 10. <u>Advance Notices Filed Pursuant to Section 806(e) of the Payment, Clearing</u> <u>and Settlement Supervision Act</u>

Not applicable.

## 11. Exhibits

Exhibit 1. Completed notice of proposed rule change for publication in the

# Federal Register.

Exhibit 5. Text of the proposed rule change.

<sup>&</sup>lt;sup>35</sup> 17 CFR 240.19b-4(f)(6)(iii).

<sup>&</sup>lt;sup>36</sup> 17 CFR 240.19b-4(f)(6).

<sup>&</sup>lt;sup>37</sup> 17 CFR 240.19b-4(f)(6)(iii).

# EXHIBIT 1

## SECURITIES AND EXCHANGE COMMISSION (Release No. 34- ; File No. SR-FINRA-2022-014)

Self-Regulatory Organizations; Financial Industry Regulatory Authority, Inc.; Notice of Filing and Immediate Effectiveness of a Proposed Rule Change to Amend FINRA Rules 4111 (Restricted Firm Obligations) and 9561 (Procedures for Regulating Activities Under Rule 4111)

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")<sup>1</sup> and Rule 19b-4 thereunder,<sup>2</sup> notice is hereby given that on , the Financial Industry Regulatory Authority, Inc. ("FINRA") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by FINRA. FINRA has designated the proposed rule change as constituting a "non-controversial" rule change under paragraph (f)(6) of Rule 19b-4 under the Act,<sup>3</sup> which renders the proposal effective upon receipt of this filing by the Commission. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the</u> <u>Proposed Rule Change</u>

FINRA is proposing to amend FINRA Rules 4111 and 9561 to make non-

substantive and technical amendments.

<sup>3</sup> 17 CFR 240.19b-4(f)(6).

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 78s(b)(1).

<sup>&</sup>lt;sup>2</sup> 17 CFR 240.19b-4.

The text of the proposed rule change is available on FINRA's website at <u>http://www.finra.org</u>, at the principal office of FINRA and at the Commission's Public Reference Room.

# II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, FINRA included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. FINRA has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

# A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

1. Purpose

On July 30, 2021, the Commission approved rules concerning firms with a significant history of misconduct, including new Rule 4111 (Restricted Firm Obligations), amendments to Rule 9559 (Hearing Procedures for Expedited Proceedings Under the Rule 9550 Series), and new Rule 9561 (Procedures for Regulating Activities Under Rule 4111).<sup>4</sup> The rules allow FINRA to impose obligations on broker-dealers with significantly higher levels of risk-related disclosures than other similarly sized peers

<sup>&</sup>lt;sup>4</sup> See Securities Exchange Act Release No. 92525 (July 30, 2021), 86 FR 42925 (August 5, 2021) (Order Approving File No. SR-FINRA-2020-041, as Modified by Amendment Nos. 1 and 2) ("SEC Order"); see also Securities Exchange Act Release No. 92525 (July 30, 2021), 86 FR 49589 (September 3, 2021) (Order Approving File No. SR-FINRA-2020-041, as Modified by Amendment Nos. 1 and 2) (Correction).

based on numeric, threshold-based criteria.<sup>5</sup> Specifically, Rule 4111 requires members that are identified as "Restricted Firms" to deposit cash or qualified securities in a segregated account, adhere to specified conditions or restrictions, or comply with a combination of such obligations.<sup>6</sup>

The annual Rule 4111 process through which FINRA will determine which members are Restricted Firms, and the obligations to impose on them, has several steps and includes features that narrowly focus the obligations on the firms of most concern.<sup>7</sup> The first step is the annual calculation.<sup>8</sup> Specifically, for each member, the Department of Member Regulation ("Department") will compute annually the member's "Preliminary Identification Metrics" to determine if it meets the "Preliminary Criteria for Identification."<sup>9</sup> The date, each calendar year, as of which the Department calculates the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification is the "Evaluation Date."<sup>10</sup>

For a member that meets the Preliminary Criteria for Identification during the annual calculation, the Department will conduct an Initial Department Evaluation.<sup>11</sup> If

<sup>&</sup>lt;sup>5</sup> <u>See SEC Order, 86 FR 42925, 42926.</u>

<sup>&</sup>lt;sup>6</sup> <u>See</u> SEC Order, 86 FR 42925, 42926; <u>see also</u> Rule 4111(i)(16) (defining "Restricted Firm").

