OMB APPROVAL

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Page 1 of	f 69	SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 Form 19b-4					File No. SR - 2010 - 029 Amendment No.		
Proposed Rule Change by Financial Industry Regulatory Authority Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934									
Initial ✓	Amendment	Withdrawal	Section 19(b	0)(2)	Section 19	9(b)(3)(A)	Section 1	19(b)(3)(B)	
Pilot	Extension of Time Period for Commission Action	Date Expires			19b-4(f)(1) 19b-4(f)(2) 19b-4(f)(3)	19b-4(f)(5)			
Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document Exhibit 3 Sent As Paper Document									
Provide a brief description of the proposed rule change (limit 250 characters). Proposed Rule Change to Adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the Consolidated FINRA Rulebook.									
Contact Information Provide the name, telephone number and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the proposed rule change.									
	ame Adam		Last Name	Arkel					
Title	Assistant General Counsel								
	E-mail adam.arkel@finra.org								
Signature Pursuant to the requirements of the Securities Exchange Act of 1934, has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized officer. Date 05/27/2010									
By Gary L. Goldsholle Vice President and Associate General Co						al Counsel			
		L		(Title)				
NOTE: Clicking the button at right will digitally sign and lock this form. A digital signature is as legally binding as a physical			Gary Goldsholle,						
	, and once signed, this form canno			•	<u> </u>				

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 For complete Form 19b-4 instructions please refer to the EFFS website. The self-regulatory organization must provide all required information, presented in a Form 19b-4 Information clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the Remove proposal is consistent with the Act and applicable rules and regulations under the Act. The Notice section of this Form 19b-4 must comply with the guidelines for **Exhibit 1 - Notice of Proposed Rule Change** publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register Add Remove (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3) Copies of notices, written comments, transcripts, other communications. If such Exhibit 2 - Notices, Written Comments. documents cannot be filed electronically in accordance with Instruction F, they shall **Transcripts, Other Communications** be filed in accordance with Instruction G. Add Remove View Exhibit Sent As Paper Document Exhibit 3 - Form, Report, or Questionnaire Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is Add Remove View referred to by the proposed rule change. Exhibit Sent As Paper Document The full text shall be marked, in any convenient manner, to indicate additions to and **Exhibit 4 - Marked Copies** deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which Add Remove View it has been working. The self-regulatory organization may choose to attach as Exhibit 5 proposed **Exhibit 5 - Proposed Rule Text** changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be Add Remove View considered part of the proposed rule change. If the self-regulatory organization is amending only part of the text of a lengthy **Partial Amendment** proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if View the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.

1. Text of Proposed Rule Change

(a) Pursuant to the provisions of Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act" or "SEA"), ¹ Financial Industry Regulatory Authority, Inc. ("FINRA") (f/k/a National Association of Securities Dealers, Inc. ("NASD")) is filing with the Securities and Exchange Commission ("SEC" or "Commission") a proposed rule change to adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the consolidated FINRA rulebook and to delete NASD Rules 0120(h), 2730, 2740 and 2750, and NASD IM-2730, IM-2740 and IM-2750.

The text of the proposed rule change is attached as Exhibit 5 to this rule filing.

- (b) Upon Commission approval and implementation by FINRA of the proposed rule change, the corresponding NASD rules will be eliminated from the current FINRA rulebook.
 - (c) Not applicable.

2. Procedures of the Self-Regulatory Organization

At its meeting on July 15, 2009, the FINRA Board of Governors authorized the filing of the proposed rule change with the SEC. No other action by FINRA is necessary for the filing of the proposed rule change.

FINRA will announce the effective date of the proposed rule change in a Regulatory Notice to be published no later than 90 days following Commission approval. The effective date will be no later than 180 days following publication of the Regulatory Notice announcing Commission approval.

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¹ 15 U.S.C. 78s(b)(1).

3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change</u>

(a) Purpose

As part of the process of developing a new consolidated rulebook ("Consolidated FINRA Rulebook"), FINRA is proposing to adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the consolidated FINRA rulebook and to delete NASD Rules 0120(h), 2730, 2740 and 2750, and NASD IM-2730, IM-2740 and IM-2750.

Proposed FINRA Rule 5141 is a new, consolidated rule intended to protect the integrity of fixed price offerings³ by ensuring that securities in such offerings are sold to the public at the stated public offering price or prices, thereby preventing an undisclosed better price. The proposed rule is based in part on, and replaces, the current fixed price

The current FINRA rulebook consists of: (1) FINRA Rules; (2) NASD Rules; and (3) rules incorporated from NYSE ("Incorporated NYSE Rules") (together, the NASD Rules and Incorporated NYSE Rules are referred to as the "Transitional Rulebook"). While the NASD Rules generally apply to all FINRA members, the Incorporated NYSE Rules apply only to those members of FINRA that are also members of the NYSE ("Dual Members"). The FINRA Rules apply to all FINRA members, unless such rules have a more limited application by their terms. For more information about the rulebook consolidation process, see Information Notice, March 12, 2008 (Rulebook Consolidation Process).

NASD Rule 0120(h) defines the term "fixed price offering" to mean the offering of securities at a stated public offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, whether or not registered under the Securities Act of 1933. The term does not include offerings of "exempted securities" or "municipal securities" as those terms are defined in Sections 3(a)(12) and 3(a)(29), respectively, of the Securities Exchange Act or offerings of redeemable securities of investment companies registered pursuant to the Investment Company Act of 1940 which are offered at prices determined by the net asset value of the securities. The proposed rule change would incorporate the definition of "fixed price offering" into the proposed rule in substantially identical form. See proposed FINRA Rule 5141.04. See also Section B under this Item and Item 5.C.

offering rules (NASD Rules 0120(h), 2730, 2740 and 2750 and associated Interpretive Materials ("IMs") 2730, 2740 and 2750).⁴ Like the current fixed price offering rules, the proposed rule prohibits the grant of certain preferences (*e.g.*, selling concessions, discounts, other allowances or various economic equivalents) in connection with fixed price offerings of securities.

A. Proposed FINRA Rule 5141

Paragraph (a) of the proposed rule provides that no member or person associated with a member that participates in a selling syndicate or selling group⁵ or that acts as the single underwriter⁶ in connection with a fixed price offering may offer or grant, directly or indirectly, to any person⁷ or account that is not a member of the selling syndicate or

The current fixed price offering rules are also known as the <u>Papilsky</u> rules because of the court decision with which they are commonly associated. <u>See Papilsky v. Berndt, et al.</u>, No. 71 Civ. 2534, 1976 U.S. Dist. LEXIS 14442 (S.D.N.Y., June 24, 1976). For more information regarding the background of NASD Rules 0120(h), 2730, 2740 and 2750 and the associated IMs, <u>see Notice to Members</u> 81-3 (February 1981) (Adoption of New Rules Concerning Securities Distribution Practices) ("<u>Notice to Members</u> 81-3"); <u>see also Securities Exchange Act Release No. 17371 (December 12, 1980), 45 FR 83707 (December 19, 1980) (Order Approving Proposed Rule Change; File No. SR-NASD-78-3).</u>

The terms "selling group" and "selling syndicate" are defined in NASD Rules 0120(p) and (q), respectively. (Other than to reflect the new conventions of the Consolidated FINRA Rulebook, FINRA does not propose to alter these two definitions, which will be addressed later in the rulebook consolidation process.)

In response to commenter suggestion, FINRA has revised the proposed rule to clarify that it applies to any member acting as the single underwriter in an offering. See Item 5.A; see also proposed FINRA Rules 5141(a), 5141.02 and 5141.03.

NASD Rule 0120(n) defines "person" to include any natural person, partnership, corporation, association, or other legal entity. Other than to reflect the new conventions of the Consolidated FINRA Rulebook, FINRA does not propose to alter this definition, which will be addressed later in the rulebook consolidation process.

selling group or that is a person or account other than the single underwriter⁸ any securities in the offering at a price below the stated public offering price (*i.e.*, a "reduced price").⁹

Proposed FINRA Rule 5141(a) further provides that, subject to the requirements of FINRA Rule 5130, ¹⁰ a member of a selling syndicate or selling group, or a member that acts as the single underwriter, is permitted to sell securities in the offering to an affiliated person, provided the member does not sell the securities to the affiliated person at a reduced price as set forth under proposed FINRA Rule 5141.01.¹¹ The requirements

Proposed FINRA Rule 5141(a) is based in part on NASD Rule 2740(a), which provides, among other things, that in connection with the sale of securities which are part of a fixed price offering a member may not grant or receive selling concessions, discounts, or other allowances except as consideration for services rendered in distribution and may not grant such concessions, discounts or other allowances to anyone other than a broker or dealer actually engaged in the investment banking or securities business. FINRA believes that it serves the interest of clarity for the new, consolidated rule to specify that its requirements apply to members of the selling syndicate or selling group, as those terms are defined under the FINRA rulebook, or the member acting as the single underwriter, as applicable.

As discussed below, proposed FINRA Rule 5141.01 defines the term "reduced price" for purposes of the proposed rule.

