Requirec	d fields	are shown with yellov	v backgrounds and a	sterisks.			OMB Number: 3235-0045 Estimated average burden hours per response
				EXCHANGE C GTON, D.C. 20 Form 19b-4	)549	File No. ndment No. (req. for	* SR - 2013 - * 027 Amendments *)
Filing by Financial Industry Regulatory Authority Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934							
Initial <sup>•</sup>	*	Amendment *	Withdrawal	Section 19(b	)(2) * Secti	on 19(b)(3)(A) * Rule	Section 19(b)(3)(B) *
Pilot		nsion of Time Period ommission Action *	Date Expires *       Image: 19b-4(f)(1)       Image: 19b-4(f)(4)         Image: 19b-4(f)(2)       Image: 19b-4(f)(5)         Image: 19b-4(f)(3)       Image: 19b-4(f)(6)				
Notice of proposed change pursuant to the Payment, Clear         Section 806(e)(1)       Section 806(e)(2)         Image: Clear and the payment of the pay				to the Securitie		to the Securities Ex Section 3C(b)	
Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document							
Description Provide a brief description of the action (limit 250 characters, required when Initial is checked *). Proposed Rule Change Relating to Amendments to FINRA Rules 2360 and 4210 in connection with OCC Cleared Over -the-Counter Options							
Contact Information Provide the name, telephone number, and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the action.							
First N	Name *	Kathryn		Last Name *	Moore		
Title *	Title * Associate General Counsel						
E-mail *		kathryn.moore@finra.org					
Telepł	hone *	(202) 974-2974	Fax (202) 728-826	54			
Signature Pursuant to the requirements of the Securities Exchange Act of 1934, has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized.							
(Title *)							
Date	06/28/	2013			esident and Direc	tor of Capital Marke	ts
Ву	Stepha	anie Dumont	Policy				
(Name *) NOTE: Clicking the button at right will digitally sign and lock this form. A digital signature is as legally binding as a physical signature, and once signed, this form cannot be changed.							

OMB APPROVAL

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549						
For complete Form 19b-4 instructions please refer to the EFFS website.						
Form 19b-4 Information *       Add     Remove       View	The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.					
Exhibit 1 - Notice of Proposed Rule Change * Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)					
Exhibit 1A- Notice of Proposed Rule Change, Security-Based Swap Submission, or Advance Notice by Clearing Agencies Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change, security-based swap submission, or advance notice being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)					
Exhibit 2 - Notices, Written Comments, Transcripts, Other Communications         Add       Remove       View         Exhibit Sent As Paper Document	Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.					
Add       Remove       View         Exhibit Sent As Paper Document	Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.					
Exhibit 4 - Marked CopiesAddRemoveView	The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.					
Add     Remove     View	The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part of the proposed rule change.					
Partial Amendment Add Remove View	If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.					

# 1. <u>Text of the Proposed Rule Change</u>

(a) Pursuant to the provisions of Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act"),<sup>1</sup> Financial Industry Regulatory Authority, Inc. ("FINRA") is filing with the Securities and Exchange Commission ("SEC" or "Commission") a proposed rule change to amend: (1) FINRA Rule 2360 (Options) to treat over-the-counter ("OTC") options cleared by The Options Clearing Corporation ("OCC") as conventional options for purposes of the rule; and (2) FINRA Rule 4210 (Margin Requirements) to treat OTC options cleared by the OCC as listed options with respect to applicable margin requirements.

The text of the proposed rule change is attached as Exhibit 5.

- (b) Not applicable.
- (c) Not applicable.

# 2. <u>Procedures of the Self-Regulatory Organization</u>

At its meeting on April 19, 2012, the FINRA Board of Governors authorized the filing of the proposed rule change with the SEC. No other action by FINRA is necessary for the filing of the proposed rule change.

FINRA will announce the effective date of the proposed rule change in a

Regulatory Notice, which will be no later than 90 days following Commission approval.

# 3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

(a) Purpose

FINRA proposes amendments to its rules on options and margin requirements to address new rules established by The Options Clearing Corporation ("OCC") to clear and

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 78s(b)(1).

guarantee OTC options on the S&P 500 index.<sup>2</sup> Given the expansion of the OCC's business to include clearing and guaranteeing certain OTC options, FINRA is proposing amendments to FINRA Rule 2360 (Options) and FINRA Rule 4210 (Margin Requirements), as discussed below, to provide for the proper application of existing rules to OTC options cleared by the OCC.

## Amendments to Rule 2360

FINRA Rule 2360 generally classifies options as either standardized or conventional. A standardized equity option is "any equity options contract issued, or subject to issuance, by The [OCC] that is not a FLEX Equity Option."<sup>3</sup> A conventional option is "any option contract not issued, or subject to issuance, by The [OCC]."<sup>4</sup> Historically, all standardized options have been traded on an exchange, and all conventional options have been traded OTC. In addition, FINRA Rule 2360 recognizes FLEX Equity Options, which are options contracts "issued, or subject to issuance, by The [OCC] whereby the parties to the transaction have the ability to negotiate the terms of the contract consistent with the rules of the exchange on which the options contract is traded."<sup>5</sup> The OCC's proposal to clear and guarantee OTC options on the S&P 500 index (and

See Securities Exchange Act Release No. 68434 (December 14, 2012), 77 FR 75243 (December 19, 2012) (Order Approving Proposed Rule Change, as Modified by Amendment No. 1 Thereto, and Notice of No Objection to Advance Notice, Modified by Amendment No. 1 Thereto, Relating to the Clearance and Settlement of Over-the-Counter Options; File No. SR-OCC-2012-14). The OCC has not yet implemented clearing of OTC options on the S&P 500 index.

<sup>&</sup>lt;sup>3</sup> <u>See FINRA Rule 2360(a)(31).</u> <u>See also FINRA Rule 2360(a)(32) for the definition of standardized index option.</u>

<sup>&</sup>lt;sup>4</sup> <u>See FINRA Rule 2360(a)(9).</u> <u>See also FINRA Rule 2360(a)(8) for the definition of conventional index option.</u>

<sup>&</sup>lt;sup>5</sup> See FINRA Rule 2360(a)(16).

thereby become the issuer of such options) raises interpretive issues under FINRA Rule 2360. For the reasons discussed more fully below, FINRA proposes to amend FINRA Rule 2360 to treat OCC cleared OTC options as conventional options for purposes of the rule.

#### Background

FINRA Rule 2360 was adopted to address the specific risks that pertain to trading in options and implement provisions of the federal securities laws and SEC rules. The rule includes, among other things, provisions requiring specific disclosure documents, additional diligence in approving the opening of accounts, and specific requirements for confirmations, account statements, suitability, supervision, recordkeeping and reporting. The rule also contains provisions imposing limits on the size of an options position and on the number of contracts that can be exercised during a fixed period. The rule generally treats the categories of options (i.e., standardized, conventional or FLEX Equity options) the same, except in the case of position limits,<sup>6</sup> reporting, and the delivery of disclosure documents.

### Position Limits

Position limits are intended to prevent the establishment of options positions that can be used or might create incentives to manipulate or disrupt the underlying market so as to benefit the options position. They are designed to minimize the potential for

<sup>&</sup>lt;sup>6</sup> FINRA Rule 2360(b)(4) specifies exercise limits through incorporating by reference options position limits under the rule; the provision does not further differentiate by category of option. Accordingly, the treatment of an option with respect to its position limit is the same with respect to exercise limits. For example, if an option (regardless of category – standardized, conventional or FLEX Equity Option) is subject to a 25,000 contract position limit, then a member may not exercise within five consecutive business days more than 25,000 contracts.

mini-manipulation and for corners or squeezes of the underlying market.<sup>7</sup> In addition, position limits serve to reduce the possibility for disruption of the options market itself, especially in illiquid options classes.<sup>8</sup>

With respect to conventional and standardized equity options, FINRA Rule 2360(b)(3)(A) imposes a position limit on the number of options contracts in each class on the same side of the market (i.e., aggregating long calls and short puts, or long puts and short calls) that can be held or written by a member, a person associated with a member, a customer or a group of customers acting in concert. In general, position limits for standardized equity options are determined according to a five-tiered system in which more actively traded stocks with larger public floats are subject to higher position limits.<sup>9</sup> FINRA Rule 2360 does not specifically govern how a particular equity option falls within one of the tiers. Rather, the position-limit provision provides that the position limit established by the rules of an options exchange for a particular equity option is the applicable position limit for purposes of FINRA Rule 2360.

Note 16 defined mini manipulation as an attempt to influence, over a relatively small range, the price movement in a stock to benefit a previously established derivatives position.