<sup>&</sup>lt;sup>7</sup> <u>See SEC Order, 86 FR 42925, 42927.</u>

<sup>&</sup>lt;sup>8</sup> <u>See</u> Rule 4111(b).

<sup>&</sup>lt;sup>9</sup> <u>See</u> Rule 4111(b); Rule 4111(i)(9) (definition of "Preliminary Criteria for Identification") and (i)(10) (definition of "Preliminary Identification Metrics").

<sup>&</sup>lt;sup>10</sup> <u>See</u> Rule 4111(i)(5).

<sup>&</sup>lt;sup>11</sup> <u>See Rule 4111(c)(1).</u>

the Department determines that the member warrants further review, and such member has met the Preliminary Criteria for the first time, the member will have a one-time staffreduction opportunity to no longer meet the Preliminary Criteria for Identification.<sup>12</sup> A member that still meets the Preliminary Criteria for Identification after the staff-reduction opportunity, or that does not have a one-time staff-reduction opportunity available, will proceed to a Consultation.<sup>13</sup>

After the Consultation, the Department will issue a Department decision concerning the member.<sup>14</sup> A Department decision will indicate whether the member is designated as a Restricted Firm.<sup>15</sup> For a member that is designated as a Restricted Firm, the Department decision also will state the obligations that are imposed on that member.<sup>16</sup> These obligations can include a "Restricted Deposit Requirement," specified conditions or restrictions on the operations and activities of the member and its associated persons, or both.<sup>17</sup> Rule 4111(e) includes provisions concerning, in pertinent part, the Department's 30-day deadline for rendering, and issuing notice of, its decision.<sup>18</sup>

- <sup>13</sup> <u>See</u> Rule 4111(c); 4111(d).
- $\frac{14}{2} See Rule 4111(e).$
- <sup>15</sup> <u>See Rule 4111(e)(1).</u>
- <sup>16</sup> <u>See Rule 4111(e)(1)(B) and (C).</u>
- <sup>17</sup> <u>See Rule 4111(e)(1)(B) and (C); see also Rule 4111(d)(1); Rule 4111(i)(15) (defining "Restricted Deposit Requirement").</u>
- <sup>18</sup> <u>See</u> Rule 4111(e)(1) and (e)(2).

<sup>&</sup>lt;sup>12</sup> <u>See Rule 4111(c)(2).</u>

To implement Rule 4111, FINRA created two new expedited proceedings.<sup>19</sup> Rule 9561(a) governs a new expedited proceeding that allows a member to request a prompt review of the Department's determinations. Rule 9561(b) governs a new expedited proceeding to address a member's failure to comply with any requirements, conditions or restrictions imposed on it pursuant to Rule 4111 and Rule 9561(a). The procedures for the Rule 9561(b) expedited proceeding include, in pertinent part, provisions concerning the notices that the Department may issue to commence a Rule 9561(b) expedited proceeding and the contents of those notices.<sup>20</sup> Rule 9561(b) is expressly referenced in Rule 4111(h), which concerns notices of a member's failures to comply with a Restricted Deposit Requirement or conditions or restrictions imposed pursuant to Rule 4111.

Rules 4111 and 9561, and the amendments to Rule 9559, became effective on January 1, 2022.<sup>21</sup> The first Evaluation Date for Rule 4111 will be June 1, 2022.<sup>22</sup>

FINRA is proposing technical, non-substantive changes to Rules 4111 and 9561, for clarity and consistency, and to avoid unintended consequences of the 30-day deadline currently specified in Rule 4111(e). Specifically, FINRA is proposing amendments to: (1) Rule 4111(b), which concerns the annual calculation of the Preliminary Criteria for

<sup>21</sup> <u>See Regulatory Notice</u> 21-34 (September 2021).