FINRA Rule 5130 (former NASD Rule 2790) addresses restrictions on the purchase and sale of initial equity public offerings. The rule generally prohibits sales to and purchases by a broker-dealer and accounts in which a broker-dealer has a beneficial interest.

The proposed rule change eliminates the general prohibition on transactions with related persons as set forth in current NASD Rule 2750 (subject, as already discussed, to the requirements of FINRA Rule 5130). FINRA believes that the new, consolidated rule serves the core purpose of the fixed price offering rules because it prohibits the conferring of a reduced price on a person or account that is not a member of the selling syndicate or selling group or that is a person or account other than the single underwriter, *regardless of whether they are an affiliated person*. Accordingly, the new rule would render Rule 2750's general prohibition on related person transactions redundant. See Section B under this Item.

of the proposed rule would apply until the termination of the offering or until a member, having made a bona fide public offering of the securities, is unable to continue selling such securities at the stated public offering price. ¹²

Proposed FINRA Rule 5141(b) provides that nothing in the proposed rule shall prohibit the purchase and sale of securities in a fixed price offering between members of the selling syndicate or selling group.¹³

Proposed FINRA Rule 5141.01 defines the term "reduced price." The proposed rule provides that, for purposes of the rule, "reduced price" includes, without limitation, any offer or grant of any selling concession, discount or other allowance, credit, rebate, reduction of any fee (including any advisory or service fee), any sale of products or services at prices below reasonable commercially available rates for similar products and services (except for research, which, as discussed below, is subject to proposed FINRA Rule 5141.02), or any purchase of or arrangement to purchase securities from the person

The proposed rule provides that, for purposes of the rule, securities in a fixed price offering shall be presumed salable if the securities immediately trade in the secondary market at a price or prices which are above the stated public offering price. This is based in part on NASD Rule 2750(d), which provides among other things that a member or a related person of a member is "presumed not to have made a bona fide public offering . . . if the securities being offered immediately trade in the secondary market at a price or prices which are at or above the public offering price." FINRA believes that the standard set forth in the proposed rule is clear and easily applied. See Item 5.F. FINRA notes that the proposed rule does not attempt to define "bona fide public offering" per se because the term "bona fide" speaks for itself and, as noted in current IM-2750, any such determination must rest on the basis of all relevant facts and circumstances.

FINRA believes that it serves the interest of regulatory clarity for the new, consolidated rule to provide that the rule does not prohibit this aspect of the underwriting process.

or account at more than their fair market price in exchange for securities in the offering. ¹⁴ FINRA notes that the proposed rule's approach of setting forth a definition for the term "reduced price" is new and is designed, like the current fixed price offering rules, to prohibit in comprehensive terms the direct or indirect offering of various economic equivalents of a price below the stated public offering price. For example, under the proposed definition of "reduced price" the practice of overtrading – addressed under current NASD Rule 2730¹⁵ – is prohibited. Similarly, under the proposed definition improper underwriting recapture – addressed under current NASD Rule 2740¹⁶ – would also be prohibited.

are set forth in FINRA rules.

The proposed rule defines "fair market price" to refer generally to a price or range of prices at which a buyer and a seller, each unrelated to the other, would purchase the securities in the ordinary course of business in transactions that are of similar size and similar characteristics and are independent of any other transaction. FINRA believes that this standard, based in part on current NASD Rule 2730(b)(2), is straightforward and easily applied. For further discussion, see Item 5.E. Similarly, FINRA believes that the standard "reasonable commercially available rates for similar products and services" – new for purposes of the proposed rule – is clear and effective. Lastly, FINRA notes that the proposed definition of "fair market price" is solely for purposes of proposed FINRA Rule 5141 and is not intended to affect any other provisions with respect to pricing that

When Rule 2730 was adopted in its current form – then designated as Section 8 of Article III of the Rules of Fair Practice – FINRA explained: "An overtrade occurs when, as part of a swap, a dealer pays more for securities purchased from an institution than their fair market price. It also occurs if the member acting as agent charges less than a normal commission. In either event, the net effect of what the customer receives is a discount from the public offering price and is therefore prohibited." See Notice to Members 81-3.

In <u>Notice to Members</u> 81-3, FINRA explained that Rule 2740, then designated as Section 24 of Article III of the Rules of Fair Practice, "serves the twofold function of promoting the securities distribution process and assuring that the selling concession, discount or other allowance offered to professional broker/dealers to facilitate the distribution of securities to investors is given, consistent with the representations made to the public in prospectuses, only to persons who are entitled to it. Thus, the section prohibits the surreptitious and unfair

Proposed FINRA Rule 5141.02 is based generally on NASD Rules 2740(a)(1) and (b) and IM-2740 and preserves the allowance permitted under those rules with respect to research services. Specifically, the proposed rule provides that nothing in the new rule prohibits a member or person associated with a member that participates in a selling syndicate or selling group, or that acts as the single underwriter, from selling securities in the offering to a person or account to which it has provided or will provide research, provided the person or account pays the stated public offering price for the securities and the research is provided pursuant to¹⁷ the requirements of SEA Section 28(e). The proposed rule provides, like current NASD Rule 2740(b) and IM-2740, that investment management or investment discretionary services are not research. The proposed rule further requires that any product or service provided by a member or person associated with a member that does not qualify as research must not confer a reduced price as set forth in proposed FINRA Rule 5141.01.

Proposed FINRA Rule 5141.03 is new and provides that transactions between a member of a selling syndicate or selling group, or between a single underwriter, and an affiliated person that are part of the normal and ordinary course of business and are

discriminatory granting of a discount to select investors who are in a position to take advantage of various recapture devices."

FINRA has made a minor revision to proposed FINRA Rule 5141.02 so as to clarify that research, in order to qualify under the proposed rule, must be provided pursuant to the cited Securities Exchange Act provision. See Regulatory Notice 09-45 (Fixed Price Offerings) (August 2009).

FINRA notes that proposed FINRA Rule 5141.02 serves the interest of regulatory clarity by articulating the allowance for research in straightforward and streamlined fashion.

unrelated to the sale or purchase of securities in a fixed price offering shall not be deemed to confer a reduced price under the rule.¹⁹

Proposed FINRA Rule 5141.04 incorporates the current definition of "fixed price offering" as set forth in current NASD Rule 0120(h) with only minor changes, primarily to reflect the new conventions of the Consolidated FINRA Rulebook.²⁰

Lastly, proposed FINRA Rule 5141.05 is new and clarifies that a member that is an investment adviser may exempt securities that are purchased as part of a fixed price offering from the calculation of annual or periodic asset-based fees that the member charges a customer, provided the exemption is part of the member's normal and ordinary course of business with the customer and is not in connection with an offering.

B. Deletion of NASD Rules 2730, 2740, 2750 and 0120(h) and Associated
 IMs 2730, 2740 and 2750

As noted above, proposed FINRA Rule 5141 is a new, consolidated rule that is based in part on, and replaces, the current fixed price offering rules (NASD Rules 2730, 2740, 2750 and 0120(h) and associated IMs 2730, 2740 and 2750). Following are the specific requirements set forth in the current fixed price offering rules that would be deleted as rendered redundant or obsolete by the new, consolidated rule:

FINRA believes that this provision is a useful clarification that would generally protect ordinary-course business transactions between members of a selling syndicate or selling group, or between a single underwriter, and affiliates from being deemed transactions that confer a reduced price (so long as such transactions are unrelated to the sale or purchase of securities in a fixed price offering). See Item 5.D.

See note 3.

NASD Rule 2730 and IM-2730

- engaged in a fixed price offering, who purchases or arranges the purchase of securities taken in trade, must purchase the securities at a fair market price at the time of purchase or act as agent in the sale of such securities and charge a normal commission. NASD Rule 2730(b) defines the terms "taken in trade," "fair market price" and "normal commission." NASD Rule 2730(c) sets forth certain criteria as to what constitutes the fair market price of securities taken in trade. FINRA proposes to delete NASD Rules 2730(a) through (c) and the corresponding provisions under IM-2730 because proposed FINRA Rule 5141(a) and the definitions of "reduced price" and "fair market price" set forth in proposed FINRA Rule 5141.01 serve the purposes of the NASD provisions in more straightforward and streamlined fashion and accordingly render them obsolete. 22
- NASD Rule 2730(d) addresses how bid and offer quotations for transactions subject to Rule 2730 must be obtained.²³ FINRA proposes to delete NASD Rule 2730(d) and the corresponding provisions under IM-2730 because they are

Corresponding interpretive material in the first paragraph of IM-2730 addresses in detail, for compliance purposes, a "safe harbor" for certain transactions in securities with respect to the fair market price requirements. Corresponding interpretive materials under "Presumption of Noncompliance," "No Presumptions" and "Fair Market Price at the Time of Purchase," all under IM-2730, address additional fair market price-related criteria.

See notes 14 and 15 and accompanying text.

The quotations requirements set forth in NASD Rule 2730(d) are further elaborated by corresponding interpretive material under "Quotations" under IM-2730.

rendered obsolete in view of FINRA's proposed deletion of the other portions of NASD Rule 2730.