<sup>8</sup> <u>See note 7.</u>

 <sup>&</sup>lt;sup>7</sup> See Securities Exchange Act Release No. 40087 (June 12, 1998), 63 FR 33746, 33748 (June 19, 1998) (Order Granting Approval and Notice of Filing and Order Granting Accelerated Approval to Amendment No.1 and Amendment No. 2 to Proposed Rule Change Relating to an Amendment to the NASD's Options Position Limit Rule File No. SR-NASD-98-23).

<sup>&</sup>lt;sup>9</sup> However, the position limits for standardized and conventional options overlying specified exchange-traded funds are established in FINRA Rule 2360, Supplemental Material .03.

In general, position limits for conventional equity options are the same as the limits for the applicable standardized equity options.<sup>10</sup> In instances where an equity security is not subject to a standardized option, the applicable position limit for the conventional option is the lowest tier (25,000 contracts) unless the security is in an index designated by FINRA that meets the volume and float criteria specified by FINRA<sup>11</sup> or the member can otherwise demonstrate to FINRA's Market Regulation Department that the underlying security meets the standards for a higher position limit.<sup>12</sup> Conventional index options are not subject to position limits<sup>13</sup> while standardized index options are subject to the position limit as specified on the exchange on which the option trades.<sup>14</sup> Position limits for FLEX Equity Options are governed by the rules of the exchange on which such options trade as specified in FINRA Rule 2360(b)(2).

The position limits for standardized equity options and conventional equity options are calculated separately. Standardized equity options contracts of the put class and call

<sup>14</sup> See FINRA Rule 2360(b)(3)(B).

<sup>&</sup>lt;sup>10</sup> <u>See FINRA Rule 2360(b)(3)(A)(vii) for the available equity option hedge</u> exemptions. For specified hedge strategies (for example, conversions and reverse conversions), standardized options are exempt from position limits. However, if one of the options components in the hedge strategy consists of a conventional option, the position limit is five times that of the established position limit. For the same specified hedge strategies (for example, conversions and reverse conversions), conventional options are subject to a position limit five times that of the established limits.

See e.g., Notice to Members 07-03 (January 2007), which provides that the FTSE All-World Index Series is a designated index for this purpose and <u>Regulatory</u> <u>Notice</u> 13-20 (May 2013), which provides that, effective June 27, 2013, the NASDAQ Global Large Mid Cap Index is an additional designated index for this purpose.

<sup>&</sup>lt;sup>12</sup> See FINRA Rule 2360(b)(3)(A)(viii)b.

<sup>&</sup>lt;sup>13</sup> <u>See Notice to Members</u> 94-46 (June 1994).

class on the same side of the market overlying the same security are not aggregated<sup>15</sup> with the conventional equity options contracts or FLEX Equity Options contracts overlying the same security on the same side of the market.<sup>16</sup>

In considering the proper categorization for OCC cleared OTC options for position limit purposes, FINRA notes that it previously determined that FLEX Equity Options were economically equivalent to conventional options because they are non-uniform and individually negotiated.<sup>17</sup> FINRA believes that OCC cleared OTC options are similar to FLEX Equity Options in that they are cleared by the OCC, are non-uniform and give investors the ability to designate certain terms of the option. Unlike FLEX Equity Options, OCC cleared OTC options are not traded on an exchange, which FINRA believes makes such options even more analogous to conventional options (also not traded on an exchange). FINRA also notes, as discussed below, that the counterparties to OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risk of options trading. FINRA believes it is appropriate to treat OCC cleared OTC options as conventional options for position limit purposes to ensure that any OCC cleared OTC option would be subject to appropriate position limits, consistent with other OTC options. At this time, the OCC has only been approved by the SEC to clear OTC options on the S&P 500 index. Options on

<sup>&</sup>lt;sup>15</sup> <u>See FINRA Rule 2360(b)(3)(A)(viii)a.</u> FINRA Rule 2360 does not address aggregation of index options because, as noted above, conventional index options are not subject to position limits.

<sup>&</sup>lt;sup>16</sup> The SEC approved disaggregating conventional equity options from standardized equity options and FLEX Equity Options to allow market participants in the OTC options market to compete effectively with the participants using standardized options or with entities not subject to position limit rules. <u>See</u> note 7 at 33748.

<sup>&</sup>lt;sup>17</sup> <u>See</u> note 7 at 33747.

S&P 500 index, whether standardized or conventional are not subject to a position limit.<sup>18</sup>

The proposed rule change is intended to cover any OCC cleared OTC option.<sup>19</sup>

Accordingly, an OCC cleared OTC option on an equity security would be subject to the

position limit of the greater of: (1) 25,000 contracts or (2) any standardized equity options

position limit for which the underlying security qualifies,<sup>20</sup> and would not be aggregated

with any standardized option counterpart. An OCC cleared OTC option on an index

would not be subject to position limits, consistent with conventional index options.

## **Reporting**

FINRA Rule 2360(b)(5) outlines members' options position reporting

requirements. FINRA's Market Regulation staff uses the options position information

reported to FINRA as part of its ongoing market surveillance operations and this

<sup>&</sup>lt;sup>18</sup> See CBOE Rule 24.4. See also Securities Exchange Act Release No. 40969 (January 22, 1999), 64 FR 4911 (February 1, 1999)(Order Granting Approval to Proposed Rule Change and Notice of Filing and Order Granting Accelerated Approval to Amendment Nos. 1, 2 and 3 Relating to An Elimination of Position and Exercise Limits for Certain Broad Based Index Options File No. SR-CBOE-98-23) and Securities Exchange Act Release No. 44994 (October 26, 2001), 66 FR 55722 (November 2, 2001) (Order Approving Proposed Rule Change by the Chicago Board Options Exchange, Incorporated Relating to Permanent Approval of the Pilot Program To Eliminate Position and Exercise Limits for OEX, SPX, and DJX Index Options and Flex Options on These Indexes File No. SR-CBOE-2001-22).

<sup>&</sup>lt;sup>19</sup> In this regard, FINRA notes that the definition of "options contract" in FINRA Rule 2360(a)(22) provides that "[i]f a stock option is granted covering some other number of shares, then for purposes of paragraphs (b)(3) through (12), it shall be deemed to constitute as many option contracts as that other number of shares divided by 100 (e.g., an option to buy or sell five hundred shares of common stock shall be considered as five option contracts)."

As noted above, if the equity security is not subject to a standardized option, the applicable position limit is 25,000 contracts unless the security is in an index designated by FINRA that meets the volume and float criteria specified by FINRA or the member can demonstrate to FINRA that the underlying security meets the standards for a higher position limit.

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information supports FINRA's monitoring efforts for any market manipulation or disruption related to the accumulation or disposition of large options positions. It also enables FINRA to identify large positions held or written by a member that could pose a financial risk to the member or its clearing firm. Currently, firms satisfy the reporting obligation by reporting positions to the Large Options Position Reporting ("LOPR") system that is operated by the OCC. This system allows firms to submit their LOPR files to OCC to maintain compliance with FINRA Rule 2360(b)(5) and the corresponding exchanges' rules. FINRA receives the LOPR reports on a daily basis.

FINRA Rule 2360(b)(5)(A)(i)a. requires that members report to FINRA with respect to each account that has established an aggregate position of 200 or more conventional option contacts (whether long or short) of the put class and the call class on the same side of the market covering the same underlying security or index, provided, that such reporting with respect to positions in conventional index options shall apply only to an option that is based on an index that underlies, or is substantially similar to an index that underlies, a standardized index option.<sup>21</sup> In addition, FINRA Rule 2360(b)(5)(A)(i)b. has a similar reporting requirement with respect to standardized options, but the requirement to report standardized options positions to FINRA only applies to members that are not members of the options exchange on which the standardized options are listed and traded. Because there is not a comparable exchange regulatory regime that applies to members trading OCC cleared OTC options as exists with standardized options, FINRA believes that it is appropriate and straightforward to categorize these options as conventional

<sup>&</sup>lt;sup>21</sup> FINRA's reporting requirements do not currently apply to FLEX Equity Options; however, the LOPR reports contain members' FLEX Equity Options position reports.

options such that all members must report positions of 200 or more contracts on the same side of the market covering the same underlying security or index to FINRA as is the case for all conventional options.