See Information Notice, February 1, 2022 (FINRA Announces Rule 4111 (Restricted Firm Obligations) Evaluation Date). As FINRA explained in that Information Notice, FINRA plans to actually perform the annual calculation at least 30 days after the June 1, 2022 Evaluation Date, to account for the time between when relevant disclosure events occurred and when firms must report those events on the Uniform Registration Forms. See Rule 4111(i)(17) (defining "Uniform Registration Forms" for purposes of Rule 4111).

<sup>&</sup>lt;sup>19</sup> <u>See SEC Order, 86 FR 42925, 42926.</u>

<sup>&</sup>lt;sup>20</sup> <u>See Rule 9561(b)(1) and (3).</u>

Identification, to delete the reference to "on a calendar-year basis," as the Evaluation Date establishes the operative time periods under the rule; (2) Rule 4111(e), to modify and clarify when the 30-day time period commences for the Department to render, and issue notice of, its decisions; (3) Rule 4111(h), to more closely align its description of the notices issued pursuant to Rule 9561(b) with the text of Rule 9561(b); (4) Rule 9561(b)(3), to modify the second sentence to use the phrase "suspension or cancellation of membership," to be consistent with how the phrase "suspension or cancellation of membership" is used throughout Rule 9561; and (5) Rules 4111(f)(3), (i)(2), and (i)(15), to remove the capitalization from the term "Associated Person," to be consistent with how the term is used throughout the FINRA Rulebook.

#### Proposed Amendments to Rule 4111(b)

Rule 4111(b) currently provides that, for each member, the Department will compute "annually (on a calendar-year basis) the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification." FINRA proposes to delete from Rule 4111(b) the words "on a calendar-year basis."

What establishes the relevant time periods for the Rule 4111 annual calculation is the Evaluation Date. The Evaluation Date is defined as "the date, each calendar year, as of which the Department calculates the Preliminary Identification Metrics to determine if the member meets the Preliminary Criteria for Identification."<sup>23</sup> The first Evaluation

<sup>23</sup> See Rule 4111(i)(5). The Evaluation Date impacts numerous aspects of the annual Rule 4111 calculation—including, among other things, the dates of the "Evaluation Period," the "Preliminary Identification Metrics," the number of "Registered Persons In-Scope," and the number of "Registered Persons Associated with Previously Expelled Firms"—and which firm-size "Preliminary Identification Metrics Thresholds" apply. See Rule 4111(i)(6) (defining the "Evaluation Period"); 4111(i)(10) (defining "Preliminary Identification Metrics");

Date under Rule 4111 will be June 1, 2022, and FINRA expects that, in subsequent years, the Evaluation Dates also will be on June 1.<sup>24</sup> Because the Evaluation Date establishes the operative time periods for the Rule 4111 annual calculation, FINRA is proposing to delete from Rule 4111(b) the words "on a calendar-year basis."

#### Proposed Amendments to Rule 4111(e)

FINRA is proposing to make technical, non-substantive changes to the provisions in Rule 4111(e) that concern the timing of the Department decisions, to modify and clarify when the 30-day time period commences for the Department to render, and issue notice of, its decisions.

Currently, Rule 4111(e)(1) provides, in pertinent part, that "[f]ollowing the Consultation, but no later than 30 days from the date of the latest letter provided to the member under paragraph (d)(2) of this Rule, the Department shall render a Department Decision . . . ." Similarly, Rule 4111(e)(2) provides, in pertinent part, that "[n]o later than 30 days following the latest letter provided to the member under paragraph (d)(2) of this Rule, the Department shall issue a notice of the Department's decision pursuant to Rule 9561(a) . . . ." The letters that FINRA can provide pursuant to Rule 4111(d)(2) include ones that schedule the Consultation and ones that postpone the commencement of

<sup>4111(</sup>i)(13) (defining "Registered Persons In-Scope"); 4111(i)(4)(F) (defining "Registered Persons Associated with Previously Expelled Firms"); 4111(i)(11) (defining the "Preliminary Identification Metrics Thresholds").