• NASD Rule 2730(e) imposes certain recordkeeping requirements. Among other things, the rule requires a member who purchases a security taken in trade to keep adequate records to demonstrate compliance with the rule and to preserve the records for at least 24 months after the transaction. FINRA proposes to delete NASD Rule 2730(e) and the corresponding provisions under IM-2730 because they are rendered obsolete in light of FINRA's proposed deletion of the other portions of Rule 2730 and in light of members' supervisory and transactional recordkeeping obligations under FINRA and SEC rules.

NASD Rule 2740 and IM-2740

• NASD Rule 2740(a) generally provides that in connection with a fixed price offering, selling concessions, discounts or other allowances may only be paid to brokers or dealers actually engaged in the investment banking or securities business and only as consideration for services rendered in distribution.²⁵ Rule 2740(a)(1) provides that nothing in the rule prohibits a member from selling securities in a fixed price offering to any person or account to whom the member has provided, or will provide, bona fide research, if the purchaser pays the stated public offering price for the securities. Rule 2740(a)(2) provides that nothing in the rule prohibits a member from selling securities in a fixed price offering that

²⁴ Corresponding interpretive material under "Adequate Records" under IM-2730 sets forth additional requirements with respect to recordkeeping.

²⁵ Corresponding interpretive material in the first four paragraphs of IM-2740 provide further elaboration of requirements with respect to the term "services in distribution" and related issues.

the member owns to any person at any net price which may be fixed by the member unless prevented by agreement. FINRA proposes to delete NASD Rules 2740(a), (a)(1) and (a)(2) and the corresponding provisions under IM-2740 because proposed FINRA Rules 5141(a), 5141.01 and 5141.02, in combination, achieve the purpose of the NASD provisions and accordingly render them obsolete.²⁶

NASD Rule 2740(b) defines "bona fide research" to mean advice, rendered either directly or through publications or writings, as to the value of securities, the advisability of investing in, purchasing, or selling securities, and the availability of securities or purchasers or sellers of securities, or analyses and reports concerning issuers, industries, securities, economic factors and trends, portfolio strategy, and performance of accounts.²⁷ Rule 2740(b) and the interpretive material under "Bona Fide Research Exclusion" under IM-2740 further provide that investment management or investment discretionary services are not bona fide research. FINRA proposes to delete NASD Rule 2740(b) and the corresponding provisions under IM-2740 because proposed FINRA Rule 5141.02

See notes 8 and 16 and accompanying text.

Corresponding interpretive material under "Bona Fide Research Exclusion" under IM-2740 provides that the definition of "bona fide research" is "substantially the same" as the definition of research that is set forth under Securities Exchange Act Section 28(e)(3), and incorporates by reference Commission guidance as to the circumstances when the exclusion for bona fide research is available. The "Bona Fide Research Exclusion" interpretive material further reiterates that investment management or investment discretionary services are not bona fide research. Additional corresponding interpretive material under "Indirect Discounts" under IM-2740 addresses products or services that fail to qualify as bona fide research.

serves the purpose of the NASD provisions in more straightforward and streamlined fashion and accordingly renders them obsolete.²⁸

NASD Rule 2740(c) requires a member who grants a selling concession, discount or other allowance to another person to obtain a written agreement from that person that he or she will comply with Rule 2740. If a member grants a selling concession, discount or other allowance to a non-member broker or dealer in a foreign country, the rule requires that the member must obtain from that nonmember an agreement that it will comply with NASD Rules 2730 and 2750 (in addition to Rule 2740) as if the non-member were a member, and that the nonmember will comply with NASD Rule 2420 as that rule applies to a non-member broker-dealer in a foreign country. FINRA proposes to delete NASD Rule 2740(c) because it is sufficient to apply the requirements of the new, consolidated rule to FINRA members. The relationships between foreign non-members and their customers are beyond the scope of the proposed rule change.²⁹ FINRA notes that the requirements of proposed FINRA Rule 5141 would apply to members – and would reach any reduced prices that members offer or grant to non-members - regardless of whether agreements to comply with rules are obtained.³⁰

See notes 17 and 18 and accompanying text.

Underwriting terms in foreign jurisdictions vary considerably, as do applicable regulatory requirements.

For further discussion <u>see</u> Item 5.G. FINRA notes that NASD Rule 2420 is being addressed separately as part of the rulebook consolidation process. <u>See</u>

<u>Regulatory Notice</u> 09-69 (FINRA Requests Comment on Proposed Consolidated FINRA Rule Governing Payments to Unregistered Persons) (December 2009).

NASD Rule 2740(d) requires a member that receives an order from any person designating another broker or dealer to receive credit for the sale to file reports with FINRA within thirty days after the end of each calendar quarter with respect to each fixed price offering that terminated during the quarter. The rule further specifies certain information the reports must contain. NASD Rule 2740(e) requires a member that is designated by its customer for the sale of securities to keep and maintain for twenty-four months records of information similar to that set forth in NASD Rule 2740(d). FINRA proposes to delete NASD Rules 2740(d) and (e) because they are rendered obsolete in light of the proposed deletion of the other portions of NASD Rule 2740 and in light of members' supervisory and transactional recordkeeping obligations under FINRA and SEC rules. Further, FINRA notes that its regulatory programs in connection with the proposed rule change will not require specific quarterly filings such as those currently required pursuant to NASD Rule 2740(d).

NASD Rule 2750 and IM-2750

of securities is permitted to sell the securities to, or place the securities with, any person or account which is a related person of the member, unless the related person is itself subject to the rule or is a non-member broker-dealer that has entered into the agreements required under Rule 2740(c). NASD Rules 2750(b) and (c) address criteria pertaining to the term "related person." As discussed earlier, the proposed rule change would eliminate the prohibitions under Rule 2750(a), which FINRA believes would be redundant in light of the proposed

rule's overall protections against the conferring of a reduced price.³¹
Accordingly, FINRA proposes to delete NASD Rule 2750(a), as well as Rules 2750(b) and (c), as the criteria pertaining to the term "related person" would be rendered obsolete.

- NASD Rule 2750(d) provides that the rule's prohibitions do not apply to the sale or placement of securities in a trading or investment account of a member or a related person of a member after the termination of the fixed price offering if the member or related person has made a bona fide public offering of the securities. FINRA proposes to delete NASD Rule 2750(d) and the corresponding provisions under IM-2750 because the provisions are obsolete in light of the proposed deletion of the other portions of Rule 2750.
- The first paragraph of IM-2750 addresses certain conditions under which a
 member that acts or plans to act as a sponsor of a unit investment trust is deemed
 not to violate Rule 2750. FINRA proposes to delete the IM provisions because,
 again, they are obsolete in light of the proposed deletion of the other portions of
 NASD Rule 2750.

Lastly, as noted earlier in this filing, the proposed rule change would incorporate the definition of "fixed price offering" set forth in current NASD Rule 0120(h) into the

See note 11 and accompanying text.

NASD Rule 2750(d) and corresponding interpretive material in the second paragraph under IM-2750 further set forth certain provisions with respect to bona fide public offerings. See note 12 and accompanying text.

proposed rule in substantially identical form.³³ Accordingly, NASD Rule 0120(h) would be deleted.

As noted in Item 2 of this filing, FINRA will announce the effective date of the proposed rule change in a <u>Regulatory Notice</u> to be published no later than 90 days following Commission approval. The effective date will be no later than 180 days following publication of the <u>Regulatory Notice</u> announcing Commission approval.

(b) Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,³⁴ which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest. FINRA believes that the proposed rule change would further the purposes of the Act because, as part of the rulebook consolidation process, the proposed rule change will streamline and reorganize the existing rules that protect the integrity of fixed price offerings by ensuring that securities in such offerings are sold to the public at the stated public offering price or prices, thereby preventing an undisclosed better price. Further, the proposed rule change will provide greater regulatory clarity with respect to this area.

4. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

³⁴ 15 U.S.C. 78<u>o</u>–3(b)(6).

See note 3.

5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

The proposed rule change was published for comment in <u>Regulatory Notice</u> 09-45 (August 2009) (the "<u>Notice</u>"). One comment was received in response to the <u>Notice</u>.³⁵ A copy of the <u>Notice</u> is attached as Exhibit 2a. A copy of the comment letter received in response to the Notice is attached as Exhibit 2b.

A. Single Underwriters

CFRS suggested that proposed FINRA Rule 5141 should exclude from its coverage members that act as single underwriters rather than as members of a selling syndicate or selling group to distribute fixed price offerings of securities. In response, FINRA believes that permitting such an exclusion would seriously undermine the purposes of the proposed rule by eliminating a significant portion of offerings from its coverage. Accordingly, FINRA has revised the proposed rule to clarify that its requirements apply to members that act as single underwriters of fixed price offerings, not just members that are part of a selling syndicate or selling group.³⁶

B. Offer of Securities

CFRS suggested that the proposed rule's prohibitions should not extend to an offer of securities at a reduced price as defined under the rule, but rather only to transactions that are consummated. Though CFRS acknowledged that members should not make offers to sell securities at reduced prices that would be prohibited under the rule, it suggested that extending the rule's prohibitions to such offers would place undue

Letter from Jeffrey W. Rubin, Chair, Committee on Federal Regulation of Securities, Section of Business Law, American Bar Association ("CFRS"), to Marcia E. Asquith, Corporate Secretary, FINRA, dated September 18, 2009.