## **Disclosure Documents**

FINRA Rule 2360(b)(11)(A)(i) requires members to deliver to customers the Characteristics and Risks of Standardized Options, which is also known as the Options Disclosure Document ("ODD"), if the customer engages in transactions in options issued by the OCC (as noted above such options have historically been traded on an exchange). This provision implements Rule 9b-1 under the Act, which applies only to standardized options and further defines standardized options to include options that trade on an exchange.<sup>22</sup> Accordingly, standardized options and FLEX Equity Options are described in the ODD and if a customer engages in transactions in such options, a member is subject to the requirement to deliver the ODD. In contrast, the ODD does not address conventional options (historically OTC options), and members are not required to deliver the ODD with respect to transactions in such options. FINRA believes it is consistent to treat transactions in OCC cleared OTC options, which are similarly not addressed in the ODD, the same as transactions in conventional options, and not subject members to the requirement to deliver the ODD for such transactions. FINRA also believes that the ODD delivery requirement is not necessary because the OCC requires that the counterparties to

<sup>&</sup>lt;sup>22</sup> Rule 9b-1(a)(4) under the Act defines a "standardized option" as "options contracts trading on a national securities exchange, an automated quotation system of a registered securities association, or a foreign securities exchange which relate to options classes the terms of which are limited to specific expiration dates and exercise prices, or such other securities as the Commission may, by order, designate." The SEC has not designated OCC cleared OTC options as standardized options under Rule 9b-1 under the Act.

OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risks of OTC options.<sup>23</sup>

In addition, FINRA Rule 2360(b)(11)(A)(ii) requires members to deliver to customers that are approved to write uncovered short option transactions the Special Statement for Uncovered Option Writers (the "Special Written Statement") that describes the risk related to writing uncovered short options. Similar to the ODD delivery requirements, the requirement to deliver the Special Written Statement applies with respect to transactions in options issued by the OCC (listed options). Accordingly, FINRA believes it is consistent to treat transactions in OCC cleared OTC options with transactions in conventional options, and not require members to deliver the Special Written Statement delivery requirement is unnecessary in light of the OCC requirement that the counterparties to OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risks of writing uncovered short options.<sup>24</sup>

### Proposal

As noted above, FINRA Rule 2360 generally treats the categories of options the same, except in the case of position limits, reporting, and the delivery of disclosure documents. FINRA believes that in these enumerated areas it is appropriate to treat OCC cleared OTC options as conventional options for the reasons discussed above. FINRA believes that OCC cleared OTC options should otherwise be subject to the same sales

<sup>&</sup>lt;sup>23</sup> <u>See note 2 and proposed Section 6(f), Article XVII of the OCC By-Laws.</u>

<sup>&</sup>lt;sup>24</sup> <u>See note 2 and proposed Section 6(f), Article XVII of the OCC By-Laws.</u>

practice and other requirements that apply to transactions in any category of options (including, among other requirements, suitability, approval of account opening and supervision). FINRA proposes a series of definition changes to explain this treatment. Specifically, FINRA proposes to define an "OCC Cleared OTC Option" as "any put, call, straddle or other option or privilege that meets the definition of an 'option' under Rule 2360(a)(21) and is cleared by The Options Clearing Corporation, is entered into other than on or through the facilities of a national securities exchange, and is entered into exclusively by persons who are 'eligible contract participants' as defined in the Exchange Act."<sup>25</sup> In addition, FINRA proposes to clarify that the definitions of "conventional option" and "conventional index option" would include "OCC Cleared OTC Options" in amended FINRA Rule 2360(a)(8) and (a)(9), respectively. FINRA would further amend the definitions of "standardized equity option," "standardized index option" and "FLEX Equity Option" in FINRA re-numbered Rule 2360(a)(32), (a)(33) and (a)(16), respectively, to specifically exclude OCC Cleared OTC Options. Finally, FINRA proposes minor amendments to the definition of "expiration date" in Rule 2360(a)(14) to reflect that the expiration date of OCC Cleared OTC Options may be customized by the parties to the trade in accordance with the rules of the OCC, and not fixed by the OCC's rules.<sup>26</sup>

<sup>&</sup>lt;sup>25</sup> The definition reflects the OCC proposed rule requirement that counterparties to OCC Cleared OTC Options must be "eligible contract participants" as defined in the Act. <u>See</u> note 2 and proposed Section 6(f), Article XVII of the OCC By-Laws.

FINRA notes that the expiration date of FLEX Equity Options also may be customized and accordingly the proposed rule change also clarifies this definition for purposes of FLEX Equity Options.

FINRA also proposes minor amendments to paragraphs (b)(11)(A)(i) and (ii) and paragraph (b)(16) of FINRA Rule 2360 to provide, as noted above, that the ODD and Special Written Statement are not required to be delivered by members effecting a transaction in OCC Cleared OTC Options. As noted above, the OCC Cleared OTC Options would otherwise be subject to the same sales practice and other requirements that apply to transactions in conventional options (including, among other requirements, suitability, approval of account opening and supervision). In addition, the proposed rule change would make technical, non-substantive changes to FINRA Rule 2360(b)(11)(A) to reflect FINRA Manual style convention.

## Amendments to FINRA Rule 4210

For purposes of margin treatment, FINRA proposes to treat OCC Cleared OTC Options as it treats other cleared and guaranteed options, which to date have always been listed options,<sup>27</sup> in light of the clearing and guaranteeing functions performed by the OCC. FINRA Rule 4210(f)(2) and FINRA Rule 4210(g) sets forth the strategy-based margin and portfolio margin requirements for transactions in options. In general, the margin requirement for options listed on an exchange (and cleared and guaranteed by the OCC) is lower than the margin requirement for OTC options<sup>28</sup> (not cleared or guaranteed by the OCC). The reasons underlying the more favorable margin treatment for listed (and OCC cleared and guaranteed) options apply with equal force to OCC Cleared OTC Options. The clearing and guaranteeing functions performed by the OCC reduce the counterparty

<sup>&</sup>lt;sup>27</sup> <u>See FINRA Rule 4210(f)(2)(A)(xxiv) and FINRA Rule 4210(g)(2)(A) for the definition of "listed" and "listed option," respectively.</u>

 $<sup>\</sup>frac{28}{\text{See}}$  FINRA Rule 4210(f)(2)(A)(xxvii) for the definition of "OTC" and FINRA Rule 4210(g)(2)(H) for "unlisted derivative."

credit risk of the otherwise OTC nature of these options, likening them to the same level of risk as listed options.

The proposed beneficial margin treatment for OCC cleared OTC option may only be applied by a member after the OTC option has been accepted for clearing and guaranteed by the OCC. FINRA understands that the OCC's proposal provides that the trade data for an OTC option trade would be submitted to an approved OCC vendor that would process the trade and submit it as a confirmed trade to OCC for clearing. The OCC would then confirm if the OTC option trade meets OCC's validation requirements and will notify the vendor, which will notify the submitting parties.<sup>29</sup> The OCC proposal also provides that parties may submit trades for clearance that were entered into bilaterally at any time in the past, provided that the eligibility for clearance will be determined as of the date the trade is submitted to OCC for clearance.<sup>30</sup> Upon confirmation from the OCC

<sup>&</sup>lt;sup>29</sup> FINRA further understands that, if the option trade is rejected for clearing, the option would remain subject to any applicable agreement between the original parties to the transaction, which may provide that (1) such rejected transaction shall remain a bilateral transaction between the parties subject to such agreement or other documentation as the parties have entered into for that purpose or (2) may be terminated. <u>See</u> note 2 and proposed interpretation .02 of Section 6, Article VII of the OCC By-Laws. If the OTC option was rejected for clearing, but the option contract was not terminated by the parties and remained an OTC option contract, the member would be required to apply the applicable OTC option margin requirements, not the listed option margin requirements.

<sup>&</sup>lt;sup>30</sup> <u>See</u> note 2. OCC's license agreement with S&P imposes certain minimum requirements relating to time remaining to expiration of the OTC option, as detailed in proposed Interpretation and Policy .01 of Section 6, Article XVII of the OCC By-Laws. <u>See also</u> proposed Section 5, Article VI of the OCC By-Laws specifying that the OCC will not accept certain trades for clearance that were entered into bilaterally at any time in the past if such a trade is received after 4:00 P.M Central Time on the business day that is four business days prior to the expiration date of such option.

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vendor that the OTC option has been accepted for clearance and guaranteed by the OCC, the member may apply the applicable listed option margin requirements.