See Information Notice, February 1, 2022 (FINRA Announces Rule 4111 (Restricted Firm Obligations) Evaluation Date). FINRA also has explained, both in <u>Regulatory Notice</u> 21-34 and <u>Information Notice</u>, February 1, 2022, that FINRA will evaluate whether future adjustments of the annual Evaluation Date are warranted and would announce any changes in such date sufficiently in advance.

the Consultation for good cause shown.<sup>25</sup> Rule 4111(d)(2) requires that the Department provide the written Consultation scheduling letter to the member firm "at least seven days prior to the Consultation." Rule 4111(d)(2) further provides that "[p]ostponements shall not exceed 30 days unless the member establishes the reasons a longer postponement is necessary."

FINRA's intent was to provide the Department with a reasonable amount of time following the Consultation to evaluate the information that a member provides during the Consultation and prepare its decision. However, commencing the 30-day deadline period from the "date of the latest letter to the member under [Rule 4111(d)(2)]" could result in the Department having little to no time to prepare its decision after the Consultation, especially when the Department sends a written letter granting a postponement of a Consultation for good cause shown. When a postponement is granted, the amount of time the Department would have to prepare its decision would depend on how far in advance of the postponed Consultation the Department sends the letter granting the postponement request. In some cases, depending on how long a postponement is granted, postponement letters could be provided 30 days or more before a postponed Consultation, leaving the Department with no time to prepare a decision following the postponed Consultation provided by the member during the Consultation.<sup>26</sup>

Commencing the 30-day decision deadline period from the "date of the latest letter provided to the member under [Rule 4111(d)(2)]" also could have other unintended

<sup>25</sup> <u>See Rule 4111(d)(2).</u>

 $<sup>\</sup>frac{26}{26}$  See Rule 4111(d)(2).

impacts on the Rule 4111 process. Rule 4111(d)(2) requires the Department to provide a written letter scheduling the Consultation "at least seven days prior to the Consultation," but the "latest letter" provisions in Rule 4111(e) could create a disincentive for the Department to provide more than seven days' notice of the Consultation; each additional day of notice provided would translate into one less day for the Department to prepare its decision following the Consultation. Likewise, Rule 4111(d)(2) provides that postponements of Consultations "shall not exceed 30 days unless the member establishes the reasons a longer postponement is necessary," but the "latest letter" provisions could create a disincentive for the Department to grant postponements of a length that would leave it with little or no time to prepare its decisions.

FINRA is also seeking to provide clarity to members on when the 30-day decision deadline period would begin, because the "latest letter" provisions may create potential ambiguity as to what communication starts, or restarts, the 30-day clock. For example, there could be occasions when the Department, after sending an initial letter scheduling the Consultation, needs to send subsequent scheduling letters that revise minor scheduling details (e.g., adjustments to the day, starting time, or location of the Consultation; changes to audio or video conferencing details). In such situations, it may not be clear which scheduling letter would qualify as the "latest" letter from which the 30-day decision deadline period commences.

For these reasons, FINRA is proposing to amend Rule 4111(e)(1) and (e)(2) to require that the Department decision be rendered, and that notice of that decision be issued, no later than 30 days from the Consultation. This would ensure that the Department always has a reasonable amount of time to evaluate the information provided by a member during, and prepare its decisions after, the Consultation, and clarify when the 30-day decision deadline period begins.

#### Proposed Amendments to Rule 4111(h)

FINRA also is proposing non-substantive, technical changes to Rule 4111(h), to more closely align its description of the notices issued pursuant to Rule 9561(b) with the text of Rule 9561(b).