³⁶ See proposed FINRA Rules 5141(a), 5141.02 and 5141.03. See also note 6.

burdens on members' compliance programs. CFRS further suggested that improper offers do not harm customers, issuers or the public. FINRA rejects this view. FINRA believes that to condone a view that improper offers are not harmful so long as they do not result in consummated transactions would be highly deleterious to the public interest. Further, FINRA takes this occasion to remind members that monitoring personnel to ensure that they do not make improper offers is an important function of any member's compliance program. Accordingly, FINRA declines to make the suggested revision to the rule.

C. Definition of Fixed Price Offering

CFRS sought confirmation that the term "fixed price offering" as defined in proposed FINRA Rule 5141.04 permits multiple fixed prices in an offering of securities as explained in <u>Notice to Members</u> 81-3. In response, FINRA believes that the term "price or prices" as set forth in proposed FINRA Rule 5141.04, which is largely identical to current NASD Rule 0120(h), is clear that the rule does not by its terms prohibit multiple price offerings.

CFRS further suggested that the definition of the term "fixed price offering" should be revised to specifically exclude offerings made pursuant to certain Securities Act provisions and regulations thereunder. CFRS suggested that the definition of "fixed price offering" should align with the definition of "public offering" as set forth in NASD Rule 2720(f)(11) (FINRA has addressed NASD Rule 2720 in filing SR-FINRA-2010-026). In response, FINRA notes that CFRS has confused the differing purposes of the two rules. As a matter of investor protection with respect to any fixed price offering, proposed FINRA Rule 5141.04 is intended to reach any such offering at a stated public

offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, *whether or not registered* under the Securities Act. The scope of the proposed rule is different from that of NASD Rule 2720(f)(11) because the proposed rule regulates fixed price offerings, whether or not they are registered. Accordingly, FINRA declines to revise the proposed rule language.

D. Sales to Affiliates

CFRS suggested that the provision with respect to affiliated persons set forth in proposed FINRA Rule 5141(a) should be placed in a separate Supplementary Material. CFRS proposed language that would suggest the sole function of the provision is to remind members that they should comply with FINRA Rule 5130 when making sales to affiliates. FINRA disagrees. FINRA believes that the proposed rule text as written is clear and serves to expressly provide that members must not sell securities in a fixed price offering to an affiliated person at a reduced price under the rule.

CFRS further suggests that proposed FINRA Rule 5141.03's provisions with respect to transactions with affiliated persons should be revised to expressly provide that such transactions are presumed to be unrelated to the sale or purchase of securities in a fixed price offering. FINRA disagrees. Such a presumption would undermine the rule's purpose, which, among other things, is intended to ensure that affiliate transactions are not employed as a device to confer an impermissible reduced price under the rule.

E. Reduced Price

CFRS made a number of suggestions with respect to the definition of "reduced price" as set forth in proposed FINRA Rule 5141.01. CFRS requested that FINRA confirm that the proposed rule is not intended to nullify guidance that FINRA has

previously published with respect to referral fees under NASD Rule 2420. In response, such confirmation is not called for in this filing, as the guidance cited by CFRS addresses Rule 2420, not the fixed price offering rules. CFRS suggested that proposed FINRA Rule 5141.05 should be revised so as to eliminate the provision that certain exemptions granted by investment advisers with respect to annual or periodic asset-based fees must not be in connection with an offering. FINRA disagrees. FINRA believes that it serves an important regulatory purpose to expressly provide that any such exemptions must be part of the member's ordinary course of business with the customer and not in connection with an offering. CFRS suggested language to establish an express presumption that credits, rebates, fee reductions and agreements for products and services that are part of member's normal and ordinary course of business would not be deemed to constitute a "reduced price" under the rule. Again, FINRA disagrees because adopting such a presumption would in effect permit the use of "normal and ordinary" business transactions to thwart the fundamental purposes of the rule. Accordingly, FINRA declines to accept the proffered language. Lastly, CFRS suggested that the proposed rule's definition of "fair market price" should not incorporate the concepts of unrelated parties and independence from any other transaction because the requirements do not provide any additional safeguards. FINRA disagrees. The concepts of unrelated parties and independence from any other transaction provide important standards for identifying whether a bona fide economic transaction has occurred. Further, the proposed language is fundamentally consistent with the basic concepts underlying current NASD Rule 2730. Accordingly, FINRA declines to revise the proposed language as suggested.³⁷

FINRA has made one minor revision to the proposed definition of "fair market price" not in connection with the comment. As published in the <u>Notice</u>, the

F. Under-Subscribed Offerings

CFRS expressed concern that the proposed rule should not apply to undersubscribed ("sticky") offerings. CFRS proposed exemptive language that generally would, in circumstances where all the securities in a fixed price offering cannot be sold at the stated offering price, permit a member to reduce the price of the remaining securities or to place the securities in the member's investment account or the account of an affiliated person. In response, FINRA appreciates CFRS's concern and has revised the proposed rule to provide that the rule's requirements shall apply until the termination of the offering or until a member, having made a bona fide public offering of the securities, is unable to continue selling such securities at the stated public offering price. As a matter of investor protection, FINRA has further revised the proposed rule to provide that, for purposes of the rule, securities in a fixed price offering shall be presumed salable if the securities immediately trade in the secondary market at a price or prices which are above the stated public offering price.³⁸

FINRA declines to adopt CFRS's proffered language with respect to placement of offered securities in a member's investment account or the account of an affiliated person. First, the rule as proposed is clear that it does not prohibit a member from selling securities in the offering to affiliated persons, subject to FINRA Rule 5130, provided the member does not sell the securities to such affiliated person at a reduced price under the rule. Second, as already discussed, the rule by its terms is also clear that it does not apply

proposed rule language would have specified "a willing buyer and a willing seller." For the purpose of greater clarity, FINRA has deleted the word "willing."

FINRA notes that this standard is based in part on provisions in current NASD Rule 2750(d). See note 12 and accompanying text.

to circumstances where the offering has terminated or where the member, having made a bona fide public offering of the securities, is unable to continue selling the securities at the stated public offering price. Third, FINRA notes that the appropriateness of placing unsold shares in a member's investment account, and the subsequent resale of the shares, raises other potential issues under the federal securities laws or other FINRA rules and is beyond the scope of the proposed rule change.

G. Written Agreement of Compliance

CFRS sought confirmation that under the proposed rule members would no longer be required to obtain the written agreements required pursuant to current NASD Rule 2740(c) with respect to non-members. In response, FINRA notes that the proposed rule change eliminates NASD Rule 2740 in its entirety, including the requirement to obtain written agreements with non-members pursuant to paragraph (c) of that rule. The proposed rule by its terms regulates the activities of members. FINRA notes, however, that the proposed rule reaches any offer or grant of a reduced price under the rule to *any* person or account that is not a member of the selling syndicate or selling group (or, in the case of an offering with a single underwriter, to *any* person or account other than the single underwriter). Accordingly, the rule would reach reduced prices offered or granted to non-members as well as other members.

6. Extension of Time Period for Commission Action

FINRA does not consent at this time to an extension of the time period for Commission action specified in Section 19(b)(2) of the Act.³⁹

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³⁹ 15 U.S.C. 78s(b)(2).

7. Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated Effectiveness Pursuant to Section 19(b)(2)

Not applicable.

8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory</u> Organization or of the Commission

Not applicable.

9. Exhibits

Exhibit 1. Completed notice of proposed rule change for publication in the

Federal Register.

Exhibit 2a. Regulatory Notice 09-45 (August 2009).

Exhibit 2b. Comment letter received in response to Regulatory Notice 09-45.

Exhibit 5. Text of proposed rule change.

EXHIBIT 1

SECURITIES AND EXCHANGE COMMISSION (Release No. 34- ; File No. SR-FINRA-2010-029)

Self-Regulatory Organizations; Financial Industry Regulatory Authority, Inc.; Notice of Filing of Proposed Rule Change to Adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the Consolidated FINRA Rulebook

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² notice is hereby given that on , Financial Industry Regulatory Authority, Inc. ("FINRA") (f/k/a National Association of Securities Dealers, Inc. ("NASD")) filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by FINRA. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change</u>

FINRA is proposing to adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the consolidated FINRA rulebook and to delete NASD Rules 0120(h), 2730, 2740 and 2750, and NASD IM-2730, IM-2740 and IM-2750.

The text of the proposed rule change is available on FINRA's Web site at http://www.finra.org, at the principal office of FINRA and at the Commission's Public Reference Room.

² 17 CFR 240.19b-4.

¹ 15 U.S.C. 78s(b)(1).

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, FINRA included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. FINRA has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

- A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u>
 <u>Basis for, the Proposed Rule Change</u>
- 1. Purpose

As part of the process of developing a new consolidated rulebook ("Consolidated FINRA Rulebook"), FINRA is proposing to adopt FINRA Rule 5141 (Sale of Securities in a Fixed Price Offering) in the consolidated FINRA rulebook and to delete NASD Rules 0120(h), 2730, 2740 and 2750, and NASD IM-2730, IM-2740 and IM-2750.