Accordingly, FINRA proposes to amend the definition of "listed" in FINRA Rule 4210(f)(2)(A)(xxiv) to provide that a listed option means an option that is traded on a national securities exchange or issued and guaranteed by a registered clearing agency and shall include an OCC Cleared OTC Option as defined in FINRA Rule 2360. FINRA proposes to amend the definition of "OTC" in FINRA Rule 4210(f)(2)(A)(xxvii) to provide that OTC options shall not include an OCC Cleared OTC Option as defined in FINRA Rule 2360. FINRA proposes conforming amendments to FINRA Rule 4210(g)(2)(A) regarding portfolio margin requirements to provide that a "listed option" means an option that is traded on a national securities exchange or issued and guaranteed by a registered clearing agency and shall include an OCC Cleared OTC Option as defined in FINRA Rule 2360. Finally, FINRA Rule 4210(g)(2)(H) would be amended to clarify that an "unlisted derivative" would include among other things, an index-based option that is neither traded on a national securities exchange nor issued or guaranteed by a registered clearing agency and shall not include an OCC Cleared OTC Option as defined in FINRA Rule 2360.

FINRA requests comment on the proposed rule change. Among other matters that commenters may wish to address, FINRA is particularly interested in the following question: do commenters believe that different or amended margin provisions, including higher requirements, would be superior to those set forth in the proposed rule change? As noted in Item 2 of this filing, FINRA will announce the effective date of the proposed rule change in a <u>Regulatory Notice</u>, which will be no later than 90 days following Commission approval.

(b) Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,<sup>31</sup> which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest. FINRA believes that the proposed rule change fosters innovation in the market by accommodating a new product in OCC Cleared OTC Options while balancing the need to protect investors and the public interest by regulating such product in a rational regulatory framework. FINRA believes that treating OCC Cleared OTC Options as conventional options ensures that OCC Cleared OTC Options are subject to position and exercise limits and reporting consistent with the treatment of OTC options generally. FINRA believes requiring OCC Cleared OTC Options to be subject to position limits is consistent with Act and the purpose of position limits generally: to prevent the establishment of options positions that can be used or might create incentives to manipulate or disrupt the underlying market so as to benefit the options position; to minimize the potential for mini-manipulation and for corners or squeezes of the underlying market; and to reduce the possibility for disruption of the options market itself, especially in illiquid options classes. FINRA believes that it is consistent to treat transactions in OCC cleared OTC options as conventional options and not require delivery of the ODD or the Special

<sup>31</sup> 15 U.S.C. 78<u>0</u>-3(b)(6).

Written Statement because the options are not addressed in the ODD, and because counterparties to such OCC cleared OTC options are "eligible contract participants" as defined in the Act and are more sophisticated investors likely to be aware of the risks of options trading. OCC Cleared OTC options will also be subject to the same options sales practice and other requirements (such as account opening procedures and standards for supervision and suitability) as are all categories of options. For purposes of margin treatment, FINRA believes that the clearing and guaranteeing functions performed by the OCC support a determination to treat OCC cleared OTC options as the margin rule treats other cleared and guaranteed options, which to date have always been listed options. The clearing and guaranteeing functions performed by the OCC greatly reduce the counterparty credit risk of the otherwise OTC nature of these options, likening them to the same level of risk as listed options.

In addition, FINRA believes the proposed rule change facilitates OCC's ability to clear OTC options subject to the same basic rules, procedures and risk management practices that have been used by OCC in clearing transactions in listed options. The clearance and settlement of OTC options by the OCC is consistent with OCC's obligations with respect to the prompt and accurate clearance and settlement of securities transactions and the protection of securities investors and the public interest.

## 4. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act. FINRA does not anticipate that the proposed rule change would impose any additional costs on members that trade OCC Cleared OTC Options. FINRA believes that the proposed rule change fosters innovation in the market by accommodating a new product in OCC Cleared OTC Options while balancing the need to protect investors and the public interest by regulating such product in a rational regulatory framework. FINRA believes that treating OCC Cleared OTC Options as conventional options ensures clarity and consistency in that OCC Cleared OTC Options are subject to position and exercise limits and reporting as well as other sales practice and other requirements on par with the treatment of OTC options generally. FINRA believes that the clearing and guaranteeing function provided by OCC benefits members by reducing the counterparty credit risk of the otherwise OTC nature of these options and the proposed rule change reflects such reduction in risk by permitting members to margin these options consistent with the margin requirements for listed options.

## 5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

## 6. Extension of Time Period for Commission Action

FINRA does not consent at this time to an extension of the time period for

Commission action specified in Section 19(b)(2) of the Act.<sup>32</sup>

# 7. <u>Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for</u> <u>Accelerated Effectiveness Pursuant to Section 19(b)(2)</u>

Not applicable.

<sup>&</sup>lt;sup>32</sup> 15 U.S.C. 78s(b)(2).

# 8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory</u> <u>Organization or of the Commission</u>

FINRA believes the proposed rule change is necessary to provide for the proper

application of FINRA Rules 2360 and 4210 in light of the OCC's proposal to clear and

guarantee OTC options on the S&P 500 index in File No. SR-OCC-2012-14.33

# 9. <u>Security-Based Swap Submissions Filed Pursuant to Section 3C of the Act</u>

Not applicable.

# 10. <u>Advance Notices Filed Pursuant to Section 806(e) of the Payment, Clearing</u> and Settlement Supervision Act

Not applicable.

# 11. <u>Exhibits</u>

Exhibit 1. Completed notice of proposed rule change for publication in the

# Federal Register.

Exhibit 5. Text of proposed rule change.

# EXHIBIT 1

# SECURITIES AND EXCHANGE COMMISSION (Release No. 34- ; File No. SR-FINRA-2013-027)

Self-Regulatory Organizations; Financial Industry Regulatory Authority, Inc.; Notice of Filing of a Proposed Rule Change Relating to Amendments to FINRA Rules 2360 and 4210 in connection with OCC Cleared Over-the-Counter Options

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")<sup>1</sup> and Rule 19b-4 thereunder,<sup>2</sup> notice is hereby given that on , Financial Industry Regulatory Authority, Inc. ("FINRA") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III below, which Items have been prepared by FINRA. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

# I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the</u> <u>Proposed Rule Change</u>

FINRA is proposing to amend: (1) FINRA Rule 2360 (Options) to treat over-thecounter ("OTC") options cleared by The Options Clearing Corporation ("OCC") as conventional options for purposes of the rule; and (2) FINRA Rule 4210 (Margin Requirements) to treat OTC options cleared by the OCC as listed options with respect to applicable margin requirements.

<sup>&</sup>lt;sup>1</sup> 15 U.S.C. 78s(b)(1).

<sup>&</sup>lt;sup>2</sup> 17 CFR 240.19b-4.

The text of the proposed rule change is available on FINRA's website at <u>http://www.finra.org</u>, at the principal office of FINRA and at the Commission's Public Reference Room.

# II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, FINRA included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. FINRA has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

# A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

1. Purpose

FINRA proposes amendments to its rules on options and margin requirements to address new rules established by The Options Clearing Corporation ("OCC") to clear and guarantee OTC options on the S&P 500 index.<sup>3</sup> Given the expansion of the OCC's business to include clearing and guaranteeing certain OTC options, FINRA is proposing amendments to FINRA Rule 2360 (Options) and FINRA Rule 4210 (Margin Requirements), as discussed below, to provide for the proper application of existing rules to OTC options cleared by the OCC.

See Securities Exchange Act Release No. 68434 (December 14, 2012), 77 FR 75243 (December 19, 2012) (Order Approving Proposed Rule Change, as Modified by Amendment No. 1 Thereto, and Notice of No Objection to Advance Notice, Modified by Amendment No. 1 Thereto, Relating to the Clearance and Settlement of Over-the-Counter Options; File No. SR-OCC-2012-14). The OCC has not yet implemented clearing of OTC options on the S&P 500 index.

### Amendments to Rule 2360

FINRA Rule 2360 generally classifies options as either standardized or conventional. A standardized equity option is "any equity options contract issued, or subject to issuance, by The [OCC] that is not a FLEX Equity Option."<sup>4</sup> A conventional option is "any option contract not issued, or subject to issuance, by The [OCC]."<sup>5</sup> Historically, all standardized options have been traded on an exchange, and all conventional options have been traded OTC. In addition, FINRA Rule 2360 recognizes FLEX Equity Options, which are options contracts "issued, or subject to issuance, by The [OCC] whereby the parties to the transaction have the ability to negotiate the terms of the contract consistent with the rules of the exchange on which the options contract is traded."<sup>6</sup> The OCC's proposal to clear and guarantee OTC options on the S&P 500 index (and thereby become the issuer of such options) raises interpretive issues under FINRA Rule 2360. For the reasons discussed more fully below, FINRA proposes to amend FINRA Rule 2360 to treat OCC cleared OTC options as conventional options for purposes of the rule.