Currently, Rule 4111(h) provides that FINRA may issue a notice "pursuant to Rule 9561(b)" directing a member that is not in compliance with the Restricted Deposit Requirement or the conditions or restrictions imposed to "suspend all or a portion of its business." The general description in Rule 4111(h) of the notices that may be issued pursuant to Rule 9561(b), however, does not align with how Rule 9561(b) describes them. In this regard, the phrase "suspension or cancellation of membership" (and, likewise, the phrase "suspension or cancellation") is used throughout Rule 9561(b). For example, Rule 9561(b)(1) provides that if a member fails to comply with any Rule 4111 Requirements imposed,<sup>27</sup> the Department, after receiving authorization from FINRA's Chief Executive Officer or such other executive officer as the Chief Executive Officer may designate, may issue a "suspension or cancellation" notice to such member stating that the failure to comply with the Rule 4111 Requirements within seven days of service of the notice will result in a "suspension or cancellation of membership." These phrases also are used in the title of Rule 9561(b)(1), as well as in Rule 9561(b)(3), (4), and (6).<sup>28</sup>

<sup>&</sup>lt;sup>27</sup> In Rule 9561, "the Rule 4111 Requirements" refer collectively to the requirements, conditions or restrictions to which a Restricted Firm is subject. <u>See</u> Rule 9561(a)(1).

<sup>&</sup>lt;sup>28</sup> <u>See Rule 9561(b)(1) (titled "Notice of Suspension or Cancellation"), 9561(b)(3)</u> (explaining that the notice shall explain that a Hearing Officer "may approve or

In addition, Rule 4111(h) does not currently describe how notices issued pursuant to Rule 9561(b) shall state that the failure to comply within seven days of service of the notice will result in a suspension or cancellation of membership.<sup>29</sup>

Rule 4111(h) was intended to be entirely consistent with Rule 9561(b), as reflected by the fact that Rule 4111(h) expressly provides that FINRA may issue a notice "pursuant to Rule 9561(b)." Thus, for purposes of consistency and clarity, FINRA proposes to amend Rule 4111(h) to provide that, pursuant to the procedure set forth in Rule 9561(b), FINRA may issue a suspension or cancellation notice to a member that is not in compliance with a Restricted Deposit Requirement or conditions or restrictions imposed by Rule 4111, stating that the failure to comply within seven days of service of the notice will result in a suspension or cancellation of membership.

### Proposed Amendments to Rule 9561(b)(3)

FINRA also is proposing technical amendments to modify the second sentence of Rule 9561(b)(3) to use the phrase "suspension or cancellation of membership," to be consistent with how the phrase "suspension or cancellation of membership" is used throughout Rule 9561.

Rule 9561(b)(3) governs the contents of a Rule 9561(b)(1) notice of suspension or cancellation of membership. Currently, the second sentence of Rule 9561(b)(3) provides,

<sup>29</sup> <u>See</u> Rule 9561(b)(1).

withdraw the suspension or cancellation of membership"), 9561(b)(4) (explaining the effective date of a "suspension or cancellation"), and 9561(b)(6) (explaining the effective date of a "suspension or cancellation" when no hearing is timely requested); see also Rule 9559(n)(6) ("In any action brought under Rule 9561(b), the Hearing Officer may approve or withdraw the suspension or cancellation of membership . . . .").

in pertinent part, that "[t]he notice shall state when the suspension will take effect and explain what the respondent must do to avoid such suspension." This use of the word "suspension" is inconsistent with how the phrase "suspension or cancellation" (and, similarly, "suspension or cancellation of membership") is used throughout Rule 9561(b), including in a later sentence in Rule 9561(b)(3).<sup>30</sup> Accordingly, for consistency and clarity, FINRA proposes to modify the second sentence of Rule 9561(b)(3) to use the phrase "suspension or cancellation of membership."