Proposed FINRA Rule 5141 is a new, consolidated rule intended to protect the integrity of fixed price offerings⁴ by ensuring that securities in such offerings are sold to

The current FINRA rulebook consists of: (1) FINRA Rules; (2) NASD Rules; and (3) rules incorporated from NYSE ("Incorporated NYSE Rules") (together, the NASD Rules and Incorporated NYSE Rules are referred to as the "Transitional Rulebook"). While the NASD Rules generally apply to all FINRA members, the Incorporated NYSE Rules apply only to those members of FINRA that are also members of the NYSE ("Dual Members"). The FINRA Rules apply to all FINRA members, unless such rules have a more limited application by their terms. For more information about the rulebook consolidation process, see Information Notice, March 12, 2008 (Rulebook Consolidation Process).

NASD Rule 0120(h) defines the term "fixed price offering" to mean the offering of securities at a stated public offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, whether or not registered under the Securities Act of 1933. The term does not include offerings of "exempted securities" or "municipal securities" as those terms are defined in Sections 3(a)(12) and 3(a)(29), respectively, of the Securities

the public at the stated public offering price or prices, thereby preventing an undisclosed better price. The proposed rule is based in part on, and replaces, the current fixed price offering rules (NASD Rules 0120(h), 2730, 2740 and 2750 and associated Interpretive Materials ("IMs") 2730, 2740 and 2750).⁵ Like the current fixed price offering rules, the proposed rule prohibits the grant of certain preferences (*e.g.*, selling concessions, discounts, other allowances or various economic equivalents) in connection with fixed price offerings of securities.

(A) Proposed FINRA Rule 5141

Paragraph (a) of the proposed rule provides that no member or person associated with a member that participates in a selling syndicate or selling group⁶ or that acts as the

Exchange Act or offerings of redeemable securities of investment companies registered pursuant to the Investment Company Act of 1940 which are offered at prices determined by the net asset value of the securities. The proposed rule change would incorporate the definition of "fixed price offering" into the proposed rule in substantially identical form. <u>See</u> proposed FINRA Rule 5141.04. <u>See also</u> Section (B) under this Item and Section (C) under Item II.C.

- The current fixed price offering rules are also known as the <u>Papilsky</u> rules because of the court decision with which they are commonly associated. <u>See Papilsky v. Berndt, et al.</u>, No. 71 Civ. 2534, 1976 U.S. Dist. LEXIS 14442 (S.D.N.Y., June 24, 1976). For more information regarding the background of NASD Rules 0120(h), 2730, 2740 and 2750 and the associated IMs, <u>see Notice to Members</u> 81-3 (February 1981) (Adoption of New Rules Concerning Securities Distribution Practices) ("<u>Notice to Members</u> 81-3"); <u>see also Securities Exchange Act Release No. 17371 (December 12, 1980), 45 FR 83707 (December 19, 1980) (Order Approving Proposed Rule Change; File No. SR-NASD-78-3).</u>
- The terms "selling group" and "selling syndicate" are defined in NASD Rules 0120(p) and (q), respectively. (Other than to reflect the new conventions of the Consolidated FINRA Rulebook, FINRA does not propose to alter these two definitions, which will be addressed later in the rulebook consolidation process.)

single underwriter⁷ in connection with a fixed price offering may offer or grant, directly or indirectly, to any person⁸ or account that is not a member of the selling syndicate or selling group or that is a person or account other than the single underwriter⁹ any securities in the offering at a price below the stated public offering price (*i.e.*, a "reduced price").¹⁰

Proposed FINRA Rule 5141(a) further provides that, subject to the requirements of FINRA Rule 5130,¹¹ a member of a selling syndicate or selling group, or a member that acts as the single underwriter, is permitted to sell securities in the offering to an

In response to commenter suggestion, FINRA has revised the proposed rule to clarify that it applies to any member acting as the single underwriter in an offering. See Section (A) under Item II.C; see also proposed FINRA Rules 5141(a), 5141.02 and 5141.03.

NASD Rule 0120(n) defines "person" to include any natural person, partnership, corporation, association, or other legal entity. Other than to reflect the new conventions of the Consolidated FINRA Rulebook, FINRA does not propose to alter this definition, which will be addressed later in the rulebook consolidation process.

Proposed FINRA Rule 5141(a) is based in part on NASD Rule 2740(a), which provides, among other things, that in connection with the sale of securities which are part of a fixed price offering a member may not grant or receive selling concessions, discounts, or other allowances except as consideration for services rendered in distribution and may not grant such concessions, discounts or other allowances to anyone other than a broker or dealer actually engaged in the investment banking or securities business. FINRA believes that it serves the interest of clarity for the new, consolidated rule to specify that its requirements apply to members of the selling syndicate or selling group, as those terms are defined under the FINRA rulebook, or the member acting as the single underwriter, as applicable.

As discussed below, proposed FINRA Rule 5141.01 defines the term "reduced price" for purposes of the proposed rule.

FINRA Rule 5130 (former NASD Rule 2790) addresses restrictions on the purchase and sale of initial equity public offerings. The rule generally prohibits sales to and purchases by a broker-dealer and accounts in which a broker-dealer has a beneficial interest.

affiliated person, provided the member does not sell the securities to the affiliated person at a reduced price as set forth under proposed FINRA Rule 5141.01.¹² The requirements of the proposed rule would apply until the termination of the offering or until a member, having made a bona fide public offering of the securities, is unable to continue selling such securities at the stated public offering price.¹³

Proposed FINRA Rule 5141(b) provides that nothing in the proposed rule shall prohibit the purchase and sale of securities in a fixed price offering between members of the selling syndicate or selling group.¹⁴

The proposed rule change eliminates the general prohibition on transactions with related persons as set forth in current NASD Rule 2750 (subject, as already discussed, to the requirements of FINRA Rule 5130). FINRA believes that the new, consolidated rule serves the core purpose of the fixed price offering rules because it prohibits the conferring of a reduced price on a person or account that is not a member of the selling syndicate or selling group or that is a person or account other than the single underwriter, *regardless of whether they are an affiliated person*. Accordingly, the new rule would render Rule 2750's general prohibition on related person transactions redundant. See Section (B) under this Item.

The proposed rule provides that, for purposes of the rule, securities in a fixed price offering shall be presumed salable if the securities immediately trade in the secondary market at a price or prices which are above the stated public offering price. This is based in part on NASD Rule 2750(d), which provides among other things that a member or a related person of a member is "presumed not to have made a bona fide public offering . . . if the securities being offered immediately trade in the secondary market at a price or prices which are at or above the public offering price." FINRA believes that the standard set forth in the proposed rule is clear and easily applied. See Section (F) under Item II.C. FINRA notes that the proposed rule does not attempt to define "bona fide public offering" per se because the term "bona fide" speaks for itself and, as noted in current IM-2750, any such determination must rest on the basis of all relevant facts and circumstances.

FINRA believes that it serves the interest of regulatory clarity for the new, consolidated rule to provide that the rule does not prohibit this aspect of the underwriting process.

Proposed FINRA Rule 5141.01 defines the term "reduced price." The proposed rule provides that, for purposes of the rule, "reduced price" includes, without limitation, any offer or grant of any selling concession, discount or other allowance, credit, rebate, reduction of any fee (including any advisory or service fee), any sale of products or services at prices below reasonable commercially available rates for similar products and services (except for research, which, as discussed below, is subject to proposed FINRA Rule 5141.02), or any purchase of or arrangement to purchase securities from the person or account at more than their fair market price in exchange for securities in the offering. ¹⁵ FINRA notes that the proposed rule's approach of setting forth a definition for the term "reduced price" is new and is designed, like the current fixed price offering rules, to prohibit in comprehensive terms the direct or indirect offering of various economic equivalents of a price below the stated public offering price. For example, under the proposed definition of "reduced price" the practice of overtrading – addressed under current NASD Rule 2730¹⁶ – is prohibited. Similarly, under the proposed definition

The proposed rule defines "fair market price" to refer generally to a price or range of prices at which a buyer and a seller, each unrelated to the other, would purchase the securities in the ordinary course of business in transactions that are of similar size and similar characteristics and are independent of any other transaction. FINRA believes that this standard, based in part on current NASD Rule 2730(b)(2), is straightforward and easily applied. For further discussion, see Section (E) under Item II.C. Similarly, FINRA believes that the standard "reasonable commercially available rates for similar products and services" – new for purposes of the proposed rule – is clear and effective. Lastly, FINRA notes that the proposed definition of "fair market price" is solely for purposes of proposed FINRA Rule 5141 and is not intended to affect any other provisions with respect to pricing that are set forth in FINRA rules.

When Rule 2730 was adopted in its current form – then designated as Section 8 of Article III of the Rules of Fair Practice – FINRA explained: "An overtrade occurs when, as part of a swap, a dealer pays more for securities purchased from an institution than their fair market price. It also occurs if the member acting as agent charges less than a normal commission. In either event, the net effect of

improper underwriting recapture – addressed under current NASD Rule 2740¹⁷ – would also be prohibited.