## Background

FINRA Rule 2360 was adopted to address the specific risks that pertain to trading in options and implement provisions of the federal securities laws and SEC rules. The rule includes, among other things, provisions requiring specific disclosure documents,

<sup>&</sup>lt;sup>4</sup> <u>See FINRA Rule 2360(a)(31).</u> <u>See also FINRA Rule 2360(a)(32) for the definition of standardized index option.</u>

<sup>&</sup>lt;sup>5</sup> <u>See FINRA Rule 2360(a)(9).</u> <u>See also FINRA Rule 2360(a)(8)</u> for the definition of conventional index option.

<sup>&</sup>lt;sup>6</sup> See FINRA Rule 2360(a)(16).

additional diligence in approving the opening of accounts, and specific requirements for confirmations, account statements, suitability, supervision, recordkeeping and reporting. The rule also contains provisions imposing limits on the size of an options position and on the number of contracts that can be exercised during a fixed period. The rule generally treats the categories of options (i.e., standardized, conventional or FLEX Equity options) the same, except in the case of position limits,<sup>7</sup> reporting, and the delivery of disclosure documents.

## Position Limits

Position limits are intended to prevent the establishment of options positions that can be used or might create incentives to manipulate or disrupt the underlying market so as to benefit the options position. They are designed to minimize the potential for minimanipulation and for corners or squeezes of the underlying market.<sup>8</sup> In addition, position

Note 16 defined mini manipulation as an attempt to influence, over a relatively small range, the price movement in a stock to benefit a previously established derivatives position.

FINRA Rule 2360(b)(4) specifies exercise limits through incorporating by reference options position limits under the rule; the provision does not further differentiate by category of option. Accordingly, the treatment of an option with respect to its position limit is the same with respect to exercise limits. For example, if an option (regardless of category – standardized, conventional or FLEX Equity Option) is subject to a 25,000 contract position limit, then a member may not exercise within five consecutive business days more than 25,000 contracts.

See Securities Exchange Act Release No. 40087 (June 12, 1998), 63 FR 33746, 33748 (June 19, 1998) (Order Granting Approval and Notice of Filing and Order Granting Accelerated Approval to Amendment No.1 and Amendment No. 2 to Proposed Rule Change Relating to an Amendment to the NASD's Options Position Limit Rule File No. SR-NASD-98-23).

limits serve to reduce the possibility for disruption of the options market itself, especially in illiquid options classes.<sup>9</sup>

With respect to conventional and standardized equity options, FINRA Rule 2360(b)(3)(A) imposes a position limit on the number of options contracts in each class on the same side of the market (i.e., aggregating long calls and short puts, or long puts and short calls) that can be held or written by a member, a person associated with a member, a customer or a group of customers acting in concert. In general, position limits for standardized equity options are determined according to a five-tiered system in which more actively traded stocks with larger public floats are subject to higher position limits.<sup>10</sup> FINRA Rule 2360 does not specifically govern how a particular equity option falls within one of the tiers. Rather, the position-limit provision provides that the position limit established by the rules of an options exchange for a particular equity option is the applicable position limit for purposes of FINRA Rule 2360.

In general, position limits for conventional equity options are the same as the limits for the applicable standardized equity options.<sup>11</sup> In instances where an equity security is not subject to a standardized option, the applicable position limit for the

<sup>&</sup>lt;sup>9</sup> <u>See note 8.</u>

<sup>&</sup>lt;sup>10</sup> However, the position limits for standardized and conventional options overlying specified exchange-traded funds are established in FINRA Rule 2360, Supplemental Material .03.

<sup>&</sup>lt;sup>11</sup> <u>See FINRA Rule 2360(b)(3)(A)(vii) for the available equity option hedge</u> exemptions. For specified hedge strategies (for example, conversions and reverse conversions), standardized options are exempt from position limits. However, if one of the options components in the hedge strategy consists of a conventional option, the position limit is five times that of the established position limit. For the same specified hedge strategies (for example, conversions and reverse conversions), conventional options are subject to a position limit five times that of the established limits.

conventional option is the lowest tier (25,000 contracts) unless the security is in an index designated by FINRA that meets the volume and float criteria specified by FINRA<sup>12</sup> or the member can otherwise demonstrate to FINRA's Market Regulation Department that the underlying security meets the standards for a higher position limit.<sup>13</sup> Conventional index options are not subject to position limits<sup>14</sup> while standardized index options are subject to the position limit as specified on the exchange on which the option trades.<sup>15</sup> Position limits for FLEX Equity Options are governed by the rules of the exchange on which such options trade as specified in FINRA Rule 2360(b)(2).

The position limits for standardized equity options and conventional equity options are calculated separately. Standardized equity options contracts of the put class and call class on the same side of the market overlying the same security are not aggregated<sup>16</sup> with the conventional equity options contracts or FLEX Equity Options contracts overlying the same security on the same side of the market.<sup>17</sup>

- <sup>13</sup> See FINRA Rule 2360(b)(3)(A)(viii)b.
- <sup>14</sup> See <u>Notice to Members</u> 94-46 (June 1994).
- <sup>15</sup> See FINRA Rule 2360(b)(3)(B).
- <sup>16</sup> <u>See FINRA Rule 2360(b)(3)(A)(viii)a.</u> FINRA Rule 2360 does not address aggregation of index options because, as noted above, conventional index options are not subject to position limits.

<sup>&</sup>lt;sup>12</sup> See e.g., Notice to Members 07-03 (January 2007), which provides that the FTSE All-World Index Series is a designated index for this purpose and <u>Regulatory</u> <u>Notice</u> 13-20 (May 2013), which provides that, effective June 27, 2013, the NASDAQ Global Large Mid Cap Index is an additional designated index for this purpose.

<sup>&</sup>lt;sup>17</sup> The SEC approved disaggregating conventional equity options from standardized equity options and FLEX Equity Options to allow market participants in the OTC options market to compete effectively with the participants using standardized options or with entities not subject to position limit rules. <u>See</u> note 8 at 33748.

In considering the proper categorization for OCC cleared OTC options for position limit purposes, FINRA notes that it previously determined that FLEX Equity Options were economically equivalent to conventional options because they are nonuniform and individually negotiated.<sup>18</sup> FINRA believes that OCC cleared OTC options are similar to FLEX Equity Options in that they are cleared by the OCC, are non-uniform and give investors the ability to designate certain terms of the option. Unlike FLEX Equity Options, OCC cleared OTC options are not traded on an exchange, which FINRA believes makes such options even more analogous to conventional options (also not traded on an exchange). FINRA also notes, as discussed below, that the counterparties to OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risk of options trading. FINRA believes it is appropriate to treat OCC cleared OTC options as conventional options for position limit purposes to ensure that any OCC cleared OTC option would be subject to appropriate position limits, consistent with other OTC options. At this time, the OCC has only been approved by the SEC to clear OTC options on the S&P 500 index. Options on S&P 500 index, whether standardized or conventional are not subject to a position limit.<sup>19</sup> The proposed rule change is intended to cover any OCC cleared

<sup>&</sup>lt;sup>18</sup> See note 8 at 33747.

<sup>&</sup>lt;sup>19</sup> See CBOE Rule 24.4. See also Securities Exchange Act Release No. 40969 (January 22, 1999), 64 FR 4911 (February 1, 1999)(Order Granting Approval to Proposed Rule Change and Notice of Filing and Order Granting Accelerated Approval to Amendment Nos. 1, 2 and 3 Relating to An Elimination of Position and Exercise Limits for Certain Broad Based Index Options File No. SR-CBOE-98-23) and Securities Exchange Act Release No. 44994 (October 26, 2001), 66 FR 55722 (November 2, 2001) (Order Approving Proposed Rule Change by the Chicago Board Options Exchange, Incorporated Relating to Permanent Approval of the Pilot Program To Eliminate Position and Exercise Limits for OEX, SPX, and DJX Index Options and Flex Options on These Indexes File No. SR-CBOE-2001-22).

OTC option.<sup>20</sup> Accordingly, an OCC cleared OTC option on an equity security would be subject to the position limit of the greater of: (1) 25,000 contracts or (2) any standardized equity options position limit for which the underlying security qualifies,<sup>21</sup> and would not be aggregated with any standardized option counterpart. An OCC cleared OTC option on an index would not be subject to position limits, consistent with conventional index options.