### Other Technical, Non-Substantive Changes

FINRA also proposes to amend various provisions in Rule 4111 to remove the capitalization of the term "Associated Persons."<sup>31</sup> This would be consistent with how, throughout the FINRA Rulebook, the term "associated person" is generally not capitalized.<sup>32</sup>

FINRA has filed the proposed rule change for immediate effectiveness and has requested that the SEC waive the requirement that the proposed rule change not become

<sup>&</sup>lt;sup>30</sup> See Rule 9561(b)(1), (3), (4) and (6); see also Rule 9559(n)(6).

<sup>&</sup>lt;sup>31</sup> The capitalized term "Associated Persons" is in Rule 4111(f)(3) (concerning requests by Previously Designated Restricted Firms for withdrawals from a Restricted Deposit Requirement), (i)(2) (defining "Covered Pending Arbitration Claim"), and (i)(15) (defining "Restricted Deposit Requirement").

<sup>&</sup>lt;sup>32</sup> The definition of "Covered Pending Arbitration Claim" in Rule 4111(i)(2) was modeled on the definition of the same term in Rule 1011(c), which is in the Rule 1000 Series (Member Application and Associated Person Registration). <u>See</u> Securities Exchange Act Release No. 90527 (November 27, 2020), 85 FR 78540, 78541-42 n.10 (December 4, 2020) (Notice of Filing of SR-FINRA-2020-041). In Rule 1011(c), as well as in some other provisions in the Rule 1000 Series, the term "Associated Person" is capitalized. The Rule 1000 Series, however, has a specific definition of the term "Associated Person" that applies specifically to the Rule 1000 Series. <u>See</u> Rule 1011(b).

operative for 30 days after the date of the filing, so FINRA can implement the proposed rule change immediately.<sup>33</sup>

2. Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,<sup>34</sup> which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest. The proposed rule change will make non-substantive, technical amendments that FINRA believes will provide greater clarity and consistency to its rules.

B. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act. The proposed rule change brings clarity and consistency to FINRA rules without adding any burden on firms.

# C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

<sup>34</sup> 15 U.S.C. 78<u>o</u>-3(b)(6).

<sup>&</sup>lt;sup>33</sup> FINRA notes that the proposed rule change would impact all members, including members that have elected to be treated as capital acquisition brokers ("CABs"), given that the CAB rule set incorporates the impacted FINRA rules by reference. The proposed rule change would not impact, however, member firms that are funding portals, because the Funding Portal rule set neither incorporates the impacted FINRA rules by reference nor contains parallel rule provisions. <u>See</u> Funding Portal Rule 900(a) (excepting FINRA Rule 9561 from the application of the FINRA Rule 9000 Series to funding portals).

# III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Because the foregoing proposed rule change does not: (i) significantly affect the protection of investors or the public interest; (ii) impose any significant burden on competition; and (iii) become operative for 30 days from the date on which it was filed, or such shorter time as the Commission may designate, it has become effective pursuant to Section 19(b)(3)(A) of the Act<sup>35</sup> and Rule 19b-4(f)(6) thereunder.<sup>36</sup>

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is necessary or appropriate in the public interest, for the protection of investors, or otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

### IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

## Electronic Comments:

• Use the Commission's Internet comment form (<u>http://www.sec.gov/rules/sro.shtml</u>); or

<sup>&</sup>lt;sup>35</sup> 15 U.S.C. 78s(b)(3)(A).

<sup>&</sup>lt;sup>36</sup> 17 CFR 240.19b-4(f)(6).

• Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-FINRA-2022-014 on the subject line.

## Paper Comments:

 Send paper comments in triplicate to Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number SR-FINRA-2022-014. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet website (http://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of FINRA. All comments received will be posted without change. Persons submitting comments are cautioned that we do not redact or edit personal identifying information from comment submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number SR-FINRA-2022-014 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.<sup>37</sup>

Jill M. Peterson Assistant Secretary

<sup>&</sup>lt;sup>37</sup> 17 CFR 200.30-3(a)(12).

### EXHIBIT 5

Exhibit 5 shows the text of the proposed rule change. Proposed new language is underlined; proposed deletions are in brackets.