Proposed FINRA Rule 5141.02 is based generally on NASD Rules 2740(a)(1) and (b) and IM-2740 and preserves the allowance permitted under those rules with respect to research services. Specifically, the proposed rule provides that nothing in the new rule prohibits a member or person associated with a member that participates in a selling syndicate or selling group, or that acts as the single underwriter, from selling securities in the offering to a person or account to which it has provided or will provide research, provided the person or account pays the stated public offering price for the securities and the research is provided pursuant to 18 the requirements of SEA Section 28(e). 19 The proposed rule provides, like current NASD Rule 2740(b) and IM-2740, that investment management or investment discretionary services are not research. The proposed rule

what the customer receives is a discount from the public offering price and is therefore prohibited." See Notice to Members 81-3.

- In <u>Notice to Members</u> 81-3, FINRA explained that Rule 2740, then designated as Section 24 of Article III of the Rules of Fair Practice, "serves the twofold function of promoting the securities distribution process and assuring that the selling concession, discount or other allowance offered to professional broker/dealers to facilitate the distribution of securities to investors is given, consistent with the representations made to the public in prospectuses, only to persons who are entitled to it. Thus, the section prohibits the surreptitious and unfair discriminatory granting of a discount to select investors who are in a position to take advantage of various recapture devices."
- FINRA has made a minor revision to proposed FINRA Rule 5141.02 so as to clarify that research, in order to qualify under the proposed rule, must be provided pursuant to the cited Securities Exchange Act provision. See Regulatory Notice 09-45 (Fixed Price Offerings) (August 2009).
- FINRA notes that proposed FINRA Rule 5141.02 serves the interest of regulatory clarity by articulating the allowance for research in straightforward and streamlined fashion.

further requires that any product or service provided by a member or person associated with a member that does not qualify as research must not confer a reduced price as set forth in proposed FINRA Rule 5141.01.

Proposed FINRA Rule 5141.03 is new and provides that transactions between a member of a selling syndicate or selling group, or between a single underwriter, and an affiliated person that are part of the normal and ordinary course of business and are unrelated to the sale or purchase of securities in a fixed price offering shall not be deemed to confer a reduced price under the rule.²⁰

Proposed FINRA Rule 5141.04 incorporates the current definition of "fixed price offering" as set forth in current NASD Rule 0120(h) with only minor changes, primarily to reflect the new conventions of the Consolidated FINRA Rulebook.²¹

Lastly, proposed FINRA Rule 5141.05 is new and clarifies that a member that is an investment adviser may exempt securities that are purchased as part of a fixed price offering from the calculation of annual or periodic asset-based fees that the member charges a customer, provided the exemption is part of the member's normal and ordinary course of business with the customer and is not in connection with an offering.

(B) Deletion of NASD Rules 2730, 2740, 2750 and 0120(h) and Associated IMs 2730, 2740 and 2750

FINRA believes that this provision is a useful clarification that would generally protect ordinary-course business transactions between members of a selling syndicate or selling group, or between a single underwriter, and affiliates from being deemed transactions that confer a reduced price (so long as such transactions are unrelated to the sale or purchase of securities in a fixed price offering). See Section (D) under Item II.C.

See note 4.

As noted above, proposed FINRA Rule 5141 is a new, consolidated rule that is based in part on, and replaces, the current fixed price offering rules (NASD Rules 2730, 2740, 2750 and 0120(h) and associated IMs 2730, 2740 and 2750). Following are the specific requirements set forth in the current fixed price offering rules that would be deleted as rendered redundant or obsolete by the new, consolidated rule:

NASD Rule 2730 and IM-2730

• NASD Rule 2730(a) generally prohibits overtrading by providing that a member engaged in a fixed price offering, who purchases or arranges the purchase of securities taken in trade, must purchase the securities at a fair market price at the time of purchase or act as agent in the sale of such securities and charge a normal commission. NASD Rule 2730(b) defines the terms "taken in trade," "fair market price" and "normal commission." NASD Rule 2730(c) sets forth certain criteria as to what constitutes the fair market price of securities taken in trade. FINRA proposes to delete NASD Rules 2730(a) through (c) and the corresponding provisions under IM-2730 because proposed FINRA Rule 5141(a) and the definitions of "reduced price" and "fair market price" set forth in proposed FINRA Rule 5141.01 serve the purposes of the NASD provisions in more straightforward and streamlined fashion and accordingly render them obsolete. 23

Corresponding interpretive material in the first paragraph of IM-2730 addresses in detail, for compliance purposes, a "safe harbor" for certain transactions in securities with respect to the fair market price requirements. Corresponding interpretive materials under "Presumption of Noncompliance," "No Presumptions" and "Fair Market Price at the Time of Purchase," all under IM-2730, address additional fair market price-related criteria.

See notes 15 and 16 and accompanying text.

- NASD Rule 2730(d) addresses how bid and offer quotations for transactions subject to Rule 2730 must be obtained.²⁴ FINRA proposes to delete NASD Rule 2730(d) and the corresponding provisions under IM-2730 because they are rendered obsolete in view of FINRA's proposed deletion of the other portions of NASD Rule 2730.
- NASD Rule 2730(e) imposes certain recordkeeping requirements. Among other things, the rule requires a member who purchases a security taken in trade to keep adequate records to demonstrate compliance with the rule and to preserve the records for at least 24 months after the transaction. FINRA proposes to delete NASD Rule 2730(e) and the corresponding provisions under IM-2730 because they are rendered obsolete in light of FINRA's proposed deletion of the other portions of Rule 2730 and in light of members' supervisory and transactional recordkeeping obligations under FINRA and SEC rules.

NASD Rule 2740 and IM-2740

NASD Rule 2740(a) generally provides that in connection with a fixed price
offering, selling concessions, discounts or other allowances may only be paid to
brokers or dealers actually engaged in the investment banking or securities
business and only as consideration for services rendered in distribution.²⁶ Rule

The quotations requirements set forth in NASD Rule 2730(d) are further elaborated by corresponding interpretive material under "Quotations" under IM-2730.

Corresponding interpretive material under "Adequate Records" under IM-2730 sets forth additional requirements with respect to recordkeeping.

Corresponding interpretive material in the first four paragraphs of IM-2740 provide further elaboration of requirements with respect to the term "services in distribution" and related issues.

2740(a)(1) provides that nothing in the rule prohibits a member from selling securities in a fixed price offering to any person or account to whom the member has provided, or will provide, bona fide research, if the purchaser pays the stated public offering price for the securities. Rule 2740(a)(2) provides that nothing in the rule prohibits a member from selling securities in a fixed price offering that the member owns to any person at any net price which may be fixed by the member unless prevented by agreement. FINRA proposes to delete NASD Rules 2740(a), (a)(1) and (a)(2) and the corresponding provisions under IM-2740 because proposed FINRA Rules 5141(a), 5141.01 and 5141.02, in combination, achieve the purpose of the NASD provisions and accordingly render them obsolete.²⁷

• NASD Rule 2740(b) defines "bona fide research" to mean advice, rendered either directly or through publications or writings, as to the value of securities, the advisability of investing in, purchasing, or selling securities, and the availability of securities or purchasers or sellers of securities, or analyses and reports concerning issuers, industries, securities, economic factors and trends, portfolio strategy, and performance of accounts.²⁸ Rule 2740(b) and the interpretive

See notes 9 and 17 and accompanying text.

Corresponding interpretive material under "Bona Fide Research Exclusion" under IM-2740 provides that the definition of "bona fide research" is "substantially the same" as the definition of research that is set forth under Securities Exchange Act Section 28(e)(3), and incorporates by reference Commission guidance as to the circumstances when the exclusion for bona fide research is available. The "Bona Fide Research Exclusion" interpretive material further reiterates that investment management or investment discretionary services are not bona fide research. Additional corresponding interpretive material under "Indirect Discounts" under IM-2740 addresses products or services that fail to qualify as bona fide research.

material under "Bona Fide Research Exclusion" under IM-2740 further provide that investment management or investment discretionary services are not bona fide research. FINRA proposes to delete NASD Rule 2740(b) and the corresponding provisions under IM-2740 because proposed FINRA Rule 5141.02 serves the purpose of the NASD provisions in more straightforward and streamlined fashion and accordingly renders them obsolete.²⁹

NASD Rule 2740(c) requires a member who grants a selling concession, discount or other allowance to another person to obtain a written agreement from that person that he or she will comply with Rule 2740. If a member grants a selling concession, discount or other allowance to a non-member broker or dealer in a foreign country, the rule requires that the member must obtain from that non-member an agreement that it will comply with NASD Rules 2730 and 2750 (in addition to Rule 2740) as if the non-member were a member, and that the non-member will comply with NASD Rule 2420 as that rule applies to a non-member broker-dealer in a foreign country. FINRA proposes to delete NASD Rule 2740(c) because it is sufficient to apply the requirements of the new, consolidated rule to FINRA members. The relationships between foreign non-members and their customers are beyond the scope of the proposed rule change. FINRA notes that the requirements of proposed FINRA Rule 5141 would apply to members –

See notes 18 and 19 and accompanying text.