### Reporting

FINRA Rule 2360(b)(5) outlines members' options position reporting requirements. FINRA's Market Regulation staff uses the options position information reported to FINRA as part of its ongoing market surveillance operations and this information supports FINRA's monitoring efforts for any market manipulation or disruption related to the accumulation or disposition of large options positions. It also enables FINRA to identify large positions held or written by a member that could pose a financial risk to the member or its clearing firm. Currently, firms satisfy the reporting obligation by reporting positions to the Large Options Position Reporting ("LOPR") system that is operated by the OCC. This system allows firms to submit their LOPR files

<sup>&</sup>lt;sup>20</sup> In this regard, FINRA notes that the definition of "options contract" in FINRA Rule 2360(a)(22) provides that "[i]f a stock option is granted covering some other number of shares, then for purposes of paragraphs (b)(3) through (12), it shall be deemed to constitute as many option contracts as that other number of shares divided by 100 (e.g., an option to buy or sell five hundred shares of common stock shall be considered as five option contracts)."

As noted above, if the equity security is not subject to a standardized option, the applicable position limit is 25,000 contracts unless the security is in an index designated by FINRA that meets the volume and float criteria specified by FINRA or the member can demonstrate to FINRA that the underlying security meets the standards for a higher position limit.

to OCC to maintain compliance with FINRA Rule 2360(b)(5) and the corresponding exchanges' rules. FINRA receives the LOPR reports on a daily basis.

FINRA Rule 2360(b)(5)(A)(i)a. requires that members report to FINRA with respect to each account that has established an aggregate position of 200 or more conventional option contacts (whether long or short) of the put class and the call class on the same side of the market covering the same underlying security or index, provided, that such reporting with respect to positions in conventional index options shall apply only to an option that is based on an index that underlies, or is substantially similar to an index that underlies, a standardized index option.<sup>22</sup> In addition, FINRA Rule 2360(b)(5)(A)(i)b. has a similar reporting requirement with respect to standardized options, but the requirement to report standardized options positions to FINRA only applies to members that are not members of the options exchange on which the standardized options are listed and traded. Because there is not a comparable exchange regulatory regime that applies to members trading OCC cleared OTC options as exists with standardized options, FINRA believes that it is appropriate and straightforward to categorize these options as conventional options such that all members must report positions of 200 or more contracts on the same side of the market covering the same underlying security or index to FINRA as is the case for all conventional options.

## Disclosure Documents

FINRA Rule 2360(b)(11)(A)(i) requires members to deliver to customers the Characteristics and Risks of Standardized Options, which is also known as the Options

<sup>&</sup>lt;sup>22</sup> FINRA's reporting requirements do not currently apply to FLEX Equity Options; however, the LOPR reports contain members' FLEX Equity Options position reports.

Disclosure Document ("ODD"), if the customer engages in transactions in options issued by the OCC (as noted above such options have historically been traded on an exchange). This provision implements Rule 9b-1 under the Act, which applies only to standardized options and further defines standardized options to include options that trade on an exchange.<sup>23</sup> Accordingly, standardized options and FLEX Equity Options are described in the ODD and if a customer engages in transactions in such options, a member is subject to the requirement to deliver the ODD. In contrast, the ODD does not address conventional options (historically OTC options), and members are not required to deliver the ODD with respect to transactions in such options. FINRA believes it is consistent to treat transactions in OCC cleared OTC options, which are similarly not addressed in the ODD, the same as transactions in conventional options, and not subject members to the requirement to deliver the ODD for such transactions. FINRA also believes that the ODD delivery requirement is not necessary because the OCC requires that the counterparties to OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risks of OTC options.<sup>24</sup>

In addition, FINRA Rule 2360(b)(11)(A)(ii) requires members to deliver to customers that are approved to write uncovered short option transactions the Special

<sup>&</sup>lt;sup>23</sup> Rule 9b-1(a)(4) under the Act defines a "standardized option" as "options contracts trading on a national securities exchange, an automated quotation system of a registered securities association, or a foreign securities exchange which relate to options classes the terms of which are limited to specific expiration dates and exercise prices, or such other securities as the Commission may, by order, designate." The SEC has not designated OCC cleared OTC options as standardized options under Rule 9b-1 under the Act.

<sup>&</sup>lt;sup>24</sup> <u>See note 3 and proposed Section 6(f), Article XVII of the OCC By-Laws.</u>

Statement for Uncovered Option Writers (the "Special Written Statement") that describes the risk related to writing uncovered short options. Similar to the ODD delivery requirements, the requirement to deliver the Special Written Statement applies with respect to transactions in options issued by the OCC (listed options). Accordingly, FINRA believes it is consistent to treat transactions in OCC cleared OTC options with transactions in conventional options, and not require members to deliver the Special Written Statement for such transactions. FINRA believes that the Special Written Statement delivery requirement is unnecessary in light of the OCC requirement that the counterparties to OCC cleared OTC options must be "eligible contract participants" as defined in the Act and thus are more sophisticated investors likely to be aware of the risks of writing uncovered short options.<sup>25</sup>

#### **Proposal**

As noted above, FINRA Rule 2360 generally treats the categories of options the same, except in the case of position limits, reporting, and the delivery of disclosure documents. FINRA believes that in these enumerated areas it is appropriate to treat OCC cleared OTC options as conventional options for the reasons discussed above. FINRA believes that OCC cleared OTC options should otherwise be subject to the same sales practice and other requirements that apply to transactions in any category of options (including, among other requirements, suitability, approval of account opening and supervision). FINRA proposes a series of definition changes to explain this treatment. Specifically, FINRA proposes to define an "OCC Cleared OTC Option" as "any put, call, straddle or other option or privilege that meets the definition of an 'option' under Rule

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See note 3 and proposed Section 6(f), Article XVII of the OCC By-Laws.

2360(a)(21) and is cleared by The Options Clearing Corporation, is entered into other than on or through the facilities of a national securities exchange, and is entered into exclusively by persons who are 'eligible contract participants' as defined in the Exchange Act."<sup>26</sup> In addition, FINRA proposes to clarify that the definitions of "conventional option" and "conventional index option" would include "OCC Cleared OTC Options" in amended FINRA Rule 2360(a)(8) and (a)(9), respectively. FINRA would further amend the definitions of "standardized equity option," "standardized index option" and "FLEX Equity Option" in FINRA re-numbered Rule 2360(a)(32), (a)(33) and (a)(16), respectively, to specifically exclude OCC Cleared OTC Options. Finally, FINRA proposes minor amendments to the definition of "expiration date" in Rule 2360(a)(14) to reflect that the expiration date of OCC Cleared OTC Options may be customized by the parties to the trade in accordance with the rules of the OCC, and not fixed by the OCC's rules.<sup>27</sup>

FINRA also proposes minor amendments to paragraphs (b)(11)(A)(i) and (ii) and paragraph (b)(16) of FINRA Rule 2360 to provide, as noted above, that the ODD and Special Written Statement are not required to be delivered by members effecting a transaction in OCC Cleared OTC Options. As noted above, the OCC Cleared OTC Options would otherwise be subject to the same sales practice and other requirements that apply to transactions in conventional options (including, among other requirements,

<sup>&</sup>lt;sup>26</sup> The definition reflects the OCC proposed rule requirement that counterparties to OCC Cleared OTC Options must be "eligible contract participants" as defined in the Act. <u>See</u> note 3 and proposed Section 6(f), Article XVII of the OCC By-Laws.

<sup>&</sup>lt;sup>27</sup> FINRA notes that the expiration date of FLEX Equity Options also may be customized and accordingly the proposed rule change also clarifies this definition for purposes of FLEX Equity Options.

suitability, approval of account opening and supervision). In addition, the proposed rule change would make technical, non-substantive changes to FINRA Rule 2360(b)(11)(A) to reflect FINRA Manual style convention.

#### Amendments to FINRA Rule 4210

For purposes of margin treatment, FINRA proposes to treat OCC Cleared OTC Options as it treats other cleared and guaranteed options, which to date have always been listed options,<sup>28</sup> in light of the clearing and guaranteeing functions performed by the OCC. FINRA Rule 4210(f)(2) and FINRA Rule 4210(g) sets forth the strategy-based margin and portfolio margin requirements for transactions in options. In general, the margin requirement for options listed on an exchange (and cleared and guaranteed by the OCC) is lower than the margin requirement for OTC options<sup>29</sup> (not cleared or guaranteed by the OCC). The reasons underlying the more favorable margin treatment for listed (and OCC cleared and guaranteed) options apply with equal force to OCC Cleared OTC Options. The clearing and guaranteeing functions performed by the OCC reduce the counterparty credit risk of the otherwise OTC nature of these options, likening them to the same level of risk as listed options.