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### 4100. FINANCIAL CONDITION

\* \* \* \* \*

### 4111. Restricted Firm Obligations

(a) No change.

### (b) Annual Calculation by FINRA of Preliminary Criteria for Identification

For each member, the Department will compute annually [(on a calendar-year

basis)] the Preliminary Identification Metrics to determine if the member meets the

Preliminary Criteria for Identification.

(c) through (d) No Change.

## (e) Department Decision and Notice

## (1) Department Decision

[Following the Consultation, but n]No later than 30 days from the [date of

the latest letter provided to the member under paragraph (d)(2) of this

Rule]Consultation, the Department shall render a Department Decision as

follows:

(A) through (C) No Change.

## (2) Notice of Department Decision, No Stays

No later than 30 days following the [latest letter provided to the member under paragraph (d)(2) of this Rule]<u>Consultation</u>, the Department shall issue a notice of the Department's decision pursuant to Rule 9561(a) that states the obligations to be imposed on the member, if any, under this Rule 4111 and the ability of the member under Rule 9561 to request a hearing with the Office of Hearing Officers. A timely request for a hearing shall not stay the effectiveness of the notice issued under Rule 9561(a), except that for a notice under Rule 9561(a) a member subject to a Restricted Deposit Requirement shall be required to deposit in a Restricted Deposit Account the lesser of 25 percent of its Restricted Deposit Requirement or 25 percent of its average excess net capital during the prior calendar year, until the Office of Hearing Officers or the NAC issues a written decision under Rule 9559; provided, however, that a member that has been re-designated as a Restricted Firm as set forth in paragraph (f)(2) of this Rule and is already subject to a previously imposed Restricted Deposit Requirement shall be required to keep in the Restricted Deposit Account the assets then on deposit therein until the Office of Hearing Officers or NAC issues a written decision under Rule 9559.

#### (f) Continuation or Termination of Restricted Firm Obligations

(1) through (2) No Change.

#### (3) Previously Designated Restricted Firms

(A) A member or Former Member that is a Restricted Firm in one year, but does not meet the Preliminary Criteria for Identification or is not designated as a Restricted Firm the following year(s), shall no longer be subject to any deposit requirement, conditions, or restrictions previously imposed on it under this Rule; provided, however, the member or Former Member shall not be permitted to withdraw any portion of its Restricted Deposit Requirement without submitting an application and obtaining the prior written consent of the Department. Such application shall:

(i) through (iii) No Change.

(iv) include evidence that there are no "Covered Pending Arbitration Claims," unpaid arbitration awards or unpaid settlements relating to arbitrations outstanding against the member, the member's [A]<u>a</u>ssociated [P]<u>p</u>ersons or the Former Member, or if there are any "Covered Pending Arbitration Claims," unpaid arbitration awards or unpaid settlements relating to arbitrations outstanding, provide a detailed description of such.

(B) After such review and investigation as it considers necessary or appropriate, the Department shall determine whether to authorize a withdrawal, in part or whole, of cash or qualified securities from the member's or Former Member's Restricted Deposit Account. There shall be presumptions that the Department shall: (i) approve an application for withdrawal if the member, the member's [A]<u>a</u>ssociated [P]<u>p</u>ersons, or the Former Member have no "Covered Pending Arbitration Claims," unpaid arbitration awards or unpaid settlements relating to arbitrations outstanding; and (ii) (a) deny an application for withdrawal if the member, the member's [A]<u>a</u>ssociated [P]<u>p</u>ersons who are owners or control persons, or the Former Member have any "Covered Pending Arbitration Claims," unpaid arbitration awards or unpaid settlements relating to arbitration for withdrawal arbitration any "Covered Pending Arbitration Claims," unpaid arbitration awards or unpaid settlements relating to arbitrations outstanding that involved conduct or alleged conduct that occurred while associated with the member; but (b) approve an application by a Former Member for withdrawal if the Former Member commits in the manner specified by the Department to use the amount it seeks to withdraw from its Restricted Deposit to pay the Former Member's specified unpaid arbitration awards or unpaid settlements relating to arbitrations outstanding. Within 30 days from the date the application is received by the Department, the Department shall issue a notice of the Department's decision pursuant to Rule 9561(a).