Underwriting terms in foreign jurisdictions vary considerably, as do applicable regulatory requirements.

and would reach any reduced prices that members offer or grant to non-members

- regardless of whether agreements to comply with rules are obtained.³¹

• NASD Rule 2740(d) requires a member that receives an order from any person designating another broker or dealer to receive credit for the sale to file reports with FINRA within thirty days after the end of each calendar quarter with respect to each fixed price offering that terminated during the quarter. The rule further specifies certain information the reports must contain. NASD Rule 2740(e) requires a member that is designated by its customer for the sale of securities to keep and maintain for twenty-four months records of information similar to that set forth in NASD Rule 2740(d). FINRA proposes to delete NASD Rules 2740(d) and (e) because they are rendered obsolete in light of the proposed deletion of the other portions of NASD Rule 2740 and in light of members' supervisory and transactional recordkeeping obligations under FINRA and SEC rules. Further, FINRA notes that its regulatory programs in connection with the proposed rule change will not require specific quarterly filings such as those currently required pursuant to NASD Rule 2740(d).

NASD Rule 2750 and IM-2750

NASD Rule 2750(a) provides that no member engaged in a fixed price offering
of securities is permitted to sell the securities to, or place the securities with, any
person or account which is a related person of the member, unless the related

For further discussion <u>see</u> Section (G) under Item II.C. FINRA notes that NASD Rule 2420 is being addressed separately as part of the rulebook consolidation process. <u>See Regulatory Notice</u> 09-69 (FINRA Requests Comment on Proposed Consolidated FINRA Rule Governing Payments to Unregistered Persons) (December 2009).

person is itself subject to the rule or is a non-member broker-dealer that has entered into the agreements required under Rule 2740(c). NASD Rules 2750(b) and (c) address criteria pertaining to the term "related person." As discussed earlier, the proposed rule change would eliminate the prohibitions under Rule 2750(a), which FINRA believes would be redundant in light of the proposed rule's overall protections against the conferring of a reduced price.³²

Accordingly, FINRA proposes to delete NASD Rule 2750(a), as well as Rules 2750(b) and (c), as the criteria pertaining to the term "related person" would be rendered obsolete.

- NASD Rule 2750(d) provides that the rule's prohibitions do not apply to the sale or placement of securities in a trading or investment account of a member or a related person of a member after the termination of the fixed price offering if the member or related person has made a bona fide public offering of the securities.³³ FINRA proposes to delete NASD Rule 2750(d) and the corresponding provisions under IM-2750 because the provisions are obsolete in light of the proposed deletion of the other portions of Rule 2750.
- The first paragraph of IM-2750 addresses certain conditions under which a
 member that acts or plans to act as a sponsor of a unit investment trust is deemed
 not to violate Rule 2750. FINRA proposes to delete the IM provisions because,

See note 12 and accompanying text.

NASD Rule 2750(d) and corresponding interpretive material in the second paragraph under IM-2750 further set forth certain provisions with respect to bona fide public offerings. See note 13 and accompanying text.

again, they are obsolete in light of the proposed deletion of the other portions of NASD Rule 2750.

Lastly, as noted earlier in this filing, the proposed rule change would incorporate the definition of "fixed price offering" set forth in current NASD Rule 0120(h) into the proposed rule in substantially identical form.³⁴ Accordingly, NASD Rule 0120(h) would be deleted.

FINRA will announce the effective date of the proposed rule change in a Regulatory Notice to be published no later than 90 days following Commission approval. The effective date will be no later than 180 days following publication of the Regulatory Notice announcing Commission approval.

2. Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,³⁵ which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest. FINRA believes that the proposed rule change would further the purposes of the Act because, as part of the rulebook consolidation process, the proposed rule change will streamline and reorganize the existing rules that protect the integrity of fixed price offerings by ensuring that securities in such offerings are sold to the public at the stated public offering price or prices, thereby preventing an undisclosed better price. Further, the proposed rule change will provide greater regulatory clarity with respect to this area.

³⁵ 15 U.S.C. 78<u>o</u>–3(b)(6).

See note 4.

B. Self-Regulatory Organization's Statement on Burden on Competition

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

The proposed rule change was published for comment in <u>Regulatory Notice</u> 09-45 (August 2009) (the "<u>Notice</u>"). One comment was received in response to the <u>Notice</u>. A copy of the <u>Notice</u> is attached as Exhibit 2a. A copy of the comment letter received in response to the <u>Notice</u> is attached as Exhibit 2b.

(A) Single Underwriters

CFRS suggested that proposed FINRA Rule 5141 should exclude from its coverage members that act as single underwriters rather than as members of a selling syndicate or selling group to distribute fixed price offerings of securities. In response, FINRA believes that permitting such an exclusion would seriously undermine the purposes of the proposed rule by eliminating a significant portion of offerings from its coverage. Accordingly, FINRA has revised the proposed rule to clarify that its requirements apply to members that act as single underwriters of fixed price offerings, not just members that are part of a selling syndicate or selling group.³⁷

Letter from Jeffrey W. Rubin, Chair, Committee on Federal Regulation of Securities, Section of Business Law, American Bar Association ("CFRS"), to Marcia E. Asquith, Corporate Secretary, FINRA, dated September 18, 2009.

³⁷ See proposed FINRA Rules 5141(a), 5141.02 and 5141.03. See also note 7.

(B) Offer of Securities

CFRS suggested that the proposed rule's prohibitions should not extend to an offer of securities at a reduced price as defined under the rule, but rather only to transactions that are consummated. Though CFRS acknowledged that members should not make offers to sell securities at reduced prices that would be prohibited under the rule, it suggested that extending the rule's prohibitions to such offers would place undue burdens on members' compliance programs. CFRS further suggested that improper offers do not harm customers, issuers or the public. FINRA rejects this view. FINRA believes that to condone a view that improper offers are not harmful so long as they do not result in consummated transactions would be highly deleterious to the public interest. Further, FINRA takes this occasion to remind members that monitoring personnel to ensure that they do not make improper offers is an important function of any member's compliance program. Accordingly, FINRA declines to make the suggested revision to the rule.

(C) Definition of Fixed Price Offering

CFRS sought confirmation that the term "fixed price offering" as defined in proposed FINRA Rule 5141.04 permits multiple fixed prices in an offering of securities as explained in <u>Notice to Members</u> 81-3. In response, FINRA believes that the term "price or prices" as set forth in proposed FINRA Rule 5141.04, which is largely identical to current NASD Rule 0120(h), is clear that the rule does not by its terms prohibit multiple price offerings.

CFRS further suggested that the definition of the term "fixed price offering" should be revised to specifically exclude offerings made pursuant to certain Securities

Act provisions and regulations thereunder. CFRS suggested that the definition of "fixed price offering" should align with the definition of "public offering" as set forth in NASD Rule 2720(f)(11) (FINRA has addressed NASD Rule 2720 in filing SR-FINRA-2010-026). In response, FINRA notes that CFRS has confused the differing purposes of the two rules. As a matter of investor protection with respect to any fixed price offering, proposed FINRA Rule 5141.04 is intended to reach any such offering at a stated public offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, *whether or not registered* under the Securities Act. The scope of the proposed rule is different from that of NASD Rule 2720(f)(11) because the proposed rule regulates fixed price offerings, whether or not they are registered. Accordingly, FINRA declines to revise the proposed rule language.

(D) Sales to Affiliates

CFRS suggested that the provision with respect to affiliated persons set forth in proposed FINRA Rule 5141(a) should be placed in a separate Supplementary Material. CFRS proposed language that would suggest the sole function of the provision is to remind members that they should comply with FINRA Rule 5130 when making sales to affiliates. FINRA disagrees. FINRA believes that the proposed rule text as written is clear and serves to expressly provide that members must not sell securities in a fixed price offering to an affiliated person at a reduced price under the rule.

CFRS further suggests that proposed FINRA Rule 5141.03's provisions with respect to transactions with affiliated persons should be revised to expressly provide that such transactions are presumed to be unrelated to the sale or purchase of securities in a fixed price offering. FINRA disagrees. Such a presumption would undermine the rule's

purpose, which, among other things, is intended to ensure that affiliate transactions are not employed as a device to confer an impermissible reduced price under the rule.