The proposed beneficial margin treatment for OCC cleared OTC option may only be applied by a member after the OTC option has been accepted for clearing and guaranteed by the OCC. FINRA understands that the OCC's proposal provides that the trade data for an OTC option trade would be submitted to an approved OCC vendor that

<sup>&</sup>lt;sup>28</sup> <u>See FINRA Rule 4210(f)(2)(A)(xxiv) and FINRA Rule 4210(g)(2)(A) for the definition of "listed" and "listed option," respectively.</u>

<sup>&</sup>lt;sup>29</sup> <u>See FINRA Rule 4210(f)(2)(A)(xxvii) for the definition of "OTC" and FINRA Rule 4210(g)(2)(H) for "unlisted derivative."</u>

would process the trade and submit it as a confirmed trade to OCC for clearing. The OCC would then confirm if the OTC option trade meets OCC's validation requirements and will notify the vendor, which will notify the submitting parties.<sup>30</sup> The OCC proposal also provides that parties may submit trades for clearance that were entered into bilaterally at any time in the past, provided that the eligibility for clearance will be determined as of the date the trade is submitted to OCC for clearance.<sup>31</sup> Upon confirmation from the OCC vendor that the OTC option has been accepted for clearance and guaranteed by the OCC, the member may apply the applicable listed option margin requirements.

Accordingly, FINRA proposes to amend the definition of "listed" in FINRA Rule 4210(f)(2)(A)(xxiv) to provide that a listed option means an option that is traded on a national securities exchange or issued and guaranteed by a registered clearing agency and shall include an OCC Cleared OTC Option as defined in FINRA Rule 2360. FINRA

<sup>&</sup>lt;sup>30</sup> FINRA further understands that, if the option trade is rejected for clearing, the option would remain subject to any applicable agreement between the original parties to the transaction, which may provide that (1) such rejected transaction shall remain a bilateral transaction between the parties subject to such agreement or other documentation as the parties have entered into for that purpose or (2) may be terminated. <u>See</u> note 3 and proposed interpretation .02 of Section 6, Article VII of the OCC By-Laws. If the OTC option was rejected for clearing, but the option contract was not terminated by the parties and remained an OTC option contract, the member would be required to apply the applicable OTC option margin requirements, not the listed option margin requirements.

<sup>&</sup>lt;sup>31</sup> <u>See</u> note 3. OCC's license agreement with S&P imposes certain minimum requirements relating to time remaining to expiration of the OTC option, as detailed in proposed Interpretation and Policy .01 of Section 6, Article XVII of the OCC By-Laws. <u>See also</u> proposed Section 5, Article VI of the OCC By-Laws specifying that the OCC will not accept certain trades for clearance that were entered into bilaterally at any time in the past if such a trade is received after 4:00 P.M Central Time on the business day that is four business days prior to the expiration date of such option.

proposes to amend the definition of "OTC" in FINRA Rule 4210(f)(2)(A)(xxvii) to provide that OTC options shall not include an OCC Cleared OTC Option as defined in FINRA Rule 2360. FINRA proposes conforming amendments to FINRA Rule 4210(g)(2)(A) regarding portfolio margin requirements to provide that a "listed option" means an option that is traded on a national securities exchange or issued and guaranteed by a registered clearing agency and shall include an OCC Cleared OTC Option as defined in FINRA Rule 2360. Finally, FINRA Rule 4210(g)(2)(H) would be amended to clarify that an "unlisted derivative" would include among other things, an index-based option that is neither traded on a national securities exchange nor issued or guaranteed by a registered clearing agency and shall not include an OCC Cleared OTC Option as defined in FINRA Rule 2360.

FINRA requests comment on the proposed rule change. Among other matters that commenters may wish to address, FINRA is particularly interested in the following question: do commenters believe that different or amended margin provisions, including higher requirements, would be superior to those set forth in the proposed rule change?

FINRA will announce the effective date of the proposed rule change in a <u>Regulatory Notice</u>, which will be no later than 90 days following Commission approval.

2. Statutory Basis

FINRA believes that the proposed rule change is consistent with the provisions of Section 15A(b)(6) of the Act,<sup>32</sup> which requires, among other things, that FINRA rules must be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public

<sup>32</sup> 15 U.S.C. 780-3(b)(6).

interest. FINRA believes that the proposed rule change fosters innovation in the market by accommodating a new product in OCC Cleared OTC Options while balancing the need to protect investors and the public interest by regulating such product in a rational regulatory framework. FINRA believes that treating OCC Cleared OTC Options as conventional options ensures that OCC Cleared OTC Options are subject to position and exercise limits and reporting consistent with the treatment of OTC options generally. FINRA believes requiring OCC Cleared OTC Options to be subject to position limits is consistent with Act and the purpose of position limits generally: to prevent the establishment of options positions that can be used or might create incentives to manipulate or disrupt the underlying market so as to benefit the options position; to minimize the potential for mini-manipulation and for corners or squeezes of the underlying market; and to reduce the possibility for disruption of the options market itself, especially in illiquid options classes. FINRA believes that it is consistent to treat transactions in OCC cleared OTC options as conventional options and not require delivery of the ODD or the Special Written Statement because the options are not addressed in the ODD, and because counterparties to such OCC cleared OTC options are "eligible contract participants" as defined in the Act and are more sophisticated investors likely to be aware of the risks of options trading. OCC Cleared OTC options will also be subject to the same options sales practice and other requirements (such as account opening procedures and standards for supervision and suitability) as are all categories of options. For purposes of margin treatment, FINRA believes that the clearing and guaranteeing functions performed by the OCC support a determination to treat OCC cleared OTC options as the margin rule treats other cleared and guaranteed options,

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which to date have always been listed options. The clearing and guaranteeing functions performed by the OCC greatly reduce the counterparty credit risk of the otherwise OTC nature of these options, likening them to the same level of risk as listed options.

In addition, FINRA believes the proposed rule change facilitates OCC's ability to clear OTC options subject to the same basic rules, procedures and risk management practices that have been used by OCC in clearing transactions in listed options. The clearance and settlement of OTC options by the OCC is consistent with OCC's obligations with respect to the prompt and accurate clearance and settlement of securities transactions and the protection of securities investors and the public interest.

## B. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

FINRA does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act. FINRA does not anticipate that the proposed rule change would impose any additional costs on members that trade OCC Cleared OTC Options. FINRA believes that the proposed rule change fosters innovation in the market by accommodating a new product in OCC Cleared OTC Options while balancing the need to protect investors and the public interest by regulating such product in a rational regulatory framework. FINRA believes that treating OCC Cleared OTC Options as conventional options ensures clarity and consistency in that OCC Cleared OTC Options are subject to position and exercise limits and reporting as well as other sales practice and other requirements on par with the treatment of OTC options generally. FINRA believes that the clearing and guaranteeing function provided by OCC benefits members by reducing the counterparty credit risk of the otherwise OTC nature of these options and the proposed rule change reflects such reduction in risk by permitting members to margin these options consistent with the margin requirements for listed options.

## C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

# III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 45 days of the date of publication of this notice in the <u>Federal Register</u> or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the self-regulatory organization consents, the Commission will:

(A) by order approve or disapprove such proposed rule change, or

(B) institute proceedings to determine whether the proposed rule change should

be disapproved.

## IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

## Electronic Comments:

- Use the Commission's Internet comment form (<u>http://www.sec.gov/rules/sro.shtml</u>); or
- Send an e-mail to <u>rule-comments@sec.gov</u>. Please include File Number SR-FINRA-2013-027 on the subject line.

#### Paper Comments:

Send paper comments in triplicate to Elizabeth M. Murphy, Secretary,
 Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number SR-FINRA-2013-027. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's Internet website (http://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of such filing also will be available for inspection and copying at the principal office of FINRA. All comments received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly. All submissions should refer to File Number SR-FINRA-2013-027 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

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For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.<sup>33</sup>

Elizabeth M. Murphy

Secretary

<sup>&</sup>lt;sup>33</sup> 17 CFR 200.30-3(a)(12).

## **EXHIBIT 5**

Below is text of the proposed rule change. Proposed new language is underlined; proposed deletions are in brackets.

\* \* \* \* \*

## 2300. SPECIAL PRODUCTS

\* \* \* \* \*

## 2360. Options

## (a) **Definitions**

The following terms shall, unless the context otherwise requires, have the stated meanings:

(1) through (7) No Change.

(8) Conventional Index Option — The term "conventional index option" means any options contract not issued, or subject to issuance, by The Options Clearing Corporation<u>, or an OCC Cleared OTC Option</u>, that, as of the trade date, overlies a basket or index of securities that:

(A) through (B) No Change.

(9) Conventional Option — The term "conventional option" shall mean: (A) any option contract not issued, or subject to issuance, by The Options Clearing Corporation; or (B) an OCC Cleared OTC Option.

(10) through (13) No Change.

(14) Expiration Date — The term "expiration date" of an option contract issued by The Options Clearing Corporation means the day and time fixed [by] in accordance with the rules of The Options Clearing Corporation for the expiration of [all]such option contract[s having the same expiration month as such option contract]. The term "expiration date" of all other option contracts means the date specified thereon for such.

(15) No Change.

(16) FLEX Equity Option – The term "FLEX Equity Option" means any options contract issued, or subject to issuance by, The Options Clearing Corporation, other than an OCC Cleared OTC Option, whereby the parties to the transaction have the ability to negotiate the terms of the contract consistent with the rules of the exchange on which the options contract is traded.

(17) through (18) No Change.

(19) OCC Cleared OTC Option – The term "OCC Cleared OTC Option" means any put, call, straddle or other option or privilege that meets the definition of an "option" under Rule 2360(a)(21), and is cleared by The Options Clearing Corporation, is entered into other than on or through the facilities of a national securities exchange, and is entered into exclusively by persons who are "eligible contract participants" as defined in the Exchange Act.

(19) through (21) renumbered as (20) through (22).

[(22)](23) Options Contract — The term "options contract" means any option as defined in paragraph (a)[(20)](21). For purposes of paragraphs (b)(3) through (12), an option to purchase or sell common stock shall be deemed to cover 100 shares of such stock at the time the contract granting such option is written. If a stock option is granted covering some other number of shares, then for purposes of paragraphs (b)(3) through (12), it shall be deemed to constitute as many option contracts as that other number of shares divided by 100 (e.g., an option to buy or sell five hundred shares of common stock

shall be considered as five option contracts). A stock option contract that, when written, grants the right to purchase or sell 100 shares of common stock shall continue to be considered as one contract throughout its life, notwithstanding that, pursuant to its terms, the number of shares that it covers may be adjusted to reflect stock dividends, stock splits, reverse splits, or other similar actions by the issuer of such stock.

(23) through (30) renumbered as (24) through (31).

[(31)](32) Standardized Equity Option — The term "standardized equity option" means any equity options contract issued, or subject to issuance by, The Options Clearing Corporation that is not a FLEX Equity Option and not an OCC Cleared OTC Option.

[(32)](33) Standardized Index Option — The term "standardized index option" means any options contract issued, or subject to issuance, by The Options Clearing Corporation that is based upon an index <u>and is not an OCC Cleared OTC Option</u>.

(33) through (38) renumbered as (34) through (39)

#### (b) Requirements

### (1) Applicability

This Rule shall be applicable to the extent appropriate unless otherwise stated herein: (A) to the conduct of accounts, the execution of transactions, and the handling of orders in exchange-listed options by members that are not members of an exchange on which the option executed is listed; (B) to the conduct of accounts, the execution of transactions, and the handling of orders in conventional options by all members; and (C) to other matters related to options trading.

Subparagraphs (3) through (12) shall apply only to standardized and conventional options on common stock. Subparagraphs (13) through (24) shall apply to transactions in

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all options as defined in paragraph (a)[(20)](21), including common stock unless otherwise indicated herein.

(2) through (10) No Change.

### (11) Delivery of Current Disclosure Documents

(A)(<u>i</u>[1]) Characteristics and Risks of Standardized Options (the "ODD"). Every member shall deliver the current ODD to each customer at or prior to the time such customer's account is approved for trading options issued by The Options Clearing Corporation, other than an OCC <u>Cleared OTC Option</u>. Thereafter, a copy of each amendment to the ODD shall be distributed to each customer to whom the member previously delivered the ODD not later than the time a confirmation of a transaction in the category of options to which the amendment pertains is delivered to such customer.

(<u>ii</u>[2]) Special Statement for Uncovered Option Writers ("Special Written Statement"). In the case of customers approved for writing uncovered short options transactions, the Special Written Statement required by paragraph (b)(16) shall be in a format prescribed by FINRA and delivered to customers in accordance with paragraph (b)(16). A copy of each new or revised Special Written Statement shall be distributed to each customer having an account approved for writing uncovered short options not later than the time a confirmation of a transaction is delivered to each customer who enters into a transaction in options issued by The Options Clearing Corporation, other than an OCC Cleared OTC Option.

(<u>iii[3]</u>) FINRA will advise members when a new or revised current disclosure document meeting the requirements of SEA Rule 9b-1 is available.

(B) through (C) No Change.

(12) through (15) No Change.

### (16) **Opening of Accounts**

- (A) through (C) No Change.
- (D) Account Agreement

Within fifteen (15) days after a customer's account has been approved for options trading, a member shall obtain from the customer a written agreement that the customer is aware of and agrees to be bound by FINRA rules applicable to the trading of option contracts and, if he desires to engage in transactions in options issued by The Options Clearing Corporation, other than solely for OCC Cleared OTC Options, that the customer has received a copy of the current disclosure document(s) required to be furnished under this subparagraph (16) and that he is aware of and agrees to be bound by the rules of The Options Clearing Corporation. In addition, the customer shall indicate on such written agreement that he is aware of and agrees not to violate the position limits established pursuant to paragraph (b)(3) and the exercise limits established pursuant to paragraph (b)(4).

(E) No Change.

(17) through (24) No Change.

(c) No Change.

## ••• Supplementary Material: ------

.01 through .03 No Change.

\* \* \* \* \*

## 4000. FINANCIAL AND OPERATIONAL RULES

\* \* \* \* \*

## 4210. Margin Requirements

(a) through (e) No Change.

## (f) Other Provisions

(1) No Change.

(2) Puts, Calls and Other Options, Currency Warrants, Currency Index Warrants and Stock Index Warrants

## (A) Definitions.

Except where the context otherwise requires or as defined below, the definitions contained in section (a) of Rule 2360, "Options," shall apply to the terms used in this Rule.

(i) through (xxiii) No Change.

(xxiv) The term "listed" as used with reference to a call or put option contract means an option contract that is traded on a national securities exchange <u>or[and]</u> issued and guaranteed by a registered clearing agency <u>and shall include an OCC Cleared OTC Option (as defined in Rule</u> <u>2360)</u>.

(xxv) through (xxvi) No Change.

(xxvii) The term "OTC" as used with reference to a call or put option contract means an over-the-counter option contract that is not traded on a national securities exchange and is issued and guaranteed by the carrying broker-dealer <u>and shall not include OCC Cleared OTC Option</u> (as defined in Rule 2360).

(xxviii) through (xxxvi) No Change.

(B) through (N) No Change.

(3) through (10) No Change.

### (g) Portfolio Margin

As an alternative to the "strategy-based" margin requirements set forth in paragraphs (a) through (f) of this Rule, members may elect to apply the portfolio margin requirements set forth in this paragraph (g) to all margin equity securities,<sup>1</sup> listed options, security futures products (as defined in Section 3(a)(56) of the Exchange Act), unlisted derivatives, warrants, stock index warrants and related instruments (as defined in paragraph (g)(2)(D)), provided that the requirements of paragraph (g)(6)(B)(i) of this Rule are met.

# <sup>1</sup> No Change.

In addition, a member, provided that it is a Futures Commission Merchant ("FCM") and is either a clearing member of a futures clearing organization or has an affiliate that is a clearing member of a futures clearing organization, is permitted under this paragraph (g) to combine an eligible participant's related instruments with listed index options, unlisted derivatives, options on exchange traded funds ("ETF"), stock index warrants and underlying instruments and compute a margin requirement for such combined products on a portfolio margin basis. The portfolio margin provisions of this Rule shall not apply to Individual Retirement Accounts ("IRAs").

(1) No Change.

## (2) Definitions

For purposes of this paragraph (g), the following terms shall have the meanings specified below:

(A) The term "listed option" means any equity-based or equity indexbased option traded on a registered national securities exchange <u>or issued and</u> <u>guaranteed by a registered clearing agency and shall include an OCC Cleared</u> <u>OTC Option (as defined in Rule 2360).</u>

(B) through (G) No Change.

(H) The term "unlisted derivative" means any equity-based or equity index-based [unlisted] option, forward contract, or security-based swap that can be valued by a theoretical pricing model approved by the SEC <u>and that is neither</u> <u>traded on a national securities exchange, nor issued and guaranteed by a</u> <u>registered clearing agency and shall not include an OCC Cleared OTC Option (as</u> <u>defined in Rule 2360)</u>.

(3) through (15) No Change.

(h) No Change.

# ••• Supplementary Material: ------

.01 No Change.