(g) No Change.

### (h) Notice of Failure to Comply

<u>Pursuant to the procedure set forth in Rule 9561(b), FINRA may issue a</u> <u>suspension or cancellation notice [pursuant to Rule 9561(b) directing]to a member that is</u> not in compliance with [the]<u>a</u> Restricted Deposit Requirement or [the] conditions or restrictions imposed by this Rule [to suspend all or a portion of its business], <u>stating that</u> <u>the failure to comply within seven days of service of the notice will result in a suspension</u> or cancellation of membership.

## (i) Definitions

For purposes of this Rule, the following terms shall have the following meanings:

(1) No Change.

(2) The term "Covered Pending Arbitration Claim," for purposes of this Rule 4111, means an investment-related, consumer initiated claim filed against the member or its [A]<u>a</u>ssociated [P]<u>p</u>ersons in any arbitration forum that is unresolved; and whose claim amount (individually or, if there is more than one claim, in the aggregate) exceeds the member's excess net capital. For purposes of this definition, the claim amount includes claimed compensatory loss amounts only, not requests for pain and suffering, punitive damages or attorney's fees, and shall be the maximum amount for which the member or [A]<u>a</u>ssociated [P]<u>p</u>erson, as applicable, is potentially liable regardless of whether the claim was brought against additional persons or the [A]<u>a</u>ssociated [P]<u>p</u>erson reasonably expects to be indemnified, share liability or otherwise lawfully avoid being held responsible for all or part of such maximum amount.

(3) through (14) No Change.

(15) The term "Restricted Deposit Requirement" means one of the following amounts:

(A) the specific maximum Restricted Deposit Requirement for a member, determined by the Department taking into consideration the nature of the firm's operations and activities, revenues, commissions, assets, liabilities, expenses, net capital, the number of offices and registered persons, the nature of the disclosure events counted in the numeric thresholds, insurance coverage for customer arbitration awards or settlements, concerns raised during FINRA exams, and the amount of any of the firm's or its [A]<u>a</u>ssociated [P]<u>p</u>ersons' Covered Pending Arbitration

Claims, unpaid arbitration awards or unpaid settlements related to arbitrations. Based on a review of these factors, the Department would determine a maximum Restricted Deposit Requirement for the member that would be consistent with the objectives of this Rule, but would not significantly undermine the continued financial stability and operational capability of the firm as an ongoing enterprise over the next 12 months; or

(B) through (C) No Change.

(16) through (17) No Change.

••• Supplementary Material: ------

.01 through .03 No Change.

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### 9500. OTHER PROCEEDINGS

\* \* \* \* \*

**9550. Expedited Proceedings** 

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#### 9561. Procedures for Regulating Activities Under Rule 4111

(a) No Change.

#### (b) Notice for Failure to Comply with the Rule 4111 Requirements

(1) through (2) No Change.

## (3) Contents of Notice

The notice shall explicitly identify the Rule 4111 Requirements with which the firm is alleged to have not complied and shall contain a statement of facts specifying the alleged failure. The notice shall state when the suspension <u>or</u> <u>cancellation of membership</u> will take effect and explain what the respondent must do to avoid such suspension <u>or cancellation of membership</u>. The notice shall state that the respondent may file a written request for a hearing with the Office of Hearing Officers pursuant to Rule 9559. The notice also shall inform the respondent of the applicable deadline for filing a request for a hearing and shall state that a request for a hearing must set forth with specificity any and all defenses to the FINRA action. In addition, the notice shall explain that, pursuant to Rules 8310(a) and 9559(n), a Hearing Officer may approve or withdraw the suspension or cancellation of membership, and may impose any other fitting sanction.

(4) through (7) No Change.

••• Supplementary Material: ------

.01 No Change.

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