(E) Reduced Price

CFRS made a number of suggestions with respect to the definition of "reduced price" as set forth in proposed FINRA Rule 5141.01. CFRS requested that FINRA confirm that the proposed rule is not intended to nullify guidance that FINRA has previously published with respect to referral fees under NASD Rule 2420. In response, such confirmation is not called for in this filing, as the guidance cited by CFRS addresses Rule 2420, not the fixed price offering rules. CFRS suggested that proposed FINRA Rule 5141.05 should be revised so as to eliminate the provision that certain exemptions granted by investment advisers with respect to annual or periodic asset-based fees must not be in connection with an offering. FINRA disagrees. FINRA believes that it serves an important regulatory purpose to expressly provide that any such exemptions must be part of the member's ordinary course of business with the customer and not in connection with an offering. CFRS suggested language to establish an express presumption that credits, rebates, fee reductions and agreements for products and services that are part of member's normal and ordinary course of business would not be deemed to constitute a "reduced price" under the rule. Again, FINRA disagrees because adopting such a presumption would in effect permit the use of "normal and ordinary" business transactions to thwart the fundamental purposes of the rule. Accordingly, FINRA declines to accept the proffered language. Lastly, CFRS suggested that the proposed rule's definition of "fair market price" should not incorporate the concepts of unrelated parties and independence from any other transaction because the requirements do not

provide any additional safeguards. FINRA disagrees. The concepts of unrelated parties and independence from any other transaction provide important standards for identifying whether a bona fide economic transaction has occurred. Further, the proposed language is fundamentally consistent with the basic concepts underlying current NASD Rule 2730. Accordingly, FINRA declines to revise the proposed language as suggested.³⁸

(F) Under-Subscribed Offerings

CFRS expressed concern that the proposed rule should not apply to undersubscribed ("sticky") offerings. CFRS proposed exemptive language that generally would, in circumstances where all the securities in a fixed price offering cannot be sold at the stated offering price, permit a member to reduce the price of the remaining securities or to place the securities in the member's investment account or the account of an affiliated person. In response, FINRA appreciates CFRS's concern and has revised the proposed rule to provide that the rule's requirements shall apply until the termination of the offering or until a member, having made a bona fide public offering of the securities, is unable to continue selling such securities at the stated public offering price. As a matter of investor protection, FINRA has further revised the proposed rule to provide that, for purposes of the rule, securities in a fixed price offering shall be presumed salable if the securities immediately trade in the secondary market at a price or prices which are above the stated public offering price.³⁹

FINRA has made one minor revision to the proposed definition of "fair market price" not in connection with the comment. As published in the <u>Notice</u>, the proposed rule language would have specified "a willing buyer and a willing seller." For the purpose of greater clarity, FINRA has deleted the word "willing."

FINRA notes that this standard is based in part on provisions in current NASD Rule 2750(d). See note 13 and accompanying text.

FINRA declines to adopt CFRS's proffered language with respect to placement of offered securities in a member's investment account or the account of an affiliated person. First, the rule as proposed is clear that it does not prohibit a member from selling securities in the offering to affiliated persons, subject to FINRA Rule 5130, provided the member does not sell the securities to such affiliated person at a reduced price under the rule. Second, as already discussed, the rule by its terms is also clear that it does not apply to circumstances where the offering has terminated or where the member, having made a bona fide public offering of the securities, is unable to continue selling the securities at the stated public offering price. Third, FINRA notes that the appropriateness of placing unsold shares in a member's investment account, and the subsequent resale of the shares, raises other potential issues under the federal securities laws or other FINRA rules and is beyond the scope of the proposed rule change.

(G) Written Agreement of Compliance

CFRS sought confirmation that under the proposed rule members would no longer be required to obtain the written agreements required pursuant to current NASD Rule 2740(c) with respect to non-members. In response, FINRA notes that the proposed rule change eliminates NASD Rule 2740 in its entirety, including the requirement to obtain written agreements with non-members pursuant to paragraph (c) of that rule. The proposed rule by its terms regulates the activities of members. FINRA notes, however, that the proposed rule reaches any offer or grant of a reduced price under the rule to *any* person or account that is not a member of the selling syndicate or selling group (or, in the case of an offering with a single underwriter, to *any* person or account other than the

single underwriter). Accordingly, the rule would reach reduced prices offered or granted to non-members as well as other members.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>

Within 35 days of the date of publication of this notice in the <u>Federal Register</u> or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the self-regulatory organization consents, the Commission will:

- (A) by order approve such proposed rule change, or
- (B) institute proceedings to determine whether the proposed rule change should be disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic Comments:

- Use the Commission's Internet comment form (<u>http://www.sec.gov/rules/sro.shtml</u>); or
- Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number
 [insert SR-FINRA-2010-029] on the subject line.

Paper Comments:

Send paper comments in triplicate to Elizabeth M. Murphy, Secretary,
 Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number [insert SR-FINRA-2010-029]. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet Web site (http://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for Web site viewing and printing in the Commission's Public Reference Room, 100 F Street, NE., Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of FINRA. All comments received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number [insert SR-FINRA-2010-029] and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.⁴⁰

Florence E. Harmon
Deputy Secretary

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EXHIBIT 5

Exhibit 5 shows the text of the proposed rule change. Proposed new language is underlined; deletions are in brackets.

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Text of Proposed New FINRA Rule

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5000. SECURITIES OFFERING AND TRADING STANDARDS AND PRACTICES

5100. SECURITIES OFFERINGS, UNDERWRITING AND COMPENSATION

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5140. Integrity of Fixed Price Offerings

5141. Sale of Securities in a Fixed Price Offering

(a) No member or person associated with a member that participates in a selling syndicate or selling group or that acts as the single underwriter in connection with a fixed price offering shall offer or grant, directly or indirectly, to any person or account that is not a member of the selling syndicate or selling group or that is a person or account other than the single underwriter any securities in the offering at a price below the stated public offering price ("reduced price"). Subject to the requirements of Rule 5130, a member of a selling syndicate or selling group, or a member that acts as the single underwriter, is permitted to sell securities in the offering to an affiliated person, provided such member does not sell the securities to the affiliated person at a reduced price under this Rule. The requirements of this Rule shall apply until the termination of the offering or until a member, having made a bona fide public offering of the securities, is unable to continue

selling such securities at the stated public offering price. For purposes of this Rule, securities in a fixed price offering shall be presumed salable if the securities immediately trade in the secondary market at a price or prices which are above the stated public offering price.

- (b) Nothing in this Rule shall prohibit the purchase and sale of securities in a fixed price offering between members of the selling syndicate or selling group.
- • Supplementary Material: -----
- .01 Reduced Price. For the purposes of this Rule, "reduced price" includes, without limitation, any offer or grant of any selling concession, discount or other allowance, credit, rebate, reduction of any fee (including any advisory or service fee), any sale of products or services at prices below reasonable commercially available rates for similar products and services (except for research subject to Rule 5141.02), or any purchase of or arrangement to purchase securities from the person or account at more than their fair market price in exchange for securities in the offering. For purposes of this Supplementary Material, "fair market price" refers generally to a price or range of prices at which a buyer and a seller, each unrelated to the other, would purchase the securities in the ordinary course of business in transactions that are of similar size and similar characteristics and are independent of any other transaction.
- <u>.02</u> Research. Nothing in this Rule shall prevent a member or person associated with a member that participates in a selling syndicate or selling group, or a member that acts as the single underwriter, from selling securities in the offering to a person or account to which it has provided or will provide research, provided the person or account pays the stated public offering price for the securities and the research is provided pursuant to the

investment discretionary services are not research for purposes of this Supplementary

Material. Any product or service provided by a member or person associated with a

member that does not qualify as research under this Supplementary Material must not

confer a reduced price as set forth in Rule 5141.01.

- _03 Affiliated Persons. Transactions between a member of a selling syndicate or selling group, or between a member that acts as the single underwriter, and an affiliated person that are part of the normal and ordinary course of business and are unrelated to the sale or purchase of securities in a fixed price offering shall not be deemed to confer a reduced price under this Rule.
- .04 Fixed Price Offering. The term "fixed price offering" means the offering of securities at a stated public offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, whether or not registered under the Securities Act, except that the term does not include offerings of "exempted securities" or "municipal securities" as those terms are defined in Sections 3(a)(12) and 3(a)(29), respectively, of the Exchange Act or offerings of redeemable securities of investment companies registered pursuant to the Investment Company Act which are offered at prices determined by the net asset value of the securities.
- .05 Asset-Based Fees. A member that is an investment adviser may exempt securities that are purchased as part of a fixed price offering from the calculation of annual or periodic asset-based fees that such member charges to a customer, provided such exemption is part of the member's normal and ordinary course of business with the customer and is not in connection with an offering.

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Text of NASD Rules to Remain in the Transitional Rulebook

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0100. GENERAL PROVISIONS

0120. Definitions

When used in these Rules, unless the context otherwise requires:

(a) through (g) No Change.

(h) Reserved. ["Fixed Price Offering"]

[The term "fixed price offering" means the offering of securities at a stated public offering price or prices, all or part of which securities are publicly offered in the United States or any territory thereof, whether or not registered under the Securities Act of 1933, except that the term does not include offerings of "exempted securities" or "municipal securities" as those terms are defined in Sections 3(a)(12) and 3(a)(29), respectively, of the Act or offerings of redeemable securities of investment companies registered pursuant to the Investment Company Act of 1940 which are offered at prices determined by the net asset value of the securities.]

(i) through (q) No Change.

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Text of NASD Rules to be Deleted in Their Entirety from the Transitional Rulebook

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[2730. Securities Taken in Trade]

Entire text deleted.

[IM-2730. Safe Harbor and Presumption of Compliance]

Entire text deleted.

[2740. Selling Concessions, Discounts and Other Allowances]

Entire text deleted.

[IM-2740. Services in Distribution]

Entire text deleted.

[2750. Transactions with Related Persons]

Entire text deleted.

[IM-2750. Transactions with Related Persons]

Entire text deleted.